

A photograph of the Sacramento skyline at dusk, with city lights reflecting on the water. The Sacramento River is in the foreground, and the city buildings are in the background. The sky is a mix of blue and orange.

City of
SACRAMENTO

Office of Public Safety Accountability

Quarterly Report

Q1 - 2023

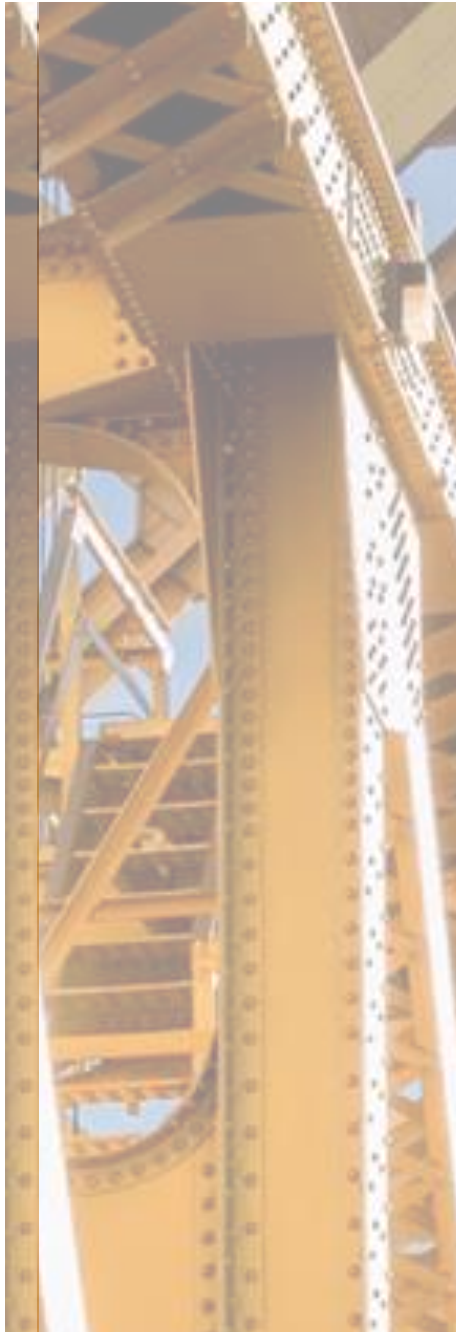
PRESENTED TO:

The City of Sacramento Mayor and City Council

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As required by City Code section 2.22.040, the director, at a minimum, shall prepare quarterly reports consistent with California Penal Code section 832.7(c), relating to the number, kind, and status of all citizen complaints filed against police department personnel for review by the Sacramento community police review commission and the city council.



SUMMARY

The City of Sacramento’s Office of Public Safety Accountability (OPSA) encompasses oversight practitioners responsible for the investigation, review, and audit of allegations of misconduct involving the Sacramento Police Department (SPD) and the Sacramento Fire Department (SFD) personnel. OPSA ensures that investigations have been completed fairly, thoroughly, and objectively.

The Office of Public Safety Accountability continues its efforts in the improvement of policing and better serving the interests of the public. The goals and objectives of the office involves creating meaningful opportunities for the community to influence decisions that impact them, incorporating innovative and progressive ideas to resolve issues, explaining challenges and limitations, and ensuring outcomes meet goals while remaining inclusive and accessible.

OPSA MISSION

The Mission of the Office of Public Safety Accountability is to improve the relationship between the City's public safety departments and the community they protect and serve. We promote trust, excellence, transparency, and accountability through independent and impartial oversight of complaints related to public safety employee misconduct.

SPOTLIGHT: COMPLAINTS

- Complainant alleged that officers responded to the scene and failed to take any action. Complainant advised that she was assaulted by a neighbor, and she provided video evidence of the assault.
- Complainant alleged that an officer was rude and provided poor service after being advised of several downed trees in the roadway. Complainant advised that he contacted an officer parked in a parking lot and notified the officer of downed trees in the roadway that was a hazard, but the officer stated that the hazard is the city's problem and not a police problem.
- Complainant alleged that officers entered his residence and searched the residence without a warrant or permission to search after arresting his son without probable cause.
- Complainant alleged that a sergeant interfered with the right of citizens to record police activity in public.
- Complainant alleged that he was falsely arrested from his residence for Driving Under the Influence (DUI) but he was not driving. Complainant also alleged that officers falsified records and manipulated video to show something different occurred.
- Complainant alleged that he was pulled over by officers for a traffic violation and was issued a citation for no proof of insurance, but he presented officers with his proof of insurance and the officers would not accept it. Complainant also alleged that officers searched his vehicle without consent.
- Complainant alleged that officers used unnecessary force and the force caused serious bruising. Complainant also alleged that officers threatened her and her children using intimidation.

WAYS TO FILE A COMPLAINT



Call: (916) 808-7525



Online: <https://www.cityofsacramento.org/OPSA>



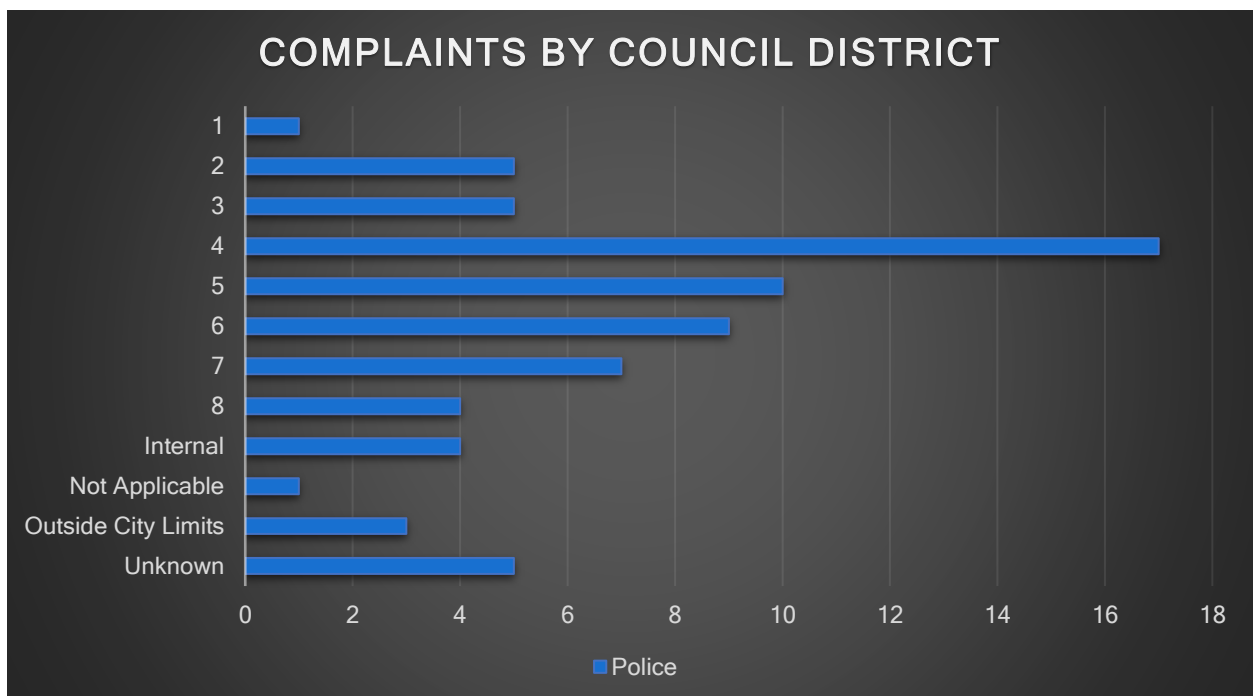
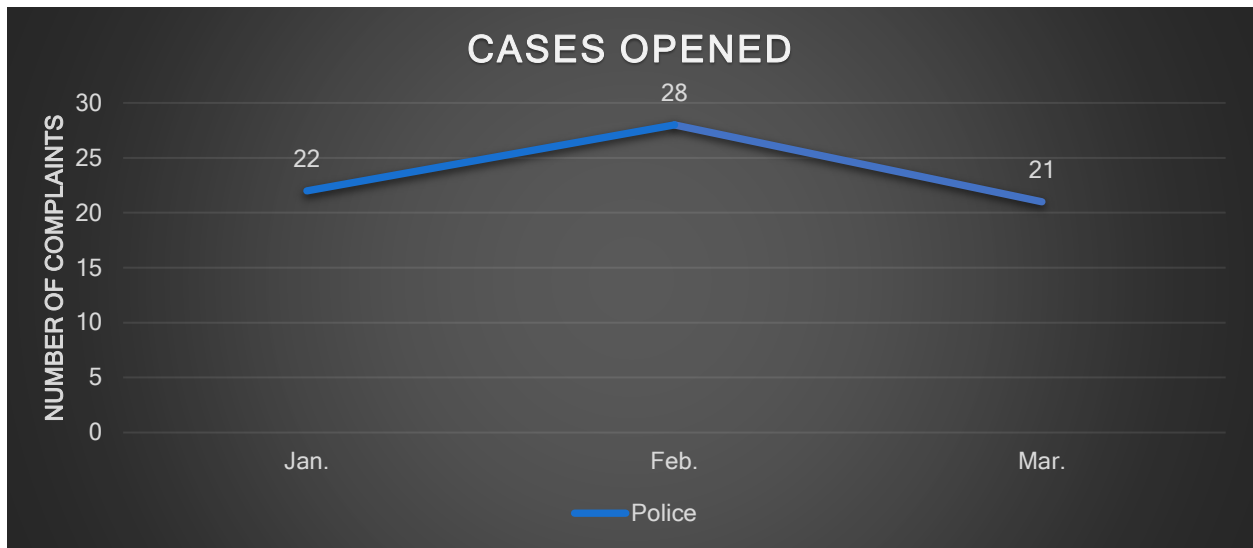
Mail: 915 I Street, Historic City Hall 3rd Floor
Sacramento, CA 95814

Due to COVID-19, OPSA staff is currently not available to receive in person complaints at the office.

ALLEGATIONS/COMPLAINTS

The Office of Public Safety Accountability received 71 complaints against police personnel containing 180 allegations during the First Quarter of 2023.

There were 11 additional allegations of misconduct reported to the office that did not involve public safety employees in the City of Sacramento. The OPSA staff does its best to connect these complainants with the proper agency or provide further information to help them resolve their concern.

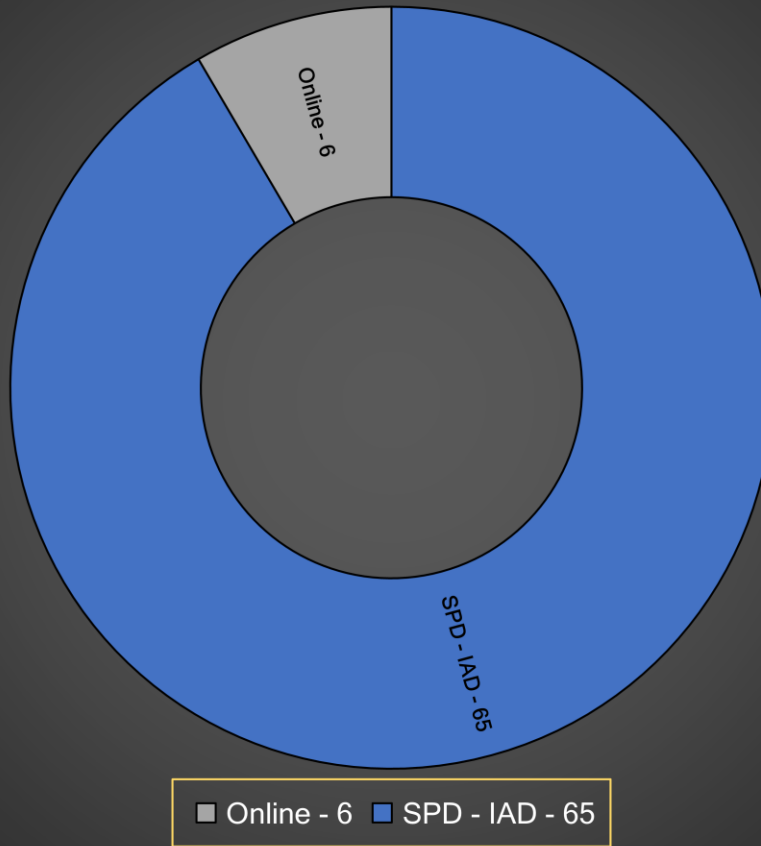


ALLEGATIONS BY TYPE

Allegation	Number of Allegations
	Police
Conduct Unbecoming	10
Discourtesy	22
Discrimination	3
Dishonesty	7
False Arrest	11
Force	15
Harassment	8
Improper Search & Seizure	35
Improper Tactics	20
Neglect of Duty	18
Profiling	5
Service	22
Traffic	4
Total	180

Note: One complaint can include multiple allegations.

COMPLAINT FILING METHOD



Note: Internal Affairs Division (IAD)

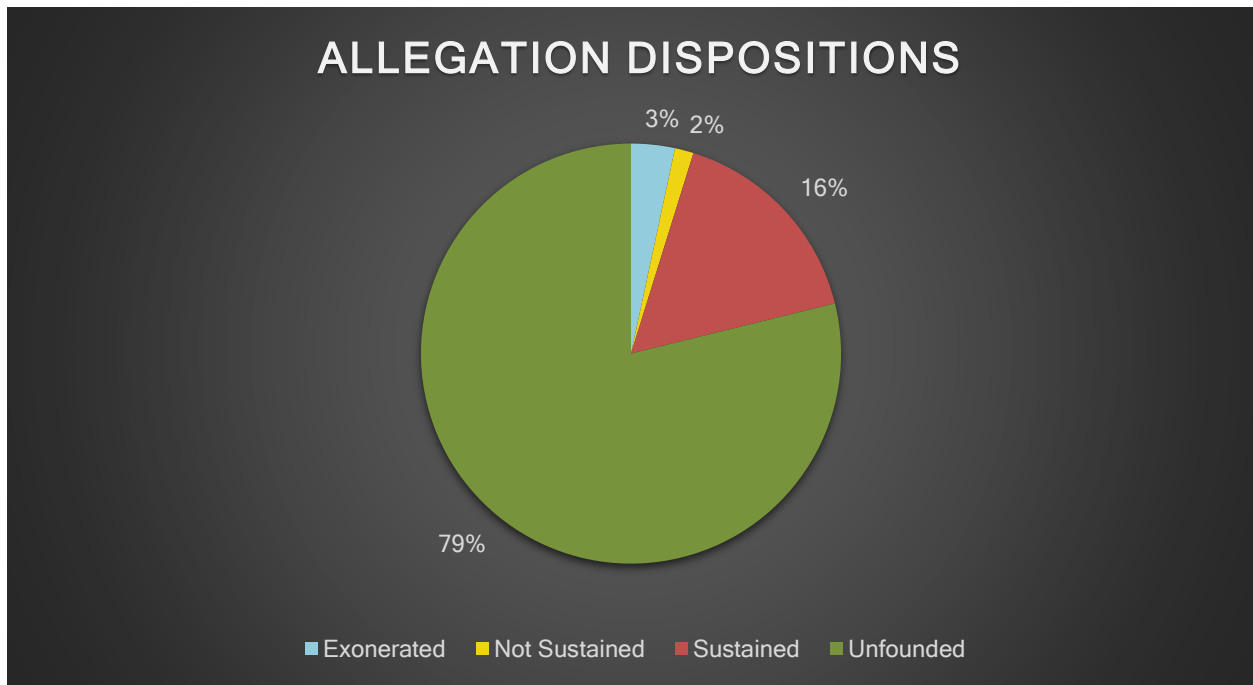
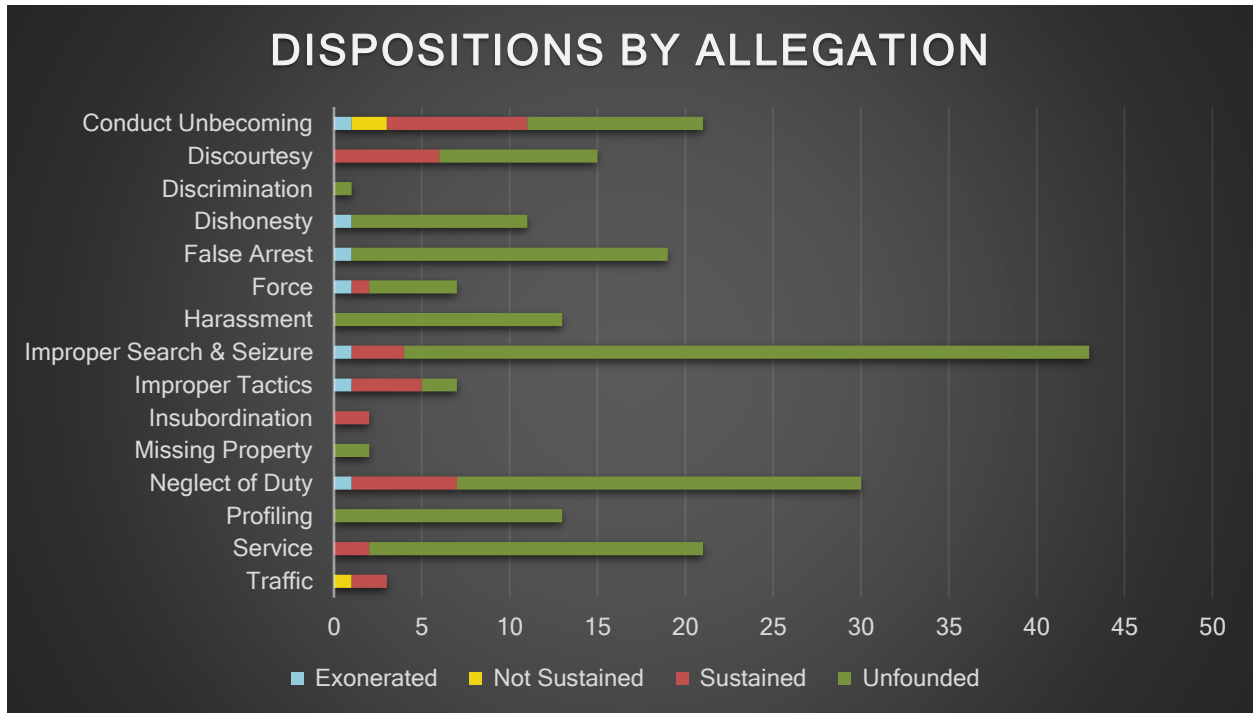
FINDINGS

Police

There were 68 police complaints containing 208 allegations that were closed during the First Quarter of 2023. 34 of the allegations were closed with a disposition of Sustained, which is a 16% Sustained rate. The remaining 174 allegations did not yield any policy violations.



Police



COMPLAINANT DEMOGRAPHICS

The OPSA does its best to collect demographic information from complainants and through information provided by SFD for complaints filed directly with each department. Departmental complaints that are internally generated without a specific complainant are not included in the data below.

Complainant	Police	
	Number	Percent
Age		
18 and under	0	0%
19-30	12	18%
31-40	21	32%
41-50	13	20%
51-60	8	12%
61-70	5	8%
Over 70	1	1%
Did not Disclose	1	1%
Unknown	5	8%
Total	66	100%

Gender	Number	Percent
Female	28	42%
Male	33	50%
Unknown	5	8%
Total	66	100%

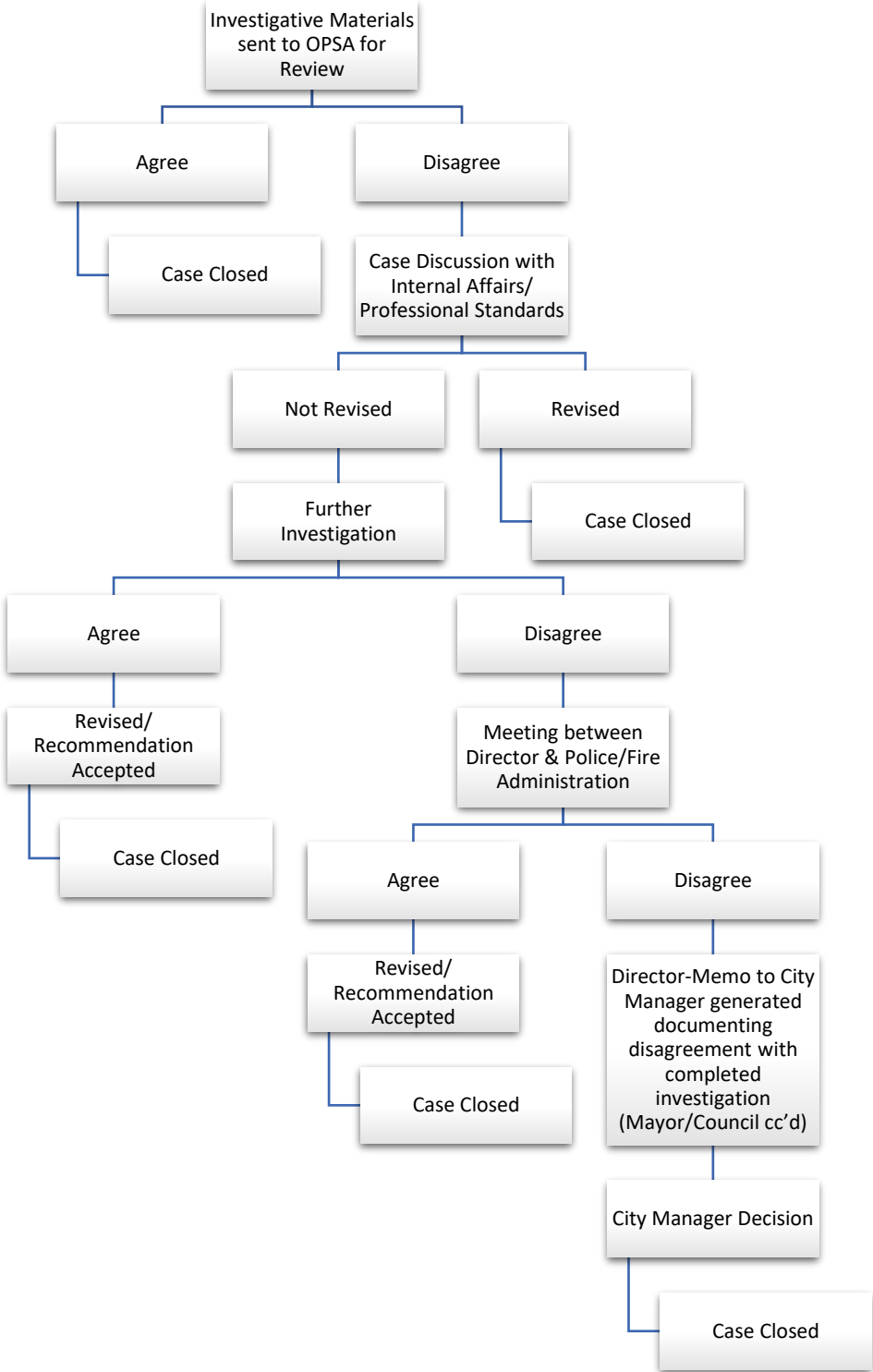
Race/Ethnicity	Number	Percent
American Indian or Alaska Native	1	2%
Asian	2	3%
Black/African American	27	41%
Hispanic/Latino	12	18%
White/Caucasian	17	26%
Bi-racial	1	2%
Unknown	6	9%
Total	66	100%

Note: Percentages may not add up due to rounding. Internal cases are not included in this data set. OPSA tracks additional Gender/Race/Ethnicity categories, but only includes reportable quarterly data.

REVIEWS

An overview of the OPSA review process can be found in the chart below.

Review Process Chart



REVIEWS

Under the direction, control, and supervision of the City of Sacramento Mayor and City of Sacramento City Council, the Office of Public Safety Accountability tracks and monitors any internal investigation, reviews completed investigations, and advises the Sacramento Police Chief and the Sacramento Fire Chief of deficient investigations involving misconduct allegations against public safety personnel.

OPSA receives all police and fire complaints, regardless of where the complaints are filed. After OPSA conducts a preliminary review of each alleged complaint, a determination is made as to whether the case will or will not be reviewed. OPSA documents the determination by sending a review form to the Sacramento Police Department Internal Affairs Division and Sacramento Fire Department Professional Standards Division indicating whether the case will be reviewed or not reviewed. For all cases selected for oversight review, OPSA receives access to all investigative materials utilized to render a finding prior to discipline being imposed.

During Q1 of 2023, OPSA reviewed 49% of the completed investigations filed against the Sacramento Police Department. Of the completed investigations reviewed by OPSA, eight investigations for police required further review.

Review Finding Options

- Agree
- Discussed – Revised
- Discussed – Not Revised, Memo Sent
- Discussed – Further Investigation, Agree/Recommendation Accepted
- Discussed – Further Investigation, Disagree/Memo Sent

Further Review Results

Police

Month	Recommendation/Disagreement	Outcome
January	Disposition Incorrect	Discussed – Further Investigation, Agree
January	Disposition Incorrect	Discussed – Further Investigation, Agree
January	Allegation Should Be Sustained	Discussed-Further Investigation, Agree/Recommendation Accepted
January	Disposition Incorrect	Discussed-Further Investigation, Agree
January	Disposition Incorrect	Discussed – Further Investigation, Agree
January	Allegation Should Be Sustained	Discussed-Further Investigation, Agree/Recommendation Accepted
March	Disposition Incorrect	Discussed – Further Investigation, Agree
March	Allegation Should Be Sustained	Discussed-Further Investigation, Agree/Recommendation Accepted

CRITICAL INCIDENTS

Officer-Involved Shooting – Cantalier Street and Baseball Alley

On February 8, 2023, a carjacking occurred in the 100 block of Stanford Avenue in north Sacramento. During this incident, the victim stated that a masked suspect forcibly stole their vehicle and fled the area. A crime report was taken following the carjacking.

On February 9, 2023, at approximately 9:42 a.m., a Sacramento Police Department patrol officer located the victim's carjacked vehicle parked near Cantalier Street & Baseball Alley. The officer approached the vehicle and located one suspect inside it. The officer gave the suspect many commands to comply with his orders, but the suspect remained non-compliant throughout the contact. As the suspect continued to ignore commands, the officer utilized a Conducted Energy Device (Taser) multiple times in an attempt to take him into custody, but it was ineffective.

Additional officers arrived on the scene to assist in detaining the suspect. As the struggle continued, the suspect began driving away with the initial contacting officer still in the vehicle's door frame. As the suspect fled, he struck another officer and his vehicle, resulting in injuries to that officer's leg. That officer was later transported to an area hospital, treated, and released.

The suspect then rammed a second patrol vehicle. Immediately after, the suspect reversed and, for a third time, struck a police vehicle. An officer-involved shooting then occurred; two officers discharged their duty firearms striking the suspect at least one time. The suspect fled the scene in the carjacked vehicle which was later located in the 500 Block of Las Palmas Avenue. The suspect arrived at an area hospital with non-life-threatening injuries and was subsequently taken into custody by responding officers.

The suspect was identified as 32-year-old Clayton Freeman. Freeman will be booked into the Sacramento County Main Jail on related charges once he is medically cleared.

This incident is being investigated by the Sacramento Police Department's Internal Affairs Division and Professional Standards Unit. Additionally, the Sacramento Police Department's Force Investigation Team will investigate this incident. The investigation will focus on policy, tactics, and training regarding the use of force.

This incident falls under the Sacramento City Council's policy on Police Use of Force and California law regarding the release of police records. The Sacramento Police Department will release full video and audio files related to this incident to the public within 30 days. Detectives are in the process of identifying and retrieving videos associated with this incident. The Office of Public Safety Accountability and the Sacramento County District Attorney's Office are providing oversight by monitoring the investigation.

The Sacramento Police Department encourages any witnesses with information regarding this incident to contact the dispatch center at (916) 264-5471 or Sacramento Valley Crime Stoppers at (916) 443-HELP (4357). Callers can remain anonymous and may be eligible for a reward up to \$1,000. Anonymous tips can also be submitted using the free "P3 Tips" smartphone app.

OUTREACH & ENGAGEMENT

- **Women's History Month, March 9, 2023 - You And The Law Podcast: Black Women Leaders in Law Enforcement**