

February 27, 2024

# Fiscal Year 2023/24 Budget Update and Fiscal Year 2024/25 Budget Preview

## FY24 Budget Update and FY25 Budget Preview

- Economic Context
- FY24 Budget
- FY24 Revenue Update
- 5-Year Forecast Update
- FY25 Budget Schedule / Public Outreach
- Pending Factors
- Recommendations



# Economic Context

#### **Unemployment Rate**

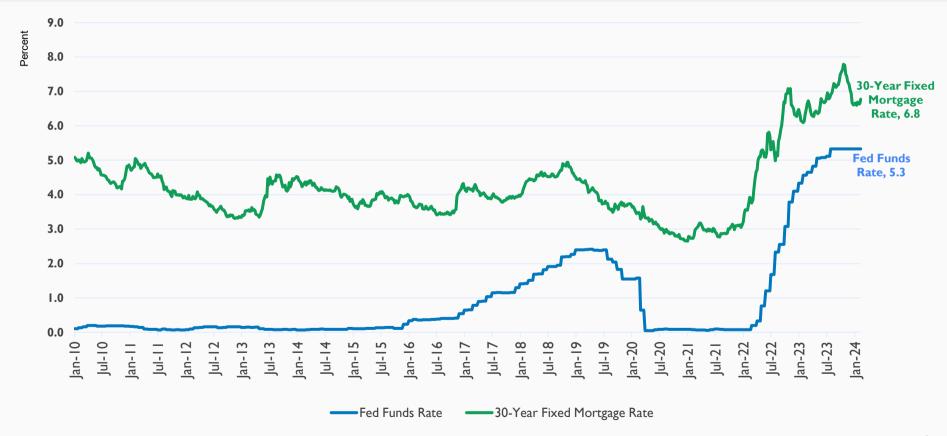


#### Inflation

Year on Year Change



#### **Interest Rates**



#### Median Home Sale Price – City of Sacramento



Source: Redfin calculations based on MLS & Public Records

#### Median Home Sale Price Year on Year Change



# Key Economic Takeaways

- 1. Labor market remains tight but is weaker than last year.
- 2. Inflation rate has decreased but remains above Federal Reserve target.
- 3. Interest rates remain elevated.
- 4. Commercial vacancies remain high.
- 5. Can the US consumer remain resilient?

Our forecast is **not** assuming a recession; however, a recession remains a risk and would have a significant negative impact on the City's finances.



# Current Year Budget

## FY24 Budget

- Total Budget is ~\$1.5 billion & supports ~5,075 full-time equivalent employees.
- Includes:
  - \$758 million for General and Measure U Fund operations
  - \$14 million for General and Measure U Fund capital improvement expenditures
  - \$604 million for Enterprise and other fund operations
  - \$93 million for Enterprise and other fund capital improvement expenditures

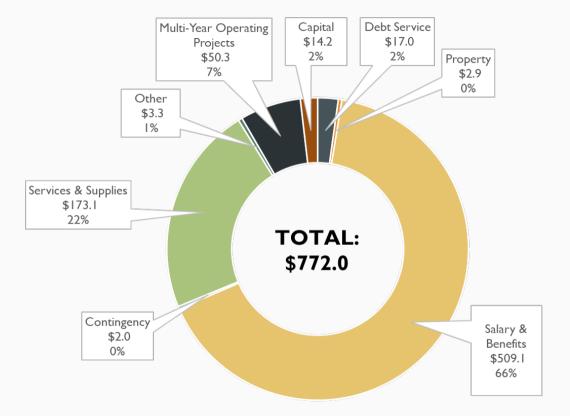


### General/Measure U Fund: Appropriation By Department (millions)

Department	App	propriation	% of G/MU Fund	
Police	\$	226.8	29.4%	
Fire	\$	191.4	24.8%	
Citywide and Community Support	\$	101.6	13.2%	
Youth, Parks, and Community Enrichment	\$	50.0	6.5%	
Community Development		48.6	6.3%	
Public Works	\$	25.4	3.3%	
Information Technology	\$	21.8	2.8%	
Community Response	\$	17.9	2.3%	
Debt Service	\$	17.0	2.2%	
Capital	\$	14.2	1.8%	
City Manager	\$	13.9	1.8%	
City Attorney	\$	10.7	1.4%	
Finance	\$	9.1	1.2%	
Mayor/Council	\$	6.7	0.9%	
Human Resources	\$	5.6	0.7%	
Convention and Cultural Services	\$	5.6	0.7%	
City Clerk	\$	2.7	0.3%	
City Treasurer	\$	1.7	0.2%	
Office of the City Auditor	\$	1.3	0.2%	
Utilities	\$	0.1	0.0%	
Total	\$	772.0	100.0%	

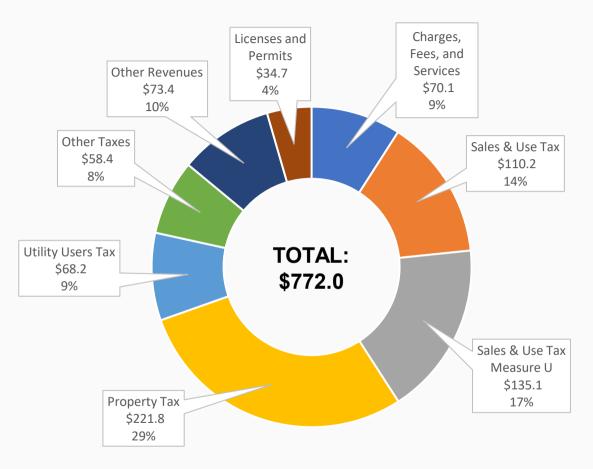


#### **General/Measure U Fund:** Appropriation By Spending Category (millions)





### **General/Measure U Fund:** Financing By Source (millions)





# FY24 Budget Update

### FY24 – Citywide Revenues

- 1% Bradley Burns Sales Tax and Utility Users Tax are projected below budget and to experience year on year declines.
- Measure U and Transient Occupancy revenue estimates are being adjusted downwards from budget but are showing year on year growth.
- Property Tax in lieu of VLF, Cannabis BOT, interest income, and Departmental revenues are projected above budget.

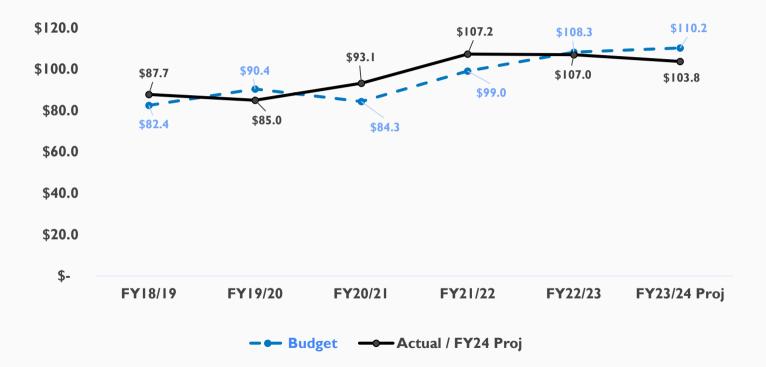
# FY24 Updates

Revenue Source	FY2023/24 Adjustment (millions)		
Sales Tax (1%)	(\$6.5)		
Sales Tax – Measure U	(\$2.0)		
Utility Users Tax	(\$3.1)		
Transient Occupancy Tax (2% for GF)	(\$0.1)		
Property Tax In-Lieu of VLF	\$1.5		
Interest Income	\$2.5		
Cannabis BOT	\$1.1		
Department Revenues	\$7.8		
Total Revenue Adj	\$1.2		

Property Tax is projected at budget

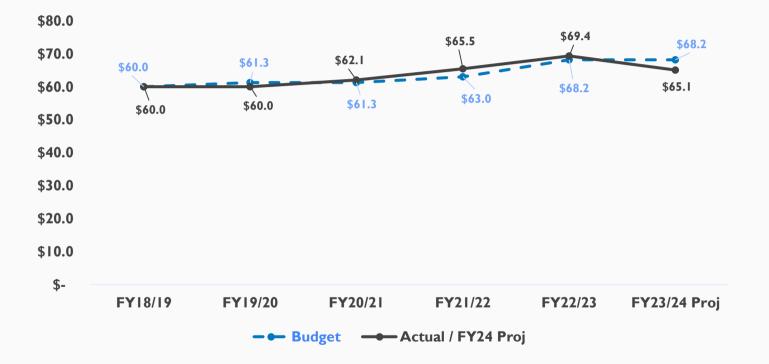
The \$1.2M in additional projected revenue is included in the updated forecast. If this funding is spent it will increase the projected budget deficit for FY2024/25

#### 1% Sales Tax – FY24 Update (\$ millions)



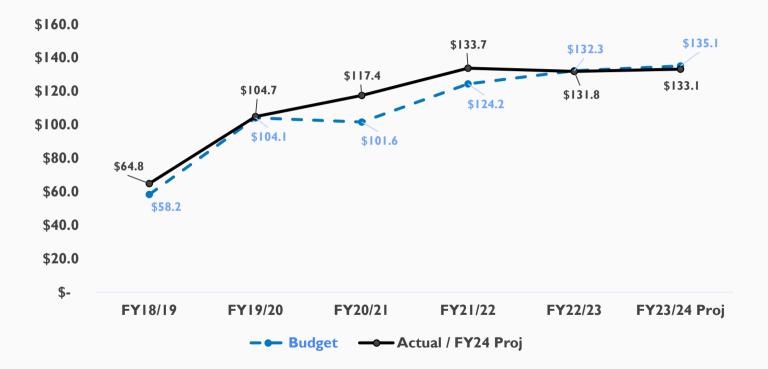
Revenue decline primarily due to large decrease in construction sector sales tax, reductions to County pool, and transportation sectors 18

#### Utility Users Tax – FY24 Update (\$ millions)

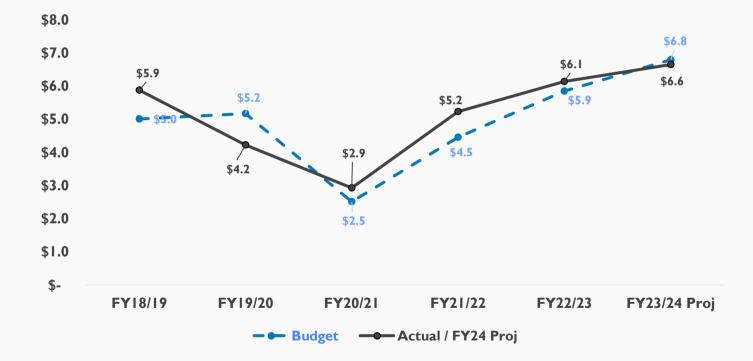


Revenue decline due to 'cord cutting' for cable and telephone outpacing gains from higher gas and electric rates

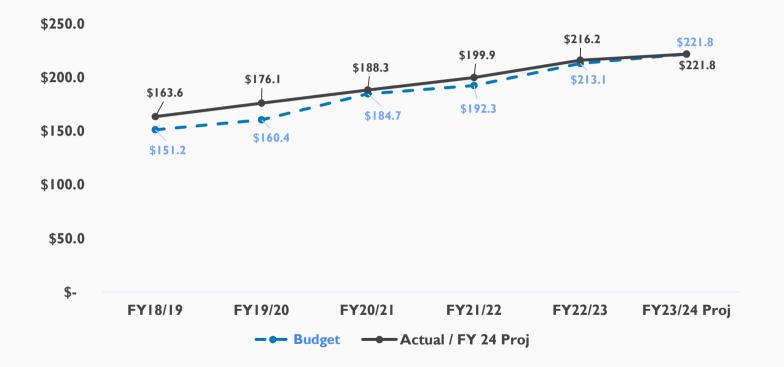
#### Measure U Sales Tax – FY24 Update (\$ millions)



#### Transient Occupancy Tax – 2% for General Fund – FY24 Update (\$ millions)



#### Property Tax – FY24 Update (\$ millions)





# 5-Year Forecast Update

### **Forecast Assumptions**

- Continued economic growth / No recession
- Incorporates labor agreements approved late 2023 and early 2024
- Increases Measure L funding transfer from the General Fund due to increased Cannabis BOT revenue forecast
- Includes projected HHAP-5 allocation for FY2024/25

### Projected FY25 Funding Gap (\$ millions)

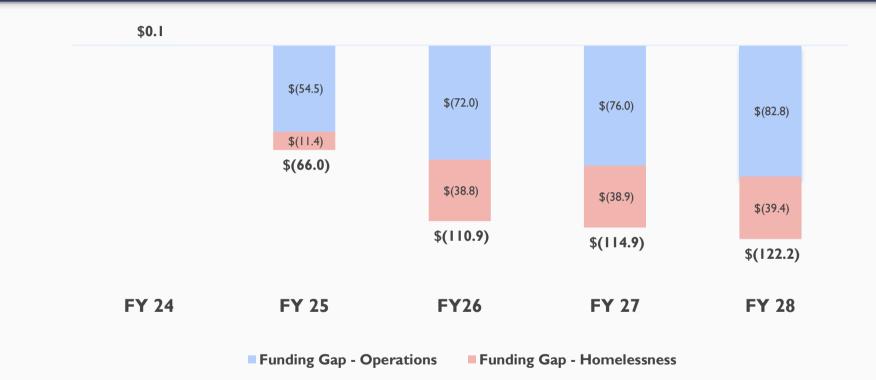
Resources	\$829.3		
Expenses	(\$912.2)		
Gross Funding Gap	(\$82.9)		
Projected 3% Salary Savings	\$16.9		
Projected Funding Gap	(\$66.0)		

To meet our Charter mandate to balance the FY2024/25 Budget, the City needs to close a projected **\$66 million** deficit.

#### Updated 5-Year Forecast (\$ millions)

	Current Year	FY25 Budget	FY26 Proj	FY27 Proj	FY28 Proj
Revenues	\$777.5	\$789.4	\$805.8	\$825.4	\$844.6
One-Time Budget Reserve	\$25.4	\$5.I	\$-	\$-	\$-
Projected Expenses	(\$819.4)	(\$866.0)	(\$895.1)	(\$919.0)	(\$945.3)
Gross Surplus / (Deficit) – Operations	(\$16.5)	(\$71.5)	(\$89.3)	(\$93.6)	(\$100.7)
Projected 3% Salary Savings	\$16.6	\$16.9	\$17.3	\$17.6	\$18.0
Net Surplus / (Deficit) - Operations	\$0.1	(\$54.6)	(\$72.0)	(\$76.0)	(\$82.8)
Homelessness Services Resources	\$42.4	\$34.8	\$11.5	\$11.5	\$11.6
Homelessness Services Expenses	(\$42.4)	(\$46.2)	(\$50.3)	(\$50.5)	(\$51.0)
Surplus / (Deficit) – Homelessness Services	\$-	(\$11.4)	(\$38.8)	(\$38.9)	(\$39.4)
Total City Funding Gap	\$0.I	(\$66.0)	(\$110.9)	(\$114.9)	(\$122.2)

#### 5-Year Forecast – Surplus / (Deficit) - \$ Millions



The City's funding gap is **structural** with expenses outpacing revenues throughout the forecast period.

### Key Contributers To Structural Deficit

The key contributors to the City's structural budget deficit are spending increases.

#### Budget deficits are not due to a drop in City revenues.

New/Increased Spending Commitments

- Increased General/MU funds to expand homelessness services
- Voter-approved Measure L diverting ~\$9M in General/MU funds for new Children's services
- 11% increase in number of staff over past 5 years

One-time Funds for Ongoing Costs

 2021/22 labor contract increases funded with onetime money (~\$34M G/MU share)

 ~\$10M new ARPA programs with ongoing costs (Homelessness, tourism recovery, public records, building compliance, COPS grant match)

**Cost Increases** 

 Current labor contract increases (~\$45M G/MU share)\*

 Large increases in other costs such as insurance and retirement benefits



### FY25 Preliminary Forecast – Closing the Gap

The City Manager has implemented current year spending restrictions, and has instructed his departments to produce FY2024/25 Budget reduction options that:

- Define core services;
- Prioritize ongoing savings to address structural deficit;
- Prioritize reduction strategies by:
  - $\circ$  Revenue enhancement
  - Discretionary program reductions
  - $\,\circ\,$  Mandated program delivery change
  - $\,\circ\,$  Mandated program reduction
- Identify unspent project funds that could be reutilized.

Staff will continue to explore citywide reduction strategies and refine salary savings estimates.

# FY25 Budget Development – Public Outreach

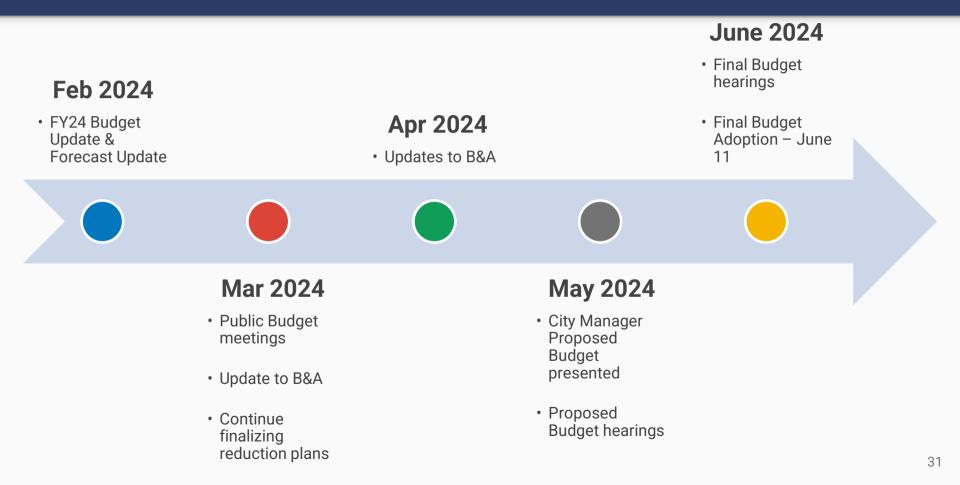
The public budget survey is online and can be found at cityofsacramento.gov/budgetsurvey

3 community meetings have been scheduled:

- March 6th North Natomas Community Center 6PM
- March 13th Pannell Meadowview Community Center 6PM
- March 14th Clunie Community Center 6PM

Survey results and feedback from the community meetings will be reported to the Budget and Audit Committee.

#### FY25 Budget Development Calendar



# Pending Factors

- Unfunded pension obligations
- Unfunded capital needs
  - FY25 Capital Improvement Plan Updates
  - Compliance with Zero Emission Vehicle regulations
  - Long-term gas tax decline
- Increasing risk insurance costs
- State budget impacts on local economy and availability of homelessness program resources
- Risk of recession

### Recommendations

- Authority to utilize FY23 savings to offset FY25 budget gap:
  - Approximately \$7.4M in savings available
  - Would reduce projected FY25 gap from \$66M to \$58.6M
  - This is a one-time resource
- Authority to commit non-mandated G/MU fund revenues and positive net year-end results under Resolution 2023-0205 to future budget development reserves.
- Authority to use salary savings to balance current year and budget year.

# **Questions & Discussions**