

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM
A Component Unit of the City of Sacramento, California

Annual Financial Report

Fiscal Year Ended June 30, 2022
(With Comparative Totals for the Fiscal Year Ended June 30, 2021)



SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM
A Component Unit of the City of Sacramento, California
Fiscal Year Ended June 30, 2022

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SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento
Letter to the Members of the Sacramento City Employees'
Retirement System and the Sacramento City Council
Fiscal Year Ended June 30, 2022

December 19, 2022

TO: Members of the Sacramento City Employees' Retirement System
Members of the Sacramento City Council

Transmitted herewith is the annual report of the Administration, Investment and Fiscal Management Board (Board) for the Sacramento City Employees' Retirement System (SCERS or System). This report addresses Board membership, history of the System, investment objectives, asset allocation, financial results, members' interest credit, fund performance, administration highlights, together with reports by an independent auditor and actuary, all as of the close of the 2022 Fiscal Year, or June 30, 2022.

The Annual Financial Report consists of three main sections: an Introductory Section represented by this letter of transmittal and the identification of the System's financial governing body, and the administrative and consulting services utilized by SCERS; the Financial Section which contains the Independent Auditor's Report, Management's Discussion and Analysis (MD&A), the financial statements of SCERS, Required Supplementary Information (RSI), and Additional Information; and the Actuarial Section which contains the independent consulting actuary's valuation along with related actuarial data and statements.

BOARD MEMBERSHIP

As set out in the Sacramento City (City) Charter, the Board is comprised of five members, three of whom are City officials (or their designees), and two of whom are public citizen members appointed by the City Council. The Sacramento City Manager, City Treasurer and Director of Finance are the City officials designated to serve on this Board. By City Charter, the public citizen members must be residents of the City of Sacramento, not connected with City government, and at least one of these members must be qualified by training and experience in the management and investment of funds.

The members of the Board as of the close of the fiscal year are as follows:

City Officials

Howard Chan, City Manager (Jason Bader, Designee)
John Colville, City Treasurer
Emily Combs, Director of Finance

Public Citizen Members

David Bach
Manuel Leon – State of California

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Howard Chan, City Manager, was appointed to his current position in February 2017 and assumed the Board membership position at that time. Mr. Chan has appointed Jason Bader, Principal Management Analyst, to serve as his designee. He has been with the City since 2005 and has served as Vice Chair and was most recently elected as Chair of the Board in 2022.

John Colville, City Treasurer, was appointed to his current position in February 2016 and assumed his position on the Board in February 2016 upon his appointment as Interim City Treasurer. Prior to his appointment as City Treasurer, Mr. Colville served as Interim City Treasurer and prior to that, as Chief Investment Officer for the City. As Chief Investment Officer, Mr. Colville supervised the investment activities of the City Treasurer's Office, including the investment of City and SCERS funds. Mr. Colville has been a City employee since 2004.

Emily Combs, Director of Finance joined her first Board meeting on February 10, 2022 as the replacement for the retirement of the previous Finance Director Dawn Holm.

David Bach is a public citizen member and joined the Board in early 2022.

Manuel Leon, an employee of the State of California, State Senate, was appointed to the Board in February 2016 as a public citizen Board member and served as the Vice-Chair from April 2016 to January 2018. In January 2018 he was elected as Chair and served until 2021.

HISTORY

SCERS is a defined benefit plan in which retirement benefits for City member employees are based upon age, final compensation, and length of service. City employee members make contributions to the System and, until 1993, the City made a normal contribution which was a percentage of total City payrolls. These cash payments are held in trust and invested to meet the retirement benefits of members. However, if these invested assets prove inadequate to meet the defined benefits, the City must contribute additional monies to pay benefits. Between fiscal year 1988/1989 and fiscal year 2006/2007, the System's anticipated liabilities were fully funded or in an actuarial surplus condition, and the City was not required to make contributions to the System during that time period. The City has been required to make contributions from fiscal year 2007/2008 through the current fiscal year ended June 30, 2022.

In 1977, with the passage of Measure E, SCERS became a "closed" system, i.e., there would be no additional employees participating in the plan. Since that time, all full-time and eligible part-time employees of the City participate in the California Public Employees' Retirement System (CalPERS) rather than SCERS. In 1977, the average age of SCERS active members was 36 years.

In June 1989, the voters of Sacramento approved the transfer of SCERS active safety members to CalPERS. Effective December 30, 1989, SCERS active safety members were transferred to CalPERS with a cash transfer of \$103.3 million in January 1990.

As of June 30, 2022, the average age of SCERS active members is 68.4 years and the average years of service is 45.2 years. As of said date, there are 2 active miscellaneous members and a total of 828 plan participants.

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Pursuant to the Sacramento City Charter, the Board has exclusive authority to invest and manage the System's funds. The Board, in turn, has selected the Sacramento City Treasurer and Treasurer's Office investment personnel to conduct daily investment activities consistent with Board-approved policies and direction. The City Treasurer's office also serves as staff to the Board.

INVESTMENT OBJECTIVES

The overarching goal of the SCERS investment program is to utilize prudent investment practices to generate adequate long-term returns that, when combined with employer and employee contributions, will result in sufficient assets to pay the present and future obligations of the System. In furtherance of this goal, the Board has adopted an investment policy that, among other things, authorizes the investment in different asset classes to promote both long-term returns and short-term cash needs. The emphasis on cash income and fixed-income investments is intended to meet current benefit payments on a continuing basis, while equity investments are intended to grow the asset base with dividend income providing additional support for current benefit payments.

The emphasis on interest revenue and dividend income is particularly important for SCERS as there are no new entrants to the System to provide a continuing source of funds to help cover the liabilities of the System. Cash payments for benefits have exceeded contributions since 1989. Accordingly, the cash generation emphasis in SCERS investments is a critical feature required from SCERS status as a "closed" plan, that has negligible and declining numbers of active, contributing members. Equity investments are permitted to inject an element of growth within the investment portfolios to grow the System's asset base.

The Board annually reviews and approves the SCERS investment policy and forwards the same to the City Council for its approval pursuant to City Charter requirements. All SCERS investments are held by a third-party custodian, except for the sole remaining real estate trust deed.

ASSET ALLOCATION

Pursuant to the SCERS investment policy, the Board annually reviews its asset allocation, i.e., the allocation of the System's funds to different investment asset classes. On May 20, 2021, the Board established the asset allocation of the investment of SCERS funds during the fiscal year beginning July 1, 2021, and ending June 30, 2022. The approved asset allocation is as follows:

<u>Fixed Income</u>	
Fixed Income/Real Estate	30.0%
<u>Equity</u>	
Large Cap Growth	35.0%
Equity Income	27.5%
International	<u>7.5%</u>
	<u>100.0%</u>

ACTUARIAL EARNING ASSUMPTION

During the fiscal year ended June 30, 2022, SCERS actuarial earnings assumption was 6.0%

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FINANCIAL RESULTS

The plan net position of SCERS decreased from \$311.133 million to \$254.171 million by the end of the fiscal year ended June 30, 2022. This \$56.962 million decrease is summarized as follows:

SCERS PLAN NET POSITION	\$ in thousands
Plan net position 6/30/21	\$311,133
Members Contributions	9
City Contributions	3,479
Total Investment Loss	(31,084)
Benefit Payments and Expenses	(29,366)
Plan net position 6/30/22	\$254,171

SCERS' Total Pension Liability (TPL) as of June 30, 2022, is approximately \$270.541 million. TPL represents the present value of all future benefits that will be paid by SCERS. SCERS funding ratio using fair value of assets was 93.9% percent of TPL on June 30, 2022. The funding ratio is defined as that portion of the total TPL for which there are assets available for benefits. As such, the System's actuary indicates that for every dollar of benefits due, SCERS has approximately \$0.94 of assets available for payment. SCERS has a Net Pension Liability of \$16.37 million.

TOTAL FUND PERFORMANCE

As required by the SCERS Investment Policy, the Board retained a third-party firm, namely Segal Marco Advisors (formerly Rogerscasey) to calculate total investment return and measure investment performance. Segal Marco Advisors is an independent fund evaluation and performance measurement service that calculates and reports the investment results of over 2,500 managed pension investment portfolios in the U.S. Segal Marco Advisors calculates the investment results of the managed portfolios and compares such results to the database of predetermined industry benchmarks.

Table 1 below shows investment return results of SCERS for the specified periods ended June 30, 2022:

SCERS Total Rate of Return TOTAL PLAN ASSETS For the periods ended June 30, 2022			
Annualized Compound Returns	1 Yr.	3 Yrs.	10 Yrs.
SCERS – All Funds	-10.7%	6.1%	7.4%
Custom Index – Target*	-11.1%	4.2%	6.0%
Actuarial Assumption**	6.0%	6.3%	6.5%

*The Custom Index is a blended return based on the actual market performance of Segal Marco Advisors benchmarks representing each of the investment asset classes utilized by the System pursuant to the Board's established asset allocation.

** The Actuarial Assumption was changed to 6.0% in the fiscal year ended June 2021.

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For the fiscal year ended June 30, 2022, the total return of the System's invested assets resulted in a -10.7% overall return. The System's investment returns exceeded the market-based benchmarks utilized by Segal Marco Advisors for each of the 1-year, 3-year and 10-year time frames. The System underperformed the 1-year actuarial assumption but is beating the target over the longer term. Consistent with the "prudent person" standard set forth in the SCERS investment policy, the Board and its investment staff does not attempt to boost performance to the actuarial rate of return by going into riskier investments that would inject more volatile, non-transparent and/or illiquid assets into the portfolio. Rather, driven by the System's status as a "closed" fund virtually devoid of present and future member cash contributions, the System's investment policy points to a relatively conservative investment strategy that stresses the importance of preservation of capital and generation of cash flows from such assets.

Preservation of the SCERS' assets is challenged by the required cash payments of retiree benefits paid from such assets. As the number of active members and their contributions have been in constant decline, the number of retirees and hence the amount of cash needed for benefits payments has stabilized and has been declining since 2015. The preservation of the System's assets at the same time the liabilities of the plan decline (declining retiree benefits being paid) will facilitate improving funding ratios over time. Increasing the funding ratio over time will further decrease the need to incur risk in the portfolio as the System works towards an endgame of meeting the benefit payments of a dwindling retiree pool in an orderly, non-volatile manner.

To best manage the long-term competing factors of capital preservation and cash generation, the Board historically has placed emphasis on income-generating investments. Such investments include allocations to interest-bearing fixed income instruments as well as dividend-paying equity securities. The emphasis on interest-bearing fixed income investments reached as high as 70% of plan assets in 1995, all with the goal of generating cash yields close to the actuarial return assumption of 6.0%. Such fixed income investments are within the Fixed Income Fund maintained by the System.

Long-term interest rates continued to fall from their high levels in the early 1980's, including consistent declines since then through the 2008-2009 financial crisis that resulted in historic low rates. As the yield on long maturity bonds fell below the actuarial return assumption, the Board started to allocate funds to dividend-paying equities. At first, these dividend-paying equity holdings were lumped together with interest-bearing fixed income securities, all within the Fixed Income Fund. While the dividend-paying stocks have certain bond-like attributes, such as a consistent, steady stream of periodic income, they behave sufficiently different to warrant analyzing and managing such holdings separately from bond holdings. From and after 2008, such stocks were recorded in their own portfolio within the System known as the Equity Income Fund. The Equity Income Fund's cash dividends, as well as the interest earned on Fixed Income Fund holdings, constitute an important portion of the return on the System's assets. In addition, Equity Income stock holdings may also contribute capital returns in the form of higher share values.

For the fiscal year, approximately 57.5% of the System's assets were allocated to the Fixed Income Fund (30%) and Equity Income Fund (27.5%). The overweight to income-generating investments reflects the Board's prudent approach to maintain the actuarial soundness of the System and the ability to pay retiree benefits. Moreover, the volatility of the Fixed Income Fund and Equity Income Fund has been less than what is experienced in the other growth equity portions of the SCERS portfolio. In overweighting the portfolio to these two Funds, the Board seeks more consistent cashflow and total returns while minimizing undue volatility in City contributions which may take place as a result of wide swings in portfolio value from greater weightings to the more growth-oriented equity allocations.

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Fixed Income Performance

Based on the Board’s asset allocation for FY2022, 30% of SCERS assets were allocated to fixed income investments within the Fixed Income Fund. During the year, such fixed income investments included corporate, municipal, and mortgage-backed bonds, short-term high yield ETFs, plus short-term, cash-equivalent investments. In addition, the Fund includes a real estate first trust deed funded by the System with a maturity date of 2024. All told, the Fixed Income Fund’s investments are debt securities whose primary source of portfolio return is interest income, with increases in value of the holdings a secondary source of return.

Table 2 reflects SCERS’ performance of the Fixed Income Fund for various periods ended June 30, 2022:

Table 2			
SCERS Total Rate of Return FIXED INCOME For the periods ended June 30, 2022			
Annualized Compound Returns	1 Yr.	3 Yrs.	10 Yrs.
SCERS Fixed Income Fund	-12.3%	-1.0%	3.2%
Fixed Portfolio Index*	-10.3%	-.9%	1.5%

*Fixed Portfolio Index = 100% Barclays US Aggregate Bond Index from March 2008 to present.

The Fixed Income Fund produced a total rate of return of -12.3% for the one-year period ended June 30, 2022, as rates shot up later in the fiscal year as the Federal Reserve (Fed) intervened with interest rate hikes to tame inflation. Although the fund underperformed its benchmark over the fiscal year ended June 2022, the fund still has a long history of outperformance as reflected by the returns over the 10-year timeframe. Over the past 10 years, the Fixed Income Fund has returned 3.2% which exceeds the benchmark return of 1.5%. The Fixed Income Fund continues to generate significant cashflow to the fund, and is primarily invested in high-quality, high coupon corporate and municipal securities.

This year’s Fixed Income Fund’s return at -12.3% is a decrease over the previous year’s return of 3.1%. This decrease in return occurred in a changing interest rate environment. In the Fall of 2014, the Fed terminated their bond purchase program. They continued with their first hike of the Federal Funds rate in December 2015. The tightening strategy grew in momentum with six 0.25% Federal Fund rate hikes through FY2018 (bond prices move inversely to interest rates as higher rates result in lower bond values). Those rate hikes in the short-term Federal Funds rate, coupled with a strengthening labor market and economy, resulted in an upward shift in rates across all maturities on the yield curve. However, at the last hike in December 2018, the Fed faced great criticism that the last hike may not have been warranted due to softening economic data. While equity and bond markets suffered in the aftermath of the December 2018 hike, the Fed maintained their stance of being data dependent and made no changes to interest rates through June of 2019, citing stable unemployment and low inflation which stabilized fixed income markets. As the new fiscal year began in June of 2019, markets were stable, and the economy was expanding but inflation was stagnant. Increased rhetoric on the trade war front with China and flat GDP led the Fed to reduce interest rates 3 times by October 2019 down to 1.75%. In late 2019 and early 2020, rumors of an uncontrollable pandemic began to echo through global markets. In the first calendar quarter of 2020, the United States equity markets experienced a major downward shock and the Fed intervened twice within 2 weeks in March 2020 and took the Fed Funds rate down to .25% to support an economy that had all but come to

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a standstill. As the fiscal year ended in 2021 the Fed had communicated its intent to keep this .25% rate in effect for the next 12 months. In FY2022, rates hit historic lows and with the backdrop of rising inflation the Fed began aggressively raising interest rates. The first hike raised the Federal funds rate off essentially 0% in March 2022. By the end of the fiscal year 2022, the Fed had raised rates 150 basis points. This hawkish stance has continued into the next fiscal year and contributed to the negative returns across all Fund portfolios. As the yields on bonds has increased, the underlying price decreases, creating a much lower return environment. It is important to note, the coupons of the portfolio's holdings continued to contribute approximately \$2.9 million dollars in cash interest payments.

Equity Investment Performance

Equity investment is a broad term used to describe investments in ownership interests in the issuing corporation. Common stocks represent corporate ownership interests. Stocks are typically purchased with the desire to capitalize on the growth of the issuing corporation. Also, many corporations pay dividends to holders of their common stock which provides shareholders with cash income. Common stocks can be purchased individually so the shareholders can target specific companies for growth and/or income purposes. Common stocks may also be purchased in groups through exchange traded funds (ETFs). ETFs can hold stocks of companies included in indexes (e.g., S&P 500 and Russell 2000) or which participate in various economic sectors (e.g., technology, financial and energy sectors) or focus on different investment themes (e.g., growth and value stocks). ETFs provide investors with effective tools to provide exposure into broad swaths of the market or into specific sectors of the economy. This is as opposed to requiring investors to identify stocks of individual companies to achieve the same exposure, all while incurring the risk that such selected individual companies fail to perform in-line with the index or sector (known as "single company risk"). While an ETF represents a collection of stocks, each ETF trades like stocks of individual companies on the major exchanges. SCERS equity portfolios are invested in both single company stocks and ETFs.

By Board policy for the fiscal year ended June 30, 2022, 70% of SCERS assets were to be allocated to equity investments, both domestic and international and including both growth and income objectives.

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Table 3 shows the performance of SCERS' equity investments, both domestic and international:

Table 3			
SCERS Total Rate of Return DOMESTIC EQUITY INVESTMENTS For the periods ended June 30, 2022			
Annualized Compound Returns	1 Yr.	3 Yrs.	10 Yrs.
SCERS Domestic Equities	-9.4%	9.6%	10.6%
Domestic Equity Index*	-15.1%	8.0%	10.5%
Individual SCERS Domestic Equity Portfolios			
Large Cap Growth Fund	-12.7%	10.6%	11.4%
Large Cap Index**	-11.9%	8.8%	10.8%
Equity Income Fund	-6.0%	7.6%	9.0%
Equity Income Index***	-8.7%	4.4%	7.9%

*Domestic Equity Index = Feb 2006 to present = 100% Russell 3000 Index (price)

**Large Cap Index = June 2007 to present = 100% S&P 500

***Equity Income Index = Mar 1992 to June 2016 = 100% Dow Jones Select Dividend Index, July 2016 to present = Russell 1000 value (price)

Table 4			
SCERS Total Rate of Return INTERNATIONAL EQUITY INVESTMENTS For the periods ended June 30, 2022			
Annualized Compound Returns	1 Yr.	3 Yrs.	10 Yrs.
SCERS International Fund	-18.6%	1.6%	2.4%
International Equity Index*	-21.5%	-1.0%	2.2%

*International Index = Feb 2006 – Jun 2007 = 33% Nikkei, 67% MSCI EAFE, Jul 2007 to present = 100% MSCI ACWI ex US

Per Table 3, the performance of the overall SCERS domestic equity portfolio was -9.4% for the one-year period as compared to the -15.1% return by the benchmark (Russell 3000 which represents the stocks of approximately 98% of US publicly traded corporations). These domestic portfolios (and the benchmark) underperformed the Plan's actuarial rate of return of 6.0%. The below average performance of the portfolios and the market benchmarks are commensurate with surging inflation and a rising interest rate market environment which contributed to an overriding risk off market environment.

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The two domestic stock portfolios, Large Cap Growth Fund and Equity Income Fund, showed highly correlated returns for the fiscal year as investors sold both growth-oriented stocks and income producing stocks at different stages over the fiscal year. Similar to these outstanding domestic returns, the international portfolio also recorded dramatic negative returns as recession fears were not contained to simply the United States.

The Plan's largest equity portfolio is the Large Cap Growth Fund which is benchmarked to the S&P 500 Index. While the 1 year return underperformed the actuarial target, its long term returns over the 3 and 10 year term show double digit returns exceeding the 6% target. The markets began the year on a positive note and the turn in the equity market really accelerated in early 2022 when it became clear the rampant inflation would lead to multiple interest rate hikes. The fund showed positive unaudited returns through the third quarter, and saw the fourth downward trend wipe out 9 months of positive equity returns. The fiscal year was truly a tale of two different markets as markets digest the economic background noise. Although the Large Cap Growth Fund's primary objective is growth, the portfolio also generated over \$1.28 million in dividend payments to fund the System's operating needs.

The second largest equity portfolio is the Equity Income Fund. As stated above, the purpose of this Fund is primarily to boost the dividend cash income of the Plan to provide a source of benefit payments. Just like the Large Cap Growth Fund, the Equity Income Fund had negative returns as a result of the selloff that gained traction in the fourth quarter of the fiscal year. Typically, investors flock to dividend paying stocks but in a rising interest rate environment these stocks look less attractive as risk free rates are competitive. These equities still provide a generous cash flow through dividends along with the potential for upside. The big unknown that equity markets are attempting to gauge and price are the fears of an upcoming recession and if it will be shallow or deep. The Equity Income Fund helps to fulfill the Board's objective of enhancing cash income to help pay benefits. The Fund's dollar contribution from dividends was \$1.63 million for the year, providing much needed cash into the System as intended.

The International Fund holds equities issued by foreign corporations. It is the smallest of the three equity portfolios. While almost half of the world's investable equities are issued by foreign companies, the Board has kept the portfolio's weighting low (7.5% for the year ended June 30, 2022) due to global economic and political uncertainties as well as geo-political strife. The lower weighting to international stocks was reflective of the past ten years when international stocks were either in bear markets or otherwise vastly underperformed the domestic stock market by posting low single digit returns over the longer time periods. For the fiscal year ended 2022, not unlike our domestic markets, international markets were struck by the risk off environment and worldwide recession fears. Our international portfolio turned in a -18.6% return for the FY2022 compared to the benchmark return of -21.5%. While the international component of the portfolio does not contribute significant cashflow into the System, it offers prudent diversification away from the domestic holdings which comprise the majority of the Fund's assets. The International Fund generated almost \$0.7 million in dividend payments over the fiscal year.

In 2014, the Board authorized an options program primarily involving the writing of call options on existing equity holdings. The purpose of the options program is to increase cash income to the Fund and provide a hedge against the decline in its investments. Since its inception, the call-write program has had a neutral impact on the returns and cash generation of the Fund. The options program has been temporarily halted as the Fund has struggled to find adequate specialist coverage for the program. We anticipate that the options program will be active once again for the FY ending in 2023. This program is something that is prudent to run in a market that has more uncertainty and spiking volatility, as we have seen since the start of fourth quarter of FY2022.

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INDEPENDENT AUDIT

SCERS receives an independent audit of the basic financial statements. Macias Gini & O’Connell LLP (MGO) conducted the audit for the fiscal year ended June 30, 2022 and issued an unmodified or “clean” opinion. The Independent Auditor’s Report can be found on page 12 of this report. The City is responsible for establishing and maintaining internal controls designed to ensure the protection of assets from loss, theft, or misuse, and for ensuring the accounting information generated is adequate to prepare financial statements in conformity with accounting principles generally accepted in the U.S. The design of the internal controls is to provide reasonable assurance, although not absolute assurance, of achieving these objectives. The accuracy and completeness of the data outlined in this report is the sole responsibility of the management of SCERS.

ACTUARIAL VALUATION

The actuarial valuation and GASB 67 & 68 reports for SCERS as of June 30, 2022, are presented in this document. Very briefly, these reports identify a Net Pension Liability of \$16.37 million as of June 30, 2022. This amount is an increase from a Net Pension Asset of \$28.77 million as of June 30, 2021.

PROFESSIONAL SERVICES

SCERS engages the following consultants to assist in the management and investment of assets:

<u>Firm</u>	<u>Duties</u>
Segal Marco Advisors	Performance evaluation
Foster & Foster (formerly known as Bartel Associates)	Actuarial evaluation and asset allocation (since 6/30/06)
JPMorgan	Custody and master trust (since 8/1/17)

BOARD MEETINGS

For the fiscal year ended June 30, 2022, regular meetings of the Board were held via Zoom as a result of the Covid-19 pandemic. The meetings were held at 1:30 pm September 23, 2021, November 18, 2021, February 10, 2022 and May 19, 2022. The Board’s meetings were open to the public and attendees were afforded the opportunity to provide input on any matter on the meeting agenda or not on the agenda that may be related to the Board’s activities.

John Colville Digitally signed by John Colville
Date: 2022.12.13 13:41:40
+08'00'

John Colville, City Treasurer
Administration, Investment and
Fiscal Management Board

Jason Bader 12/12/22

Jason Bader, Chair
Administration, Investment and
Fiscal Management Board

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POLICY STATEMENT

As a matter of policy, the Administration, Investment and Fiscal Management Board has determined the following schedules shall be included as addenda to the Annual Financial Report of the Sacramento City Employees' Retirement System:

1. A letter of transmittal to the City Council from the Board Chair;
2. An independent auditor's report;
3. A statement of the System's fiduciary net position;
4. A statement of changes in the fiduciary net position
5. A detailed listing of investments (by security) as of the end of the fiscal year;
6. A statement from the Actuary showing the estimated position of the Fund based on latest actuarial projections; and
7. The policy statement of the Board. The Board shall notify recognized employee organizations and the City Council of any changes in the policy statement that are to be made.

Adopted May 1978



Independent Auditor's Report

Administration, Investment, and Fiscal
Management Board
Sacramento City Employees' Retirement System
Sacramento, California

Honorable Mayor and City Council
City of Sacramento
Sacramento, California

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the Sacramento City Employees' Retirement System (SCERS), a component unit of the City of Sacramento, California, as of and for the fiscal year ended June 30, 2022, and the related notes to the basic financial statements, which collectively comprise SCERS' basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the plan net position of SCERS as of June 30, 2022, and the changes in its plan net position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of SCERS and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Other Matter

Prior-Year Comparative Information

The financial statements include partial prior-year comparative information. Such information does not include all of the information required to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with SCERS' financial statements for the fiscal year ended June 30, 2021, from which such partial information was derived.

Report on Partial Comparative Information

We have previously audited SCERS' 2021 financial statements, and we expressed an unmodified opinion on the financial statements in our report dated December 15, 2021. In our opinion, the partial comparative information presented herein as of and for the fiscal year ended June 30, 2021, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Responsibilities of Management for the Financial Statements

SCERS' management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about SCERS' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of SCERS' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about SCERS' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of changes in net pension liability (asset) and related ratios, the schedule of employer contributions and the schedule of investment returns, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise SCERS' basic financial statements. The listing of investments is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the listing of investments is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

SCERS' management is responsible for the other information included in the annual report. The other information comprises the introductory and actuarial sections but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2022, on our consideration of SCERS' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering SCERS' internal control over financial reporting and compliance.

Macias Gini & O'Connell LLP

Sacramento, California
December 19, 2022

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento
Management's Discussion and Analysis (Unaudited)
Fiscal Year Ended June 30, 2022

The management of the Sacramento City Employees' Retirement System (SCERS) is pleased to provide this overview and analysis of the financial activities of SCERS for the fiscal year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with the Financial Statements and Supplemental Schedules that follow this discussion.

Financial Highlights

- SCERS held \$254.2 million of net position restricted for pension benefits as of June 30, 2022 and \$311.1 million as of June 30, 2021. SCERS' entire net position balance is restricted for its ongoing obligation to plan participants and their beneficiaries.
- SCERS' funding objective is to maintain sufficient net position through investments and contributions to meet long-term obligations for benefits. As of June 30, 2022, SCERS had a funded status of 93.9% which means for every dollar of total pension liability, SCERS had approximately \$0.94 of assets available to pay those benefits. This figure is based on the most recent actuarial valuation as of June 30, 2022. As of June 30, 2021, SCERS had a funded status 110.2%.
- SCERS' employer contributions were \$3.5 million for the fiscal year ended June 30, 2022, a decrease from \$3.8 million for 2021.
- For the fiscal year ended June 30, 2022, SCERS' net loss from investment activity was \$32.3 million, compared to net investment income of \$73.2 million in the prior year. The decrease in investment income was mainly due to depreciation in the fair value of investments of \$37.6 million in 2022 compared to appreciation in the fair value of investments of \$67.4 million in 2021.

Overview of Financial Statements

The following discussion and analysis are intended to serve as an introduction to SCERS' financial statements, which are comprised of the following components:

1. ***Statement of Fiduciary Net Position*** is a snapshot of account balances as of June 30, 2022 with comparative amounts for 2021. It indicates the total assets and the total liabilities as well as the net position available for future payment of retirement benefits and investment expenses.
2. ***Statement of Changes in Fiduciary Net Position*** provides a view of additions and deductions to SCERS' net position during each of the fiscal years.
3. ***Notes to the Basic Financial Statements*** and ***Required Supplementary Information*** provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

The statement of fiduciary net position and the statement of changes in fiduciary net position report information about SCERS' financial activities, prepared using the accrual basis of accounting. Contributions to SCERS are recognized when due, and benefits and refunds are recognized when due and payable. Investments are reported at fair value, except mortgage loans, which are reported at amortized cost. The estimated fair value of investments is based on available quoted market prices or other significant observable inputs. Purchases and sales of investments are recorded on a trade date basis.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento
Management's Discussion and Analysis (Unaudited)
Fiscal Year Ended June 30, 2022

Financial Analysis

SCERS' net position may serve as a useful indicator of SCERS' financial position over time. As mentioned earlier, SCERS' entire net position balance is restricted for SCERS' ongoing obligation to plan participants and their beneficiaries. Net position as of June 30, 2022 and 2021 is as follows:

FIDUCIARY NET POSITION SUMMARY

As of June 30, 2022 and 2021

(in thousands)

	<u>2022</u>	<u>2021</u>	<u>Change</u>	<u>Percent</u>
Cash and cash equivalents	\$ 7,825	\$ 13,416	\$ (5,591)	-42%
Receivables	888	849	39	5%
Investments	247,750	299,186	(51,436)	-17%
Total assets	<u>256,463</u>	<u>313,451</u>	<u>(56,988)</u>	<u>-18%</u>
Total liabilities	<u>2,292</u>	<u>2,318</u>	<u>(26)</u>	<u>-1%</u>
Net position restricted for pensions	<u>\$ 254,171</u>	<u>\$ 311,133</u>	<u>\$ (56,962)</u>	<u>-18%</u>

SCERS' net position restricted for pension benefits decreased in 2022, as there was a significant net investment loss combined with ongoing pension benefit payments. Cash and investments decreased by \$5.6 million and \$51.4 million, respectively. The decrease in cash and investments can be mainly attributed to the net investment loss in 2022. In 2022, SCERS' money-weighted rate of return on pension plan investments, net of pension plan investment expense was -10.57%. Total pension liability also decreased but at a lower rate of 4%, which led to a decrease in plan fiduciary net position as a percentage of total pension liability from 110.2% to 93.9% in 2022.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento
Management's Discussion and Analysis (Unaudited)
Fiscal Year Ended June 30, 2022

The following table summarizes additions and deductions for 2022 and 2021:

HIGHLIGHTS OF CHANGES IN FIDUCIARY NET POSITION Fiscal years ended June 30, 2022 and 2021 (in thousands)

	2022	2021	Change	Percent
Additions:				
Employer contributions	\$ 3,479	\$ 3,822	\$ (343)	-9%
Employee contributions	9	16	(7)	-44%
Net appreciation (depreciation) in the fair value of investments	(37,595)	67,367	(104,962)	-156%
Interest	2,779	3,238	(459)	-14%
Dividends	3,732	3,674	58	2%
Investment expenses	(1,221)	(1,129)	(92)	8%
Total net additions	<u>(28,817)</u>	<u>76,988</u>	<u>(105,805)</u>	<u>-137%</u>
Deductions:				
Benefit payments	28,145	28,992	(847)	-3%
Total deductions	<u>28,145</u>	<u>28,992</u>	<u>(847)</u>	<u>-3%</u>
Net increase/(decrease) in fiduciary net position	(56,962)	47,996	(104,958)	-219%
Net position restricted for pensions:				
Beginning of fiscal year	311,133	263,137	47,996	18%
End of fiscal year	<u>\$ 254,171</u>	<u>\$ 311,133</u>	<u>\$ (56,962)</u>	<u>-18%</u>

- Required employer contributions decreased for the fiscal year ended June 30, 2022, due to improved performance of the investment portfolio over the past several years.
- Employee contributions for the fiscal year ended June 30, 2022 decreased from 2021 due to retirement of active members. Contributions are expected to decline as the system is closed to new members and the number of active members decreases with each passing year.
- Net appreciation (depreciation) in the fair value of investments decreased by \$105 million in 2022. The \$37.6 million loss during the fiscal year ended June 30, 2022 consists of \$53.2 million of unrealized losses and \$15.6 million of realized gains, compared to \$52.5 million of unrealized gains and \$14.9 million of realized gains for the fiscal year ended June 30, 2021.
- The increase in realized gains is mainly due to the performance of the Fixed Bonds Fund, Equity Income Fund, and International Fund, combined \$4.2 million gain in 2022 compared to \$2.6 million in 2021, offset partially by the performance of the Large Cap Growth Fund, \$11.4 million gain in 2022 compared to \$12.3 million in 2021. The unrealized loss in 2022 can be mainly attributed to fair value decreases across all SCERS Funds. The Large Cap Growth Fund had the largest fair value decrease of \$23 million in 2022. The Fixed Bonds Fund, Equity Income Fund and International Fund had fair value decreases of \$14.2 million, \$10.2 million, and \$5.2 million in 2022, respectively.
- Benefit payments to plan participants decreased due to a decline in the number of participants receiving benefits. The decrease was slightly offset by the annual cost-of-living adjustment made to the benefit amount. As the plan has been closed since 1977, the number of participants receiving benefits declines each year.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento
Management's Discussion and Analysis (Unaudited)
Fiscal Year Ended June 30, 2022

Changes in Funded Ratio

SCERS funded ratios as of June 30, 2021 and 2022 were 110.2% and 93.9%, respectively. The decrease in funded ratio between June 30, 2021 and June 30, 2022 is largely due to the decrease in plan fiduciary net position of \$57 million in 2022, as there was a significant decrease in investment income.

Currently Known Facts and Events

The overall risk profile of SCERS has remained unchanged since June 30, 2022, and the volatility of the investment portfolio remains in line with the overall financial markets. The global capital markets are highly dynamic and the value of SCERS investments changes every day.

Requests for Information

This financial report is designed to provide a general overview of SCERS' finances and to demonstrate SCERS' accountability for the money it receives and distributes. If you have questions about this report, or need additional financial information, contact the City of Sacramento Department of Finance, Accounting Division, 915 I Street, 4th floor, Sacramento, CA, 95814.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

Statement of Fiduciary Net Position

June 30, 2022

With Comparative Totals as of June 30, 2021

(Amounts Expressed in Thousands)

	<u>2022</u>	<u>2021</u>
Assets		
Cash and cash equivalents	\$ 7,825	\$ 13,416
Receivables:		
Interest and dividends	888	849
Total receivables	<u>888</u>	<u>849</u>
Investments:		
Corporate bonds/notes	45,810	39,181
Equities	21,197	30,236
Exchange traded funds	149,073	187,545
Mortgage loans	558	824
Municipal bonds/notes	28,798	38,438
U.S. agencies	745	1,004
U.S. Treasury bonds	1,569	1,958
Total investments	<u>247,750</u>	<u>299,186</u>
Total assets	<u>256,463</u>	<u>313,451</u>
Liabilities		
Benefits payable	2,289	2,312
Accounts payable	<u>3</u>	<u>6</u>
Total liabilities	<u>2,292</u>	<u>2,318</u>
Net position restricted for pensions	<u>\$ 254,171</u>	<u>\$ 311,133</u>

See accompanying notes to basic financial statements.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

Statement of Changes in Fiduciary Net Position

Fiscal Year Ended June 30, 2022

With Comparative Totals For the Fiscal Year Ended June 30, 2021

(Amounts Expressed in Thousands)

	<u>2022</u>	<u>2021</u>
Additions		
Contributions:		
Employer	\$ 3,479	\$ 3,822
Employees	9	16
Total contributions	<u>3,488</u>	<u>3,838</u>
Investment income (loss):		
From investment activities:		
Net appreciation (depreciation) in the fair value of investments	(37,595)	67,367
Interest	2,779	3,238
Dividends	3,732	3,674
Total investment income (loss)	<u>(31,084)</u>	<u>74,279</u>
Less investment expense:		
Banking, interest, fiscal agent and other	25	26
Professional services	1,196	1,103
Total investment expense	<u>1,221</u>	<u>1,129</u>
Net investment income (loss)	<u>(32,305)</u>	<u>73,150</u>
Total net additions	<u>(28,817)</u>	<u>76,988</u>
Deductions		
Benefit payments	28,145	28,992
Total deductions	<u>28,145</u>	<u>28,992</u>
Net increase/(decrease) in fiduciary net position	(56,962)	47,996
Net position restricted for pensions		
Beginning of fiscal year	311,133	263,137
End of fiscal year	<u>\$ 254,171</u>	<u>\$ 311,133</u>

See accompanying notes to basic financial statements.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento
Notes to the Basic Financial Statements
Fiscal Year Ended June 30, 2022
(Dollars in thousands, except as otherwise noted)

Note A – Plan Description

The City of Sacramento, California, (City) sponsors and administers a defined benefit contributory pension system known as the Sacramento City Employees' Retirement System (SCERS). The fiscal management of SCERS is vested in the five-member Administration, Investment, and Fiscal Management Board (Board), consisting of the City Manager, Director of Finance, City Treasurer and two public members who are appointed by the City Council. Because of this relationship with the City, SCERS is reported as a component unit of the City.

SCERS is a single-employer system and an integral part of the City. The accompanying financial statements are included as a pension trust fund in the basic financial statements of the City. The system covers all City employees hired before January 29, 1977 and is closed to new members. Employee contribution rates are generally frozen (with minor exceptions) and the City is responsible for any actuarially determined unfunded obligation of the plan. SCERS is comprised of the individual plans listed below. The City Charter establishes plan membership, contributions, and benefit provisions. Any changes must be approved by the electorate of the City.

1. Charter Section 399 Plan – This defined benefit plan was established effective January 1, 1977 to provide retirement, disability and death benefits. Active members contribute at a rate based upon entry age and type of employment. Members of this plan who have completed at least 5 years of service in the aggregate and attained the age of 50 are eligible for service retirement.
2. Equal Shares Plan – This defined benefit plan was established July 1, 1970 to provide retirement, disability and death benefits to all City employees electing coverage at that date and to all employees who were hired from that date through January 1, 1977. Members of this plan who have completed at least 5 years of service in the aggregate and attained the age of 55 for miscellaneous members or age 50 for safety members are eligible for service retirement.
3. Charter Section 175 Plans – These defined benefits were established in 1953 and provide for retirement, disability and death benefits at a lower amount than the successor Equal Shares Plan. Members of this plan who have completed at least 20 years of service in the aggregate and attained the age of 55 are eligible for service retirement.

For each of the plans above, service retirement allowance as a percentage of average monthly compensation is calculated with set rates based on plan and age at retirement multiplied by the number of service years credited to the member at retirement. Service retirement allowance is capped at 75% of a member's final compensation for the Charter Section 399 Plan and Equal Shares Plan.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2022

(Dollars in thousands, except as otherwise noted)

Note A – Plan Description (Continued)

Plan membership at June 30, 2022 consisted of the following:

	Section 399	Equal Shares	Section 175	Total
Inactive members or beneficiaries receiving benefits	750	34	37	821
Inactive members entitled to but not yet receiving benefits	4	-	1	5
Active plan members	2	-	-	2
Total plan members	<u>756</u>	<u>34</u>	<u>38</u>	<u>828</u>

Cost-of-Living Adjustment – This adjustment, established in 1969, provides for annual retirement benefit increases of up to 3% of normal benefits based on a corresponding rise in the consumer price index. Cost-of-living benefits are payable to retirees and beneficiaries of all of the above plans after one year of retirement. The cost-of-living adjustment was 1.7% for fiscal year 2022. Members contribute to this adjustment at a rate of 1% of their normal retirement contributions. The City is required to fund all costs in excess of members' contributions and investment earnings.

Social Security Adjustment – For members participating in Social Security, their benefit will be adjusted at the later of age 62 or actual retirement age. The amount of the adjustment is one half of the primary insurance amount (PIA) from Social Security, multiplied by the ratio of the sum of salary earned from the City to the sum of salary from all sources used in the calculation of the Social Security amount. The member's benefit under SCERS plus the amount received from Social Security cannot be less than the member's benefit under SCERS calculated with no reductions at the time of retirement. This adjustment applies to service retirees and not to disabled retirees.

SCERS reports the assets and activities of all plans in one trust fund. All assets accumulated for the payment of benefits may be used to pay benefits to any of the plan members or beneficiaries.

Benefits fully vest after five years of service. All accumulated benefits as of June 30, 2022 are fully vested.

As the plans included in SCERS are closed to new members, the number of active members in the system is declining. Member contributions have declined as members retire. During the fiscal year ended June 30, 2022, active member contributions ranged from 7% to 9% of payroll. At June 30, 2022, active members' accumulated contributions, including interest, totaled approximately \$909. For the fiscal year ended June 30, 2022, interest was credited to members' contributions at the rate of 7%. Members have an option to withdraw their accumulated contributions, including interest, upon termination of their employment with the City.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2022

(Dollars in thousands, except as otherwise noted)

Note B – Summary of Significant Accounting Policies

Basis of Accounting

SCERS' financial statements are prepared using the accrual basis of accounting. Member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due pursuant to legal requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Investments

SCERS' investments are recorded at fair value, except mortgage loans, which are recorded at amortized cost. Investments are reported at fair value based on available quoted market prices or other significant observable inputs. The mortgage loans are collateralized loans whose fair value is unknown. Purchases and sales of investments are recorded on a trade date basis.

Administrative Costs

The City charter requires all costs of administration, excluding investment activity, to be paid by the City. These costs are, therefore, excluded from the accompanying financial statements.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

Note C – Cash and Investments

Cash and Cash Equivalents

SCERS participates in the City of Sacramento's investment pool, which is not rated by a nationally recognized statistical rating organization. The City Treasurer is granted authority for managing the pool by City Charter and City Council ordinances and resolutions. The City Treasurer reports investment activity monthly to the City Council and the investment policy is reaffirmed annually by the City Council. The pool is accounted for on an amortized cost basis during the year. The value of the pool shares that may be withdrawn at any time is determined on an amortized cost basis, which is different than the fair value of SCERS' position in the pool. Information regarding the investments within the City's pool, including the related risks, can be found in the City's Annual Comprehensive Financial Report (ACFR). The City's investment pool is not rated and has a weighted average maturity of 2.54 years as of June 30, 2022.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2022

(Dollars in thousands, except as otherwise noted)

Note C – Cash and Investments (Continued)

Investments

The City Charter vests the Board with the authority to administer and invest the funds of the System consistent with charter provisions. The Board is mandated to adopt general investment standards that the City Council shall either approve or disapprove. These standards are set forth in an Investment Policy document that is annually reviewed by the Board and approved by the City Council. The Investment Policy sets forth the type of investments the System may hold and directs the Board to determine how the System funds may be allocated to different general asset classes. The Board sets the asset allocations by resolution effective for each fiscal year. The Board and its investment managers are required to conform their investment practices to the terms of the Investment Policy and related Board resolutions.

On May 20, 2021, the Board adopted the following asset allocation policy for fiscal year 2022:

<u>Asset Class</u>	<u>Target Allocation</u>
Fixed Income/Real Estate	30.0%
Large Cap Growth	35.0%
Equity Income	27.5%
International	<u>7.5%</u>
Total	<u>100.0%</u>

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that SCERS manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturing evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of SCERS' investments to market interest rate fluctuations is provided by the following table that shows the distribution of SCERS' investments by maturity. The remaining maturity of the SCERS' investments included in the tables below is based on the stated maturity dates of the individual investments, except in the case of variable rate investments where the maturity date below is the next reset date. Variable rate securities are investments with terms that provide for the adjustment of interest rates on specified dates based on predefined mathematical formulas. The fair value of such investments can reasonably be expected to be affected at each interest rate reset date.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2022

(Dollars in thousands, except as otherwise noted)

Note C – Cash and Investments (Continued)

Interest Rate Risk (Continued)

At June 30, 2022, SCERS' investments have maturities as follows:

Investment Type	No Maturity	Remaining Maturity in Years				Total
		Under 1	1-5	Over 5/ 10 or less	Over 10	
Cash and short-term investments:						
City of Sacramento Investment Pool	\$ -	\$ 7,825	\$ -	\$ -	\$ -	\$ 7,825
Investments:						
Corporate bonds/notes	-	-	5,943	28,391	11,476	45,810
Equities	21,197	-	-	-	-	21,197
Exchange traded funds	149,073	-	-	-	-	149,073
Mortgage loans	-	-	558	-	-	558
Municipal bonds/notes	-	-	2,466	20,319	6,013	28,798
U.S. agency securities	-	-	5	-	740	745
U.S. Treasury bonds	-	-	-	-	1,569	1,569
Total Investments	<u>170,270</u>	<u>-</u>	<u>8,972</u>	<u>48,710</u>	<u>19,798</u>	<u>247,750</u>
Total Cash and Investments	<u>\$ 170,270</u>	<u>\$ 7,825</u>	<u>\$ 8,972</u>	<u>\$ 48,710</u>	<u>\$ 19,798</u>	<u>\$ 255,575</u>

Investments in callable securities are investments that, although having clearly defined maturities, allow for the issuer to redeem or call such securities earlier than their respective maturity dates. The investor must then replace the called securities with investments that may have lower yields than the original securities.

The fair values of the callable securities held at June 30, 2022 by investment type are as follows:

Investment Type	Total
Corporate bonds/notes	\$ 8,154
Municipal bonds/notes	3,366
U.S. agency securities	400
	<u>\$ 11,920</u>

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2022

(Dollars in thousands, except as otherwise noted)

Note C – Cash and Investments (Continued)

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. As of June 30, 2022, SCERS held a bond that is currently in default of the semi-annual interest payments. The bond issuer Lehman Brothers filed for Chapter 11 bankruptcy protection on September 15, 2008. The bond has a maturity date of December 29, 2099 and a fair value of \$10 as of June 30, 2022.

At June 30, 2022, SCERS' investments and credit ratings are as follows:

<u>Investment Type</u>	<u>S & P</u>	<u>Total</u>
City of Sacramento Investment Pool	not rated	\$ 7,825
Corporate bonds/notes	A	7,973
	AA	4,694
	BBB	33,133
	not rated	10
Municipal bonds/notes	AA	18,393
	BBB	4,780
	not rated	5,625
U.S. agency securities	AA	400
	AAA	30
	Total	<u>\$ 82,863</u>

Concentration Risk

As of June 30, 2022, SCERS held the following investments in an individual issuer exceeding 5% of fiduciary net position (other than investments issued or explicitly guaranteed by the U.S. government):

iShares Russell 1000 Value EFT	\$ 39,983
Technology Select Sector SPDR Fund (ETF)	16,705
Healthcare Select Sector SPDR Fund (ETF)	14,996

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2022

(Dollars in thousands, except as otherwise noted)

Note C – Cash and Investments (Continued)

Money-weighted Rate of Return

For the fiscal year ended June 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense was -10.57%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, SCERS will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. As of June 30, 2022, all SCERS cash and cash equivalents are held with the City of Sacramento Investment Pool and SCERS is not exposed to custodial credit risk for deposits.

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, SCERS will not be able to recover the value of its investment or collateral securities that are in the possession of another party. As of June 30, 2022, all SCERS investments held with the custodian were held in SCERS' name and SCERS is not exposed to custodial credit risk for investments.

Fair Value Measurement and Application

SCERS categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described as follows:

Level 1 – Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that SCERS has the ability to access.

Level 2 – Inputs to the valuation methodology include:

- Quoted prices for similar assets or liabilities in active markets;
- Quoted prices for identical or similar assets or liabilities in inactive markets;
- Inputs other than quoted prices that are observable for the asset or liability; and
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 – Inputs to the valuation methodology are unobservable and significant to the fair value measurement. Unobservable inputs reflect SCERS' own assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk).

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2022

(Dollars in thousands, except as otherwise noted)

Note C – Cash and Investments (Continued)

Fair Value Measurement and Application (Continued)

Unobservable inputs are developed based on the best information available in the circumstances and may include SCERS' own data.

The asset's level within the hierarchy is based on the lowest level of input that is significant to the fair value measurement. Valuation techniques used, need to maximize the use of observable inputs and minimize the use of unobservable inputs. The determination of what constitutes observable requires judgment by SCERS' management. SCERS management considers observable data to be that market data, which is readily available, regularly distributed or updated, reliable, and verifiable, not proprietary, and provided by multiple independent sources that are actively involved in the relevant market. The categorization of an investment within the hierarchy is based upon the relative observability of the inputs to its fair value measurement and does not necessarily correspond to SCERS management's perceived risk of that investment.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. SCERS' assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

SCERS' treasury pool's asset market prices are derived from closing bid prices as of the end of business day as supplied by ICE Data Services DBA ICE Data Pricing & Reference Data, LLC. Where prices are not available from generally recognized sources, the securities are priced using a yield-based matrix system to arrive at an estimated market value. Prices that fall between data points are interpolated.

The following is a description of the valuation methods and assumptions used by SCERS to estimate the fair value of its investments:

- When available, quoted prices are used to determine fair value. When quoted prices in active markets are available, investments are classified within Level 1 of the fair value hierarchy.
- For investments classified within Level 2 of the fair value hierarchy, SCERS' custodian generally use a multi-dimensional relational model. Inputs to their pricing models are based on observable market inputs in active markets. The inputs to the pricing models are typically benchmark yields, reported trades, broker-dealer quotes, issuer spreads and benchmark securities, among others.
- SCERS held one type of investment that is measured using Level 3 inputs, Mortgage Loans. The Mortgage Loan is reported using the income approach. The value of the Mortgage Loan on the books is materially close to the Discounted Cash Flow, therefore the book value is reported.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2022

(Dollars in thousands, except as otherwise noted)

Note C – Cash and Investments (Continued)

Fair Value Measurement and Application (Continued)

There have been no changes in the methods and assumptions used at June 30, 2022. The methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. SCERS management believes its valuation methods are appropriate and consistent with other market participants. The use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

SCERS has the following recurring fair value measurements as of June 30, 2022:

	Balance at June 30, 2022	Fair Value Measurements on a Recurring Basis Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<u>Investments by Fair Value Level</u>				
Corporate bonds/notes	\$ 45,810	\$ -	\$ 45,810	\$ -
Equities	21,197	21,197	-	-
Exchange traded funds	149,073	149,073	-	-
Mortgage loans	558	-	-	558
Municipal bonds/notes	28,798	-	28,798	-
U.S. agency securities	745	-	745	-
U.S. Treasury bonds	1,569	1,569	-	-
Total Investments by Fair Value Level	<u>247,750</u>	<u>\$ 171,839</u>	<u>\$ 75,353</u>	<u>\$ 558</u>
<u>Investments at Fair Value not Subject to Fair Value Hierarchy</u>				
City of Sacramento Investment Pool	<u>7,825</u>			
Total Cash and Investments	<u>\$ 255,575</u>			

Deposits and withdrawals in the City of Sacramento Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the measurement of fair value of SCERS' investment in the investment pool is based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2022

(Dollars in thousands, except as otherwise noted)

Note D – Related Party Transactions

At June 30, 2022, SCERS held revenue bonds issued by the Sacramento City Financing Authority (SCFA) in the amount of \$3,494. SCFA is a blended component unit of the City of Sacramento because its Board is comprised of all City Council members, and there is a financial benefit/burden relationship between the City and SCFA. These bonds are measured at fair value using level 2 inputs.

Note E – Funding Policy

The City's funding policy provides for actuarially determined contributions under the entry age normal method, which are discounted and adjusted annually to ensure that sufficient assets will be available to pay benefits when due. The City Council established and may amend the obligations of the plan members and the City to contribute to the plan. For the fiscal year ended June 30, 2022, the City's annual required and actual contribution was \$3,479.

Note F – Net Pension Liability of the City

The components of the net pension liability of the City at June 30, 2022 is shown below. The total pension liability is based on an actuarial valuation as of June 30, 2022.

	June 30, 2022
Total pension liability	\$ 270,541
Plan fiduciary net position	254,171
City's net pension liability	<u>\$ 16,370</u>

Plan fiduciary net position as a percentage of the total pension liability	93.9%
--	-------

Actuarial assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2022, using the following actuarial assumptions, applied to all periods included in the measurement.

Inflation	2.5%
Salary increases	2.5% CPI plus 0.5% merit, average
Discount rate	6.0%

Mortality rates for service retirements and beneficiaries were based on CalPERS 2000-2019 Mortality Table projected for future mortality improvement utilizing Society of Actuaries Scale MP-2021. Mortality rates for disability retirements were based on CalPERS 2000-2019 Mortality Table for non-work Disabled Retirees for Miscellaneous and CalPERS 2000-2019 Mortality Table for work-related Disabled Retirees for Safety. Both tables were projected for future mortality improvement utilizing Society of Actuaries Scale MP-2021.

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2022

(Dollars in thousands, except as otherwise noted)

Note F – Net Pension Liability of the City (Continued)

Actuarial assumptions (continued)

The previous actuarial valuation as of June 30, 2021 used CalPERS 1997-2015 experience study tables and the Society of Actuaries Scale MP-2020 for mortality projections.

Discount rate

The Discount Rate was set equal to the long-term expected rate of return. The long-term expected rate of return was used since current assets, future City contributions, and future member contributions are projected to be sufficient to cover all future benefit payments and expenses. This “crossover test” was performed in accordance with the requirements specified in GASB Statement 67, including a projection that Plan’s funding policy will remain unchanged.

The 6% long-term expected rate of return was selected by the Board. SCERS’ Actuary, Foster & Foster estimates that a passively managed portfolio with a similar asset allocation would exceed the selected rate about 45% of the time and concludes the selected rate is reasonable. The sensitivity of the discount rate to a 1% change is shown below.

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the City, calculated using the discount rate of 6%, as well as what the City’s net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage-point lower (5%) or 1 percentage-point higher (7%) than the current rate:

	1% decrease (5%)	Current Discount Rate (6%)	1% increase (7%)
City net pension liability/(asset)	\$ 37,244	\$ 16,370	\$ (1,916)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective and are based on the benefits provided under the terms of the substantive plan in effect at the time of each valuation.

REQUIRED SUPPLEMENTARY INFORMATION

Sacramento City Employees' Retirement System
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
Last Ten Fiscal Years
(in thousands)

	Fiscal Year			
	2022	2021	2020	2019
Total pension liability				
Service cost	\$ 6	\$ 18	\$ 49	\$ 66
Interest	16,098	18,342	19,363	20,095
Differences between expected and actual experience	5	(6,349)	(3,768)	304
Changes of assumptions	218	2,673	(1,593)	(927)
Benefit payments, including refunds of member contributions	(28,145)	(28,992)	(30,457)	(31,134)
Net change in total pension liability	(11,818)	(14,308)	(16,406)	(11,596)
Total pension liability -- beginning	282,359	296,667	313,073	324,669
Total pension liability -- ending (a)	<u>\$ 270,541</u>	<u>\$ 282,359</u>	<u>\$ 296,667</u>	<u>\$ 313,073</u>
Plan fiduciary net position				
Contributions -- employer	\$ 3,479	\$ 3,822	\$ 4,410	\$ 7,507
Contributions -- member	9	16	25	49
Net investment income (loss)	(32,305)	73,150	7,591	18,537
Benefits payments, including refunds of member contributions	(28,145)	(28,992)	(30,457)	(31,134)
Net change in fiduciary net position	(56,962)	47,996	(18,431)	(5,041)
Plan fiduciary net position -- beginning	311,133	263,137	281,568	286,609
Plan fiduciary net position -- ending (b)	<u>\$ 254,171</u>	<u>\$ 311,133</u>	<u>\$ 263,137</u>	<u>\$ 281,568</u>
Net pension liability (asset) -- ending (a) - (b)	<u>\$ 16,370</u>	<u>\$ (28,774)</u>	<u>\$ 33,530</u>	<u>\$ 31,505</u>
Plan fiduciary net position as a percentage of the total pension liability	93.95%	110.19%	88.70%	89.94%
Covered payroll	\$ 189	\$ 270	\$ 362	\$ 678
Net pension liability (asset) as a percentage of covered payroll	8661.38%	-10657.04%	9262.43%	4646.76%

Notes to Schedule:

The information in this schedule is prepared in accordance with GASB Statement No. 67, *Financial Reporting for Pension Plans*, which SCERS implemented for the fiscal year ended June 30, 2014. Data is not available for the years prior to implementation, so only nine fiscal years are presented.

For the fiscal year ended June 30, 2022, the calculation of the total pension liability was affected by the change in mortality tables used to the CalPERS 2000-2019 experience study tables, and change in assumption of mortality improvement to use Society of Actuaries Scale MP-2021.

Sacramento City Employees' Retirement System
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
Last Ten Fiscal Years
(in thousands)

	Fiscal Year				
	2018	2017	2016	2015	2014
Total pension liability					
Service cost	\$ 92	\$ 96	\$ 103	\$ 131	176
Interest	20,877	22,759	23,416	23,134	23,779
Differences between expected and actual experience	(2,457)	(3,701)	(1,173)	(8,783)	-
Changes of assumptions	862	(16,246)	-	23,117	-
Benefit payments, including refunds of member contributions	(31,583)	(32,171)	(32,683)	(33,791)	(33,688)
Net change in total pension liability	(12,209)	(29,263)	(10,337)	3,808	(9,733)
Total pension liability -- beginning	336,878	366,141	376,478	372,670	382,403
Total pension liability -- ending (a)	<u>\$ 324,669</u>	<u>\$ 336,878</u>	<u>\$ 366,141</u>	<u>\$ 376,478</u>	<u>372,670</u>
Plan fiduciary net position					
Contributions -- employer	\$ 8,645	\$ 8,645	\$ 8,645	\$ 9,183	9,649
Contributions -- member	55	63	146	82	161
Net investment income	20,982	26,803	7,799	13,375	40,317
Benefits payments, including refunds of member contributions	(31,583)	(32,171)	(32,683)	(33,791)	(33,688)
Net change in fiduciary net position	(1,901)	3,340	(16,093)	(11,151)	16,439
Plan fiduciary net position -- beginning	288,510	285,170	301,263	312,414	295,975
Plan fiduciary net position -- ending (b)	<u>\$ 286,609</u>	<u>\$ 288,510</u>	<u>\$ 285,170</u>	<u>\$ 301,263</u>	<u>312,414</u>
Net pension liability -- ending (a) - (b)	<u>\$ 38,060</u>	<u>\$ 48,368</u>	<u>\$ 80,971</u>	<u>\$ 75,215</u>	<u>60,256</u>
Plan fiduciary net position as a percentage of the total pension liability	88.28%	85.64%	77.89%	80.02%	83.83%
Covered payroll	\$ 921	\$ 1,049	\$ 1,020	\$ 1,180	\$ 2,279
Net pension liability as a percentage of covered payroll	4132.46%	4610.87%	7938.33%	6374.15%	2643.97%

Sacramento City Employees' Retirement System
Schedule of Contributions
Last Ten Fiscal Years
(in thousands)

	Fiscal Year				
	2022	2021	2020	2019	2018
Actuarially determined contributions	\$ 3,479	\$ 3,822	\$ 4,410	\$ 5,268	\$ 8,267
Contributions in relation to the actuarially determined contribution	\$ 3,479	\$ 3,822	\$ 4,410	\$ 7,507	\$ 8,645
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ (2,239)	\$ (378)
Covered payroll	\$ 189	\$ 270	\$ 362	\$ 678	\$ 921
Contributions as a percentage of covered payroll	1841%	1416%	1218%	1107%	939%

Notes to Schedule

Valuation date:

Actuarially determined contributions are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates above:

Actuarial cost method	Entry age normal for fiscal years 2018 - 2022
Amortization method	Level dollar payments over 12 years, open period for fiscal years 2021 - 2022 Level dollar payments over 13 years, open period for fiscal years 2019 - 2020 Level dollar payments over 14 years, open period for fiscal year 2018
Asset valuation method	3 year smoothed market value for fiscal years 2018 - 2022
Inflation	2.75% for fiscal years 2019 - 2022 3.00% for fiscal year 2018
Salary increases	2.75% CPI plus 0.5% merit for fiscal years 2019 - 2022 3.00% CPI plus 0.5% merit for fiscal year 2018
Investment rate of return	6.50% for fiscal years 2018-2022
Retirement age	For fiscal years 2018- 2022, deferred vested members covered under Section 399 are assumed to retire at age 62; those covered under 175 are assumed to retire at age 65.
Mortality	CalPERS 1997-2015 Mortality Tables with Scale MP-2019 for fiscal year 2022 CalPERS 1997-2015 Mortality Tables with Scale MP-2018 for fiscal year 2021 CalPERS 1997-2015 Mortality Tables with Scale MP-2017 for fiscal year 2020 CalPERS 1997-2011 Mortality Tables with Scale MP-2016 for fiscal year 2019 CalPERS 1997-2011 Mortality Tables with Scale MP-2014 for fiscal year 2018

Sacramento City Employees' Retirement System
Schedule of Contributions
Last Ten Fiscal Years
(in thousands)

	Fiscal Year				
	2017	2016	2015	2014	2013
Actuarially determined contributions	\$ 8,330	\$ 8,645	\$ 9,183	\$ 9,649	\$ 10,573
Contributions in relation to the actuarially determined contribution	\$ 8,645	\$ 8,645	9,183	9,649	10,573
Contribution deficiency (excess)	\$ (315)	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 1,049	\$ 1,020	\$ 1,180	\$ 2,279	\$ 2,279
Contributions as a percentage of covered payroll	824%	848%	778%	423%	464%

Notes to Schedule

The actuarial valuation was rolled forward from 6/30/2013 to 6/30/2014. As a result, the covered payroll used to calculate the contributions as a percentage of covered payroll is the same for both years.

Valuation date:

Actuarially determined contributions are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method

Entry age normal for fiscal years 2013 - 2017

Amortization method

Level dollar payments over 14 years, open period for fiscal years 2014 - 2017

Level dollar payments over 15 years, open period for fiscal year 2013

Asset valuation method

3 year smoothed market value for fiscal years 2013 - 2017

Inflation

3.00% for fiscal years 2013 - 2017

Salary increases

3.00% CPI plus 0.5% merit for fiscal years 2013 - 2017

Investment rate of return

6.50% for fiscal years 2013 - 2017

Retirement age

For fiscal years 2013 - 2017, deferred vested members covered under Section 399 are assumed to retire at age 62; those covered under 175 are assumed to retire at age 65.

Mortality

CalPERS 1997-2007 Mortality Tables with Scale MP-2014 for fiscal year 2017

CalPERS 1997-2007 Mortality Tables with Scale AA for fiscal years 2013 - 2016

Sacramento City Employees' Retirement System
Schedule of Investment Returns
Last Ten Fiscal Years

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Annual money weighted rate of return, net of investment expense	-10.57%	29.13%	3.21%	7.08%

Notes to Schedule:
The information in this schedule is prepared in accordance with GASB Statement No. 67, *Financial Reporting for Pension Plans*, which SCERS implemented for the fiscal year ended June 30, 2014. Data is not available for the years prior to implementation so only nine fiscal years are presented.

Sacramento City Employees' Retirement System
Schedule of Investment Returns
Last Ten Fiscal Years

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Annual money weighted rate of return, net of investment expense	7.96%	10.22%	3.05%	4.86%	14.56%

OTHER SUPPLEMENTARY INFORMATION

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM
LISTING OF INVESTMENTS
 JUNE 30, 2022

Investments	Maturity Date	Quantity	Amortized Cost	Fair Value
CORPORATE BONDS/NOTES				
Amazon Com Inc	5/12/2031	2,000,000	\$ 2,011,875	\$ 1,713,313
Apple Inc	2/9/2027	3,000,000	3,000,000	2,980,662
Bank of America Corp	10/21/2027	1,000,000	1,005,608	939,917
Barclays Bank Plc	4/8/2025	1,000,000	1,000,000	966,084
Boeing Co	3/1/2045	1,500,000	1,535,220	1,016,703
British Telecommunications Plc	11/8/2029	2,000,000	2,060,553	1,784,059
Cigna Corp	3/15/2030	1,000,000	979,904	863,154
Citigroup Inc	7/22/2036	5,000,000	5,000,000	4,241,295
Constellation Brands Inc	8/1/2029	2,000,000	2,108,443	1,800,125
Csx Corp	2/15/2030	1,000,000	999,169	875,963
CVS Health Corp	2/28/2031	1,000,000	1,007,709	800,773
Disney Walt Co	1/13/2031	3,000,000	3,218,183	2,640,271
Dollar Tree Inc	5/15/2025	500,000	491,714	496,833
Dow Chem Co	11/15/2042	1,500,000	1,636,863	1,321,275
Dow Chem Co	11/15/2030	1,000,000	1,015,349	823,989
Ebay Inc	7/15/2042	2,000,000	2,019,635	1,702,460
General Mills Inc	4/17/2025	500,000	497,851	499,607
General Motors Financial Co Inc	1/8/2031	1,000,000	999,889	775,284
Goldman Sachs Group Inc	2/7/2030	1,500,000	1,522,030	1,279,376
HP INC	6/17/2031	1,000,000	1,003,786	803,298
HSBC Holdings PLC	8/18/2031	900,000	920,427	729,500
JP Morgan Chase & Co	4/22/2031	1,500,000	1,535,910	1,277,578
Kroger Co	5/1/2030	800,000	809,031	675,157
Lehman Bros Hldg Inc Escrow	12/29/2099	2,500,000	1,465,712	10,000
Lowes Cos Inc	10/15/2030	1,000,000	997,603	801,887
Martin Marietta Material	3/15/2030	1,000,000	991,360	843,542
Mcdonalds Corp	1/30/2026	500,000	491,343	498,471
Mondelez Intl Inc	2/4/2031	1,000,000	991,447	784,017
Nasdaq Inc	1/15/2031	1,000,000	988,465	782,765
Norfolk Southern Corp	5/15/2031	1,000,000	1,016,403	853,131
Oracle Corp	3/25/2031	1,500,000	1,493,822	1,235,869
Quest Diagnostics Inc	6/30/2030	2,000,000	2,084,891	1,759,914
Raytheon Technologies Corp	8/16/2025	500,000	496,172	501,047
Starbucks Corp	12/1/2047	1,500,000	1,606,773	1,215,553
Sysco Corp	2/15/2030	1,000,000	1,029,726	852,805
United Parcel Service Inc	3/15/2029	1,000,000	1,032,523	963,494
Unitedhealth Group Inc	5/15/2031	2,000,000	2,023,200	1,732,140
Verizon Communications Inc	3/15/2034	2,000,000	2,173,260	1,968,950
Sub-total			55,261,851	45,810,258
EQUITIES - LARGE CAP GROWTH				
Alphabet, Inc. Cl C Capital Stock		500	245,576	1,093,725
Amazon.com Inc.		10,000	247,398	1,062,100
Apple Inc.		7,000	160,379	957,040
Constellation Brands Cl A		3,550	553,118	827,363
Disney (Walt) Com		5,650	703,746	533,360
Home Depot Inc		3,400	364,247	932,518
MasterCard Incorporated		3,300	479,523	1,041,084
Mcdonald's Corp		3,000	758,339	740,640
Meta Platforms Inc		4,100	282,516	661,125
Unitedhealth Group Inc		3,100	915,056	1,592,253
Sub-total			4,709,897	9,441,208

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM
LISTING OF INVESTMENTS
 JUNE 30, 2022

Investments	Maturity Date	Quantity	Amortized Cost	Fair Value
EQUITIES - FIXED ALTERNATIVE EQUITIES				
Bank of America Corp		22,310	\$ 340,666	\$ 694,510
Costco Whsl Corp New Com		2,660	776,183	1,274,885
Home Depot Inc		2,300	338,312	630,821
International Bus Mach		8,010	1,140,735	1,130,932
Jpmorgan Chase & Co		7,000	472,196	788,270
Lockheed Martin Corp		2,670	361,709	1,147,993
Merck & Co Inc (new)		13,347	665,002	1,216,846
Morgan Stanley Com New		9,000	935,985	684,540
Pfizer Inc		20,685	970,793	1,084,515
Raytheon Technologies Com		13,955	921,251	1,341,215
Union Pac Corp Com		4,000	438,135	853,120
Wal Mart Stores Inc		7,470	874,706	908,203
Sub-total			8,235,672	11,755,849
EXCHANGE TRADED FUNDS				
Ishares Msci Acwi Us Etf		260,000	12,052,729	11,700,000
Ishares Preferred & Income Securities ET		65,260	2,490,642	2,145,749
Ishares Russell 2000 ETF		6,050	672,399	1,024,628
Ishares Tr Russell 1000 Val		275,800	32,983,061	39,982,726
Ishares Tr U.S. Real Es Etf		8,915	701,018	820,002
Ishares Tr Us Telecom Etf		32,742	986,340	822,806
Ishares U.S. Transportation ETF		14,600	2,207,579	3,108,340
Ishares Us Home Cons Etf		8,200	218,840	430,500
Select Sector Spdr Tr Communication		104,809	5,295,469	5,687,984
Select Sector Spdr Tr RI Est Sel Sec		21,500	688,545	878,490
Select Sector Spdr Tr Sbi Cons Discr		38,200	3,357,216	5,251,736
Select Sector Spdr Tr Sbi Cons Stpls		73,880	3,717,885	5,332,658
Select Sector Spdr Tr Sbi Healthcare		116,940	9,842,478	14,996,386
Select Sector Spdr Tr Sbi Int-Energy		72,300	4,736,316	5,170,173
Select Sector Spdr Tr Sbi Int-Finl		238,000	5,780,078	7,485,100
Select Sector Spdr Tr Sbi Int-Inds		48,800	2,971,535	4,262,192
Select Sector Spdr Tr Sbi Int-Utills		33,055	1,499,234	2,318,147
Select Sector Spdr Tr Sbi Materials		45,915	2,874,271	3,379,344
Select Sector Spdr Tr Technology		131,410	7,490,807	16,704,839
Spdr Bberg Barclays ST High Yield Bond E		60,500	1,638,056	1,459,260
Spdr Series Trust Kbw Regn Bk Etf		66,400	3,064,224	3,857,176
Spdr Series Trust S&p Bk Etf		48,000	1,914,096	2,106,240
Spdr Series Trust S&p Retail Etf		9,100	869,656	529,256
Spdr Tr Unit Ser 1		17,400	4,598,292	6,564,150
Vaneck Vectors Semiconductor Etf		15,000	797,913	3,055,950
Sub-total			113,448,679	149,073,833
MORTGAGE LOANS				
Walgreens Drugs/Adahi, Inc	5/1/2024	558,213	558,213	558,213
Sub-total			558,213	558,213

SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM
LISTING OF INVESTMENTS
 JUNE 30, 2022

Investments	Maturity Date	Quantity	Amortized Cost	Fair Value
MUNICIPAL BONDS/NOTES				
Bay Area Toll Auth Calif Toll	4/1/2030	1,500,000	\$ 1,484,145	\$ 1,306,290
Bay Area Toll Auth Calif Toll Toll Brid	4/1/2030	775,000	782,627	857,600
California St	11/1/2030	1,500,000	1,475,062	1,271,835
California St Go Bds	11/1/2026	2,000,000	2,000,000	2,268,940
El Dorado CA Irrigation Dist Rev Bonds	1/1/2025	200,000	200,145	197,348
Houston Tex Arprt Sys Rev Arprt Sys	1/1/2028	4,450,000	4,309,199	4,779,612
Moreland Calif Sch Dist	8/1/2030	1,235,000	1,235,000	1,294,428
New York St Urban Dev Corp Sales Tax Rev	3/15/2031	2,000,000	2,045,205	1,812,700
Pennsylvania Economic Dev Fing	6/15/2034	3,000,000	3,080,293	2,518,230
Sacramento Calif Pub Fing Auth	4/1/2050	3,000,000	3,156,952	3,494,070
Union City Calif Cmnty Redev A	10/1/2030	250,000	247,007	258,700
Univ Calif Regts Med Ctr Poole	5/15/2031	2,350,000	2,423,370	2,633,481
University Calif Revs For Prev	5/15/2031	5,755,000	6,173,413	5,923,622
Wisconsin St	5/1/2032	200,000	200,000	180,918
Sub-total			28,812,418	28,797,772
US GOVERNMENT OBLIGATIONS				
Fannie Mae Pool #256393	9/1/2036	27,171	27,082	29,752
Federal Farm Credit Bank	7/23/2035	500,000	499,734	399,836
Gnma Pool #329837	11/15/2022	157	155	157
Gnma Pool #439515	3/15/2027	5,219	5,118	5,232
Gnma Pool #550718	11/15/2035	198,427	193,094	209,610
Gnma Pool #648348	10/15/2035	93,622	93,300	99,997
Sub-total			818,483	744,584
US TREASURY BONDS				
U.S. Treasury Bond	2/15/2041	2,000,000	1,867,320	1,568,516
Sub-total			1,867,320	1,568,516
Total			\$ 213,712,532	\$ 247,750,234

APPENDIX A



City of Sacramento

Sacramento City Employees' Retirement System

**June 30, 2022
Actuarial Valuation**

December 8, 2022

ACTUARIAL VALUATION
CITY OF SACRAMENTO
SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM (SCERS)
DEFINED BENEFIT PLAN

We are pleased to present the results of our June 30, 2022 actuarial valuation of the Sacramento City Employees' Retirement System (SCERS).

The purpose of this valuation is to:


- Determine the System's June 30, 2022 Funded Status, and
- Calculate the fiscal year 2023/24 Actuarially Determined Contribution (ADC).


The information in this report may not be appropriate for purposes other than System funding but may be useful to the City for the System's financial management. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as: plan experience differing from that anticipated by the assumptions; changes in assumptions; changes expected as part of the natural progression of the plan; and changes in plan provisions or applicable law. Actuarial models necessarily rely on the use of estimates and are sensitive to changes. Small variations in estimates may lead to significant changes in actuarial measurements. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of such measurements.

The valuation is based on the System's benefit provisions summarized in Section 9, employee data, and on the System's financial information, all furnished by the City. We reviewed the financial and employee data for reasonableness, including comparing to prior year data, but did not perform an audit.

To the best of our knowledge, this report is complete and accurate and has been conducted using generally accepted actuarial principles and practices. As members of the American Academy of Actuaries, meeting Academy Qualification Standards, we certify the actuarial results and opinions herein.

Respectfully submitted,


Mary Elizabeth Redding, FSA, MAAA, EA
Senior Consulting Actuary


Drew Ballard, ASA, MAAA, EA
Senior Consulting Actuary


Katherine Moore, ASA, MAAA
Consulting Actuary

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SECTION 1

EXECUTIVE SUMMARY

Following are the valuation results. See notes following the table for a description of terms. Results from the June 30, 2021 valuation are provided for comparative purposes.

	<i>-----amounts in \$000's-----</i>		
	June 30, 2021	June 30, 2022	% change
■ Participant Counts			
• Actives	3	2	-33.3%
• Terminated Vesteds & Reciprocals	5	5	0.0%
• Service Retirees	473	447	-5.5%
• Disableds	89	82	-7.9%
• Beneficiaries	306	292	-4.6%
• Total	876	828	-5.5%
■ Actuarial Liabilities			
• Present Value of Projected Benefits	\$ 282,371	\$ 270,548	-4.2%
• Actuarial Accrued Liability	282,359	270,541	-4.2%
■ Assets			
• Market Value of Assets	311,133	254,171	-18.3%
• Approximate Annual Rate of Return	29.2%	-10.8%	
• Actuarial Value of Assets	275,724	262,645	-4.7%
• Approximate Annual Rate of Return	13.5%	4.4%	
■ Plan Funded Status			
• Actuarial Accrued Liability	282,359	270,541	-4.2%
• Actuarial Value of Plan Assets	275,724	262,645	-4.7%
• Unfunded Actuarial Accrued Liability	6,635	7,896	19.0%
• Funded Ratio	97.7%	97.1%	-0.6%
• Funded Ratio, Market Value Basis	110.2%	93.9%	-14.8%
	2022/23	2023/24	% change
■ Annual Cost¹	\$0	\$1,399	N/A
■ Annual Cost (% Proj. Plan Payroll)¹	0.0%	933.2%	
■ Annual Cost (% Proj. City Payroll)	0.0%	0.3%	

¹ See page 12 for details.



SECTION 1

EXECUTIVE SUMMARY

Purpose of Actuarial Valuation

The actual costs of a defined benefit plan are determined entirely by the amount of the benefit promise, the actual salaries and service of the plan participants, and how long they and their beneficiaries live to receive payments. An actuarial valuation is a mathematical model which attempts to quantify this actual cost by setting assumptions that, it is hoped, duplicate reality as closely as possible. In addition, the actuarial methodology provides a reasonable plan, or method, towards funding the expected plan costs. This information assists the plan trustees so they can make informed decisions regarding plan investments and how much in contributions will be required from the employer to eventually fully pay the plan's costs.

Summary Information & Results

The Sacramento City Employees' Retirement System (SCERS) is a closed defined benefit pension plan. It has not accepted new members since January 28, 1977, and only 2 active members (out of a total plan membership of 828) remain.

Since the last valuation, the plan experienced overall losses on liabilities and market assets. Plan liabilities increased more than expected, by \$0.3 million. This was mostly due to a larger COLA than expected² (\$1.6 million), but was offset by a gain due to retirees and beneficiaries not living as long as expected (\$1.4 million). Market value return on assets was less than expected, about negative 10.8% for the year which resulted in a loss of \$4.2 million on the actuarial (smoothed) value of assets. Lower benefit payments than expected resulted in a \$0.3 million gain to the assets.

Since the last valuation, the plan's asset allocation was changed to be slightly more conservative. Based on discussions, the discount rate used in the valuation has not changed. We believe 6.0% is a reasonable discount rate for this plan.

A few assumptions were changed since the prior valuation.

- The mortality improvement projection was updated to a more recent Society of Actuaries' table, MP-2021. This increased liabilities by \$0.9 million.
- The mortality tables were updated to the CalPERS 2000-2019 experience study rates. This decreased liabilities by \$0.7 million.

After these assumption changes, the July 1, 2022 total plan unfunded actuarial accrued liability (UAAL) is \$7.9 million, as compared to an expected UAAL of \$3.4 million.

The plan's funded ratio on an actuarial value of assets basis is 97.1%, a decrease from 97.7% in the prior valuation. The plan's funded ratio using market value of assets basis is 93.9%, a decrease from 110.2% in the prior valuation.

In the prior valuation, the plan was projected to be overfunded on June 30, 2022. The City's contribution was \$0 million for fiscal year 2022/23 and projected to be \$0 million for 2023/24. Due to the experience losses and assumption changes discussed above, the plan is projected to be underfunded on June 30, 2023 on an actuarial value of assets basis and the recommended City contribution is \$1.399 million for fiscal year 2023/24.

² The CPI used for COLA increases was 3.2%. 3% COLA was paid and COLA banks were increased. The prior valuation assumed CPI of 2.75%. (Index used is CPI-U for San Francisco/Oakland/Hayward area.)



SECTION 1

EXECUTIVE SUMMARY

The average life expectancy of the plan's retirees is now 10.9 years, down from 11.1 years as of June 30, 2021. We recommend keeping the amortization at a rolling 11-year period for the 2023/24 recommended contribution.



SECTION 1

EXECUTIVE SUMMARY

Discussion of Plan Risks

Actuarial Standard of Practice No. 51, Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions, requires the actuary to assess and disclose the risk that actual future measurements may differ significantly from expected future measurements.

This plan is considered a very mature pension plan since almost all of its liabilities are for retirees, and there are almost no remaining active employees with very little associated payroll. The following table presents various measures illustrating the plan's maturity:

	June 30, 2021	June 30, 2022
■ Maturity Ratios		
• Inactive AAL/total AAL	99.7%	99.8%
• Inactive participant count/total count	99.7%	99.8%
• Benefit payments/market value of assets	9.3%	11.1%
• Benefit payments/employer contributions	758.6%	809.0%

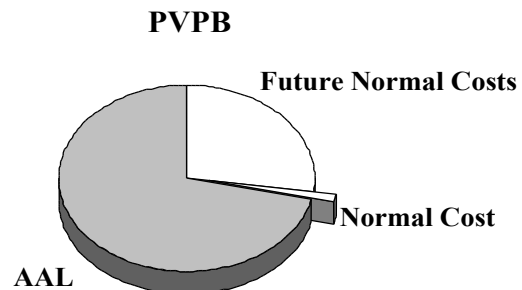
A very mature pension plan presents unique risks. The plan has negative cash flow (benefit payments exceed contributions), and benefit payments are relatively large compared to the asset value. The plan's investment manager must carefully manage the plan's liquidity needs as the plan "winds down" over the next 50 or more years. In addition to investment risk (investment returns being different than expected), asset/liability mismatch risk (changes in asset values not matched by changes in liabilities) could be significant for this plan. The plan is also subject to longevity risk (the potential that participants will live longer than projected) but we believe this risk is less significant than investment and asset/liability mismatch risk.

The scope of this valuation did not include a risk assessment - an evaluation of the potential impacts of these factors on the plan's funded status or projected employer contributions. However, we have included the following to assist in the plan's management:

- Table of expected benefit payments for the next 50 years
- Sensitivity analysis: Contributions calculated under different discount rates

Definitions

The Present Value of Projected Benefits (PVPB) is the present value of all future benefits for current plan participants. The Actuarial Accrued Liability (AAL) represents the portion of the PVPB attributable to past service. The AAL is recognized over service through the date a participant is expected to commence benefits. Therefore, the AAL is equal to the PVPB for current retirees. The Normal Cost is the portion of the PVPB allocated or earned during the year following the valuation date.



SECTION 2

LIABILITY INFORMATION & FUNDED STATUS

A comparison of the Present Value of Benefits, Actuarial Accrued Liability, Employer Normal Cost, and the Funded Ratio for the current and prior valuations follows. (Note that numbers throughout the report may not add due to rounding.)

(amounts in \$000's)

	June 30, 2021	June 30, 2022
Present Value of Projected Benefits		
■ Active Employees	\$ 986	\$ 481
■ Vested Terminated & Reciprocals	430	403
■ Service Retirees	201,090	193,774
■ Disabled Participants	26,645	24,697
■ Beneficiaries	53,221	51,193
■ Total	282,371	270,548

Actuarial Accrued Liability

■ Active Employees	\$ 974	\$ 474
■ Vested Terminated & Reciprocals	430	403
■ Service Retirees	201,090	193,774
■ Disabled Participants	26,645	24,697
■ Beneficiaries	53,221	51,193
■ Total	282,359	270,541

2021/22

2022/23

Normal Cost

■ Employer Normal Cost (beginning of year)	\$ 0	\$ 0
--	------	------

June 30, 2021

June 30, 2022

Plan Funded Status

■ Total Actuarial Accrued Liability	\$ 282,359	\$ 270,541
■ Actuarial Value of Plan Assets	275,724	262,645
■ Unfunded Actuarial Accrued Liability	6,635	7,896
■ Funded Ratio	97.7%	97.1%
■ Market Value of Assets	311,133	254,171
■ Funded Ratio – Market Value Basis	110.2%	93.9%



SECTION 2

LIABILITY INFORMATION & FUNDED STATUS

Details of the June 30, 2022 Present Value of Benefits, Actuarial Accrued Liability and Employer Normal Cost by employee category:

(amounts in \$000's)

	Safety	Miscellaneous	Total
Present Value of Projected Benefits			
■ Active Employees	\$ 0	\$ 481	\$ 481
■ Vested Terminated & Reciprocals	0	403	403
■ Service Retirees	9,256	184,517	193,774
■ Disabled Participants	9,716	14,981	24,697
■ Beneficiaries	14,059	37,134	51,193
■ Total	33,030	237,518	270,548

Actuarial Accrued Liability

■ Active Employees	0	474	474
■ Vested Terminated & Reciprocals	0	403	403
■ Service Retirees	9,256	184,517	193,774
■ Disabled Participants	9,716	14,981	24,697
■ Beneficiaries	14,059	37,134	51,193
■ Total	33,030	237,511	270,541

	Safety	Miscellaneous	Total
Normal Cost			
■ Employer Normal Cost (on June 30, 2022)	\$ 0	\$ 0	\$ 0



SECTION 2

LIABILITY INFORMATION & FUNDED STATUS

Details of the June 30, 2022 Present Value of Benefits, Actuarial Accrued Liability and Employer Normal Cost by benefit section:

(amounts in \$000's)

	Section 175	Sections 302 & 399	Total
Present Value of Projected Benefits			
■ Active Employees	\$ 0	\$ 481	\$ 481
■ Vested Terminated & Reciprocal	52	351	403
■ Service Retirees	4,204	189,570	193,774
■ Disabled Participants	547	24,150	24,697
■ Beneficiaries	3,792	47,401	51,193
■ Total	<u>8,595</u>	<u>261,953</u>	<u>270,548</u>

Actuarial Accrued Liability

■ Active Employees	0	474	474
■ Vested Terminated & Reciprocal	52	351	403
■ Service Retirees	4,204	189,570	193,774
■ Disabled Participants	547	24,150	24,697
■ Beneficiaries	3,792	47,401	51,193
■ Total	<u>8,595</u>	<u>261,946</u>	<u>270,541</u>

Normal Cost

	Section 175	Sections 302 & 399	Total
■ Employer Normal Cost (on 6/30/22)	\$ 0	\$ 0	\$ 0



SECTION 3

ASSET INFORMATION

Assets for SCERS are held in trust. Trust monies may be used to pay benefits to plan participants and their beneficiaries. The trust is managed under the direction of the Administration, Investment, and Fiscal Management Board. Asset information is provided by the City of Sacramento, and has not yet been audited.

Asset Reconciliation – Market Value of Assets

Following reconciles the June 30, 2020 through June 30, 2021 and the June 30, 2021 through June 30, 2022 market value of assets. Numbers may not add due to rounding.

	(amounts in \$000's)	
	2020/21	2021/22
■ Beginning of Year Balance:	\$ 263,137	\$ 311,133
• Member Contributions	\$ 16	\$ 9
• City Contributions	3,822	3,479
• Investment Income	74,279	(31,084)
■ Total Additions	78,117	(27,596)
• Benefit Payments	28,992	28,145
• Member Refunds	-	-
• Investment Expenses	1,129	1,221
■ Total Deductions	30,121	29,366
■ Net Assets at End of Year	311,133	254,171
■ Approximate Return on Assets	29.2%	-10.8%



SECTION 3

ASSET INFORMATION

Asset Allocation – Market Value of Assets

The July 1, 2022 trust asset allocation is provided by the City of Sacramento and based on an allocation strategy of 32.5% fixed income and 67.5% equity. Details are shown below.

(amounts in \$000's)

	Market Value	Percentage
■ Cash & Short Term Investments	\$ 7,825	3.1%
■ Receivables	888	0.3%
■ Investments		
• US Agencies	\$ 745	0.3%
• US Treasury Bonds	1,569	0.6%
• Corporate Bonds	45,810	18.0%
• Equities	21,197	8.3%
• Exchange Traded Funds	149,073	58.7%
• Mortgage Loans	558	0.2%
• Municipal Bonds	<u>28,798</u>	11.3%
■ Total Investments	<u>247,750</u>	
■ Total Assets	256,463	
■ Other Liabilities Payable	<u>(2,292)</u>	<u>-0.9%</u>
■ Net Pension Benefit Trust Assets	254,171	100.0%

Target Allocation by Asset Class

The Administration, Investment and Fiscal Management Board of the Sacramento City Employees' Retirement System changed the asset allocation May 19, 2022. The fund is rebalanced each year.

	Current Allocation	Prior Allocation
■ Fixed Bonds/Real Estate	<u>32.5%</u>	<u>30.0%</u>
Total Fixed	32.5%	30.0%
■ Large Cap Growth	32.5%	35.0%
■ Equity Income	30.0%	27.5%
■ International Equities	<u>5.0%</u>	7.5%
Total Equity	<u>67.5%</u>	<u>70.0%</u>
Total Fixed & Equity	100.0%	100.0%



SECTION 3

ASSET INFORMATION

Development of Actuarial Value of Assets

The Actuarial Value of Assets is based upon a three year smoothing of market assets. This method reduces volatility in contribution rates, and also reduces volatility in the size of the actuarial gains and losses due to asset returns. Because the plan is frozen to new membership and the membership is primarily composed of retirees and beneficiaries, it is important from a cash flow perspective that asset values used in calculating contribution rates not stray too far from market value. For this reason, a corridor of 15% around the market value is imposed upon the actuarial value.

	(amounts in \$000's)
	2021/22
■ Actuarial Value of Assets, Beginning of Year	\$ 275,724
• Contributions	3,488
• Expected Earnings	15,815
• Benefit Payments	(28,145)
■ Expected Actuarial Value of Assets, End of Year	266,882
■ Market Value of Assets, End of Year	254,171
■ Difference between MVA & Expected AVA	(12,711)
■ Preliminary Actuarial Value of Assets, End of Year <i>(Expected AVA + 1/3 Difference)</i>	
■ Actuarial Value of Assets Corridor	262,645
• Cap: 115% of Market Value	292,297
• Min: 85% of Market Value	216,045
■ Actuarial Value of Assets, End of Year <i>(No greater than Cap, not less than Min)</i>	262,645
■ Approximate Annual Rate of Return	4.4%



SECTION 4

CONTRIBUTION DEVELOPMENT

Actuarially Determined Contribution

Following is the development of the 2023/24 Actuarially Determined Contribution. The 2022/23 Actuarially Determined Contribution was calculated in the June 30, 2021 actuarial valuation and is shown for comparison.

	(amounts in \$000's)	
Contribution Year	2022/23	2023/24
■ Actuarially Determined Contribution		
• Employer Normal Cost	\$ 0	\$ 0
• UAAL Amortization ⁴	(1,116)	1,399
• Total Cost (not less than zero)	0	1,399
■ Projected Plan Payroll	145	150
■ Actuarially Determined Contribution (as a percent of plan payroll)		
• Employer Normal Cost	0.0%	0.0%
• UAAL Amortization	0.0%	933.2%
• Total Contribution	0.0%	933.2%
■ Projected Total City Payroll	398,930	419,060
■ Actuarially Determined Contribution (as a percent of total City payroll)		
• Employer Normal Cost	0.0%	0.0%
• UAAL Amortization	0.0%	0.3%
• Total Contribution	0.0%	0.3%

⁴ The Unfunded Actuarial Accrued Liability (UAAL) as of the beginning of the contribution year is being amortized as a level dollar amount over a rolling 11-year period for 2022/23 and 2023/24. As the plan continues to mature, this amortization period will be monitored.



SECTION 5

SCHEDULE OF FUTURE CONTRIBUTIONS

Below are the historic and projected contributions and benefit payments. City contributions for years ending 6/30/2024 and later are estimated assuming 6/30/23 and subsequent market value of assets earn 5.75% and assuming the Actuarially Determined Contribution is contributed each year. These contributions are designed to achieve 100% funding of the system.

Year Ending ⁵	Member Contributions	City Contributions	Benefit Payments
6/30/1996	\$1,228,000	\$0	\$25,027,000
6/30/1997	1,080,000	0	23,274,000
6/30/1998	1,090,000	0	23,825,000
6/30/1999	1,136,000	0	24,249,000
6/30/2000	1,079,000	0 ⁶	24,901,000
6/30/2001	989,000	0	25,087,000
6/30/2002	1,011,000	0	25,588,000
6/30/2003	978,000	0	26,619,000
6/30/2004	1,056,000	0	26,772,000
6/30/2005	809,000	0	27,524,000
6/30/2006	789,000	0	28,749,000
6/30/2007	699,000	0	29,604,000
6/30/2008	596,000	3,534,000	29,896,000
6/30/2009	607,000	3,159,000	30,707,000
6/30/2010	377,000	3,431,000	31,719,000
6/30/2011	342,000	10,547,000	33,003,000
6/30/2012	332,000	10,361,000	33,057,000
6/30/2013	219,000	10,573,000	33,237,000
6/30/2014	161,000	9,649,000	33,688,000
6/30/2015	82,000	9,183,000	33,791,000
6/30/2016	69,000	8,645,000	32,683,000
6/30/2017	63,000	8,645,000	32,171,000
6/30/2018	55,000	8,645,000	31,583,000
6/30/2019	49,000	7,507,000	31,134,000
6/30/2020	25,000	4,410,000	30,457,000
6/30/2021	16,000	3,822,000	28,992,000
6/30/2022	9,000	3,479,000	28,145,000
6/30/2023	6,000	0	27,779,000
6/30/2024	4,000	1,399,000	27,288,000
6/30/2025	2,000	1,566,000	26,642,000
6/30/2026	1,000	1,646,000	25,939,000
6/30/2027	0	1,666,000	25,180,000

⁵ Information prior to 6/30/2006 valuation is taken from prior actuary's valuation report. Member contributions and benefit payments for years ending 6/30/2023 and later are estimated.

⁶ Shown as a negative 1.367 million by prior actuary.



SECTION 6

ACTUARIAL (GAIN)/LOSS ANALYSIS

The gain/loss analysis of plan assets, actuarial liability, and unfunded actuarial liability for the one year period between valuation dates:

	(amounts in \$000's)		
	Actuarial Accrued Liability (Gain)/Loss	Actuarial Value of Assets Gain/(Loss)	Unfunded Actuarial Accrued Liability (Gain)/Loss
■ June 30, 2021 Actual Value	\$ 282,359	\$ 275,724	\$ 6,635
■ June 30, 2022 Expected Value⁷	270,067	266,620	3,447
■ COLA more than expected	1,648		
■ Demographic (Gain)/Loss ⁸	(1,392)		
■ Investment Loss on Actuarial Value of Assets Basis		(4,236)	
■ Benefit payments less than expected		264	
■ Member contributions less than expected		(2)	
■ Total (Gain)/Loss	270,323	262,645	4,231
■ June 30, 2022 Prior to Changes in Assumptions	270,323	262,645	7,678
■ Change in mortality improvement assumption	933		
■ Change to CalPERS 2000-2019 Experience Study mortality tables	(715)		
■ Total (Gain)/Loss from Assumption Changes	270,541	262,645	7,896
■ June 30, 2022 Actual Value	270,541	262,645	7,896

⁷ Based on expected 2021/22 benefit payments and contributions.

⁸ Primarily due to more retiree and beneficiary deaths than expected.



SECTION 7

SENSITIVITY ANALYSIS

The Plan's June 30, 2022 funded status and 2023/24 fiscal year contribution are shown below at 5.00%, 6.00%, and 7.00% discount rates.

Discount Rate	(amounts in \$000's)		
	5.00%	Current 6.00%	7.00%
■ Present Value of Projected Benefits	\$ 291,425	\$ 270,548	\$ 252,260
■ Funded Status			
• Actuarial Accrued Liability	291,415	270,541	252,255
• Actuarial Value of Assets	<u>262,645</u>	<u>262,645</u>	<u>262,645</u>
• Unfunded Actuarial Accrued Liability	28,770	7,896	(10,390)
■ Funded Ratio	90.1%	97.1%	104.1%
■ 2023/24 Actuarially Determined Contribution			
• Employer Normal Cost	1	0	0
• UAAL Amortization (11 years)	<u>3,898</u>	<u>1,399</u>	<u>(1,044)</u>
• Total Contribution	3,898	1,399	0
• Total Employer Contribution (as a percent of Plan payroll)	2599.7%	933.2%	0.0%
• Total Employer Contribution (as a percent of total City payroll)	0.9%	0.3%	0.0%



SECTION 8

HEADCOUNT AND BENEFIT PAYMENT PROJECTION

Headcount and Benefit Payment Projection

Fiscal Year Ending June 30,	Active Count	Term Vested Count	Retiree Count	Annual Benefit Payments (000's)
2023	2	5	821	\$ 27,779
2024	1	5	793	27,288
2025	0	5	763	26,642
2026	0	5	730	25,939
2027	0	5	697	25,180
2028	0	5	663	24,378
2029	0	5	629	23,535
2030	0	5	595	22,656
2031	0	5	561	21,744
2032	0	5	527	20,801
2033	0	5	494	19,828
2034	0	4	461	18,824
2035	0	4	428	17,790
2036	0	4	396	16,731
2037	0	4	365	15,649
2038	0	4	335	14,551
2039	0	4	305	13,442
2040	0	3	276	12,328
2041	0	3	249	11,221
2042	0	3	222	10,131
2043	0	3	197	9,072
2044	0	2	173	8,052
2045	0	2	151	7,082
2046	0	2	131	6,167
2047	0	1	112	5,316
2048	0	1	96	4,534
2049	0	1	81	3,827
2050	0	1	67	3,196
2051	0	1	56	2,642
2052	0	0	46	2,162



SECTION 8

HEADCOUNT AND BENEFIT PAYMENT PROJECTION

Fiscal Year Ending June 30,	Active Count	Term Vested Count	Retiree Count	Annual Benefit Payments (000's)
2053	0	0	37	\$ 1,754
2054	0	0	30	1,411
2055	0	0	24	1,127
2056	0	0	19	897
2057	0	0	15	713
2058	0	0	12	568
2059	0	0	10	455
2060	0	0	8	367
2061	0	0	7	300
2062	0	0	5	248
2063	0	0	4	209
2064	0	0	4	178
2065	0	0	3	155
2066	0	0	3	136
2067	0	0	2	121
2068	0	0	2	108
2069	0	0	2	98
2070	0	0	2	90
2071	0	0	1	82
2072	0	0	1	76



SECTION 9
PLAN PROVISIONS

A. Plan Effective Date

Originally established effective April 1, 1935.

B. Plan Year

July 1 to June 30.

C. Participation

The plan is closed with no new members since January 28, 1977.

D. Eligibility to Retire

Section 175: Age 70, or age 55 and 20 years of service.

Sections 302 and 399: Age 70, or age 50 and 5 years of service.

E. Vesting

100% vesting with five years of participation.

F. Average Monthly Compensation

Average monthly salary for the 36 months prior to termination.

G. Employee Contributions

Each participant contributes a certain percentage based on his or her age at entry into the plan.

H. Service Retirement Benefit

Section 175:

Average Monthly Compensation times years of service times Benefit Factor. For retirement after age 65 with 20 years of service, benefit is a minimum of \$60 per month.

Sections 302 and 399:

Average Monthly Compensation times years of service times Benefit Factor, but no larger than 75% of final average earnings.

Benefit Factors at sample ages:

<u>Retirement Age</u>	<u>Section 175</u>	<u>Sections 302 and 399</u>
50	n/a	1.10%
55	1.10%	1.75%
60	1.67%	2.40%
65	2.44%	2.40%



SECTION 9 PLAN PROVISIONS

I. Vested Termination Benefit

Return of employee contributions with interest, or if the value is greater than \$500, the member may choose to leave the contributions in the system. The member may become eligible in the future for retirement, disability or death benefits.

J. Non-Industrial (Ordinary) Disability Benefit

Eligibility is ten years of service.

Section 175:

With 16 2/3 years of service: 1½% of final average salary times years of service to disability.

Less than 16 2/3 years of service: Minimum of 1½% of final average salary times years of service would have earned to age 60, or 25% of final average earnings.

Sections 302 and 399:

Not Eligible for Retirement: Lesser of 1½% of Final Average Earnings times years of service or final average earnings times benefit factor at age 50 times years of service at age 50, minimum of 25% of final average earnings.

Eligible for Retirement: Maximum of retirement allowance or 25% of final average earnings.

K. Industrial Disability Benefit

Sections 302 and 399:

Not Eligible for Retirement: 50% of final average earnings.

Eligible for retirement: Maximum of retirement allowance or 50% of final average earnings.

L. Death Benefit – Pre Retirement Eligibility

Return of employee contributions with interest, plus 1/12 of salary in the year preceding death multiplied by the smaller of 6 or years of service.

M. Death Benefit – Post Retirement Eligibility

50% of the member's benefit as if the member retired at the time of death, paid as a lifetime benefit to the spouse.

N. Death Benefit – Post Retirement Death

\$500 paid to the member's estate upon death.



SECTION 9 PLAN PROVISIONS

O. Social Security Reduction at age 62

For members participating in Social Security, their benefit will be reduced at the later of age 62 or actual retirement age. The amount of the reduction is one half of the PIA from Social Security, multiplied by the ratio of the sum of salary earned from the City to the sum of salary from all sources used in the calculation of the Social Security amount. The member's benefit under the System plus the amount received from Social Security cannot be less than the member's benefit under the System calculated with no reductions as of his retirement age. The City applies this offset to service retirees, not to disabled retirees.

P. Reduction Account

A member can choose to reduce his normal contributions to the System by an amount equal to the taxes paid for Social Security coverage. At the time of retirement, the regular retirement benefit will be reduced by the actuarial equivalent of the accumulated value of the reduction of contributions.

Q. Cost of Living

Benefits will be increased each July 1 by the change in the CPI for the San Francisco/Oakland area for the preceding calendar year limited to 3% (with COLA bank).

R. Benefit Forms

Section 175:

Lifetime benefit to the member, which may be actuarially reduced to provide a continuance to a beneficiary.

Section 302 and 399:

Lifetime benefit to the member, with an automatic 50% continuance to the spouse.



SECTION 10

METHODS AND ASSUMPTIONS

Actuarial Methods

The actuarial cost method used for this valuation is the Entry Age Normal (EAN) method. The Present Value of Projected Benefits (PVPB) is the present value of all future benefits for current plan participants. The Actuarial Accrued Liability (AAL) represents the portion of the PVPB attributable to past service. The AAL is recognized over service through the date a participant is expected to commence benefits.

We recommend amortizing the current unfunded AAL over a 11-year rolling period as a level dollar amount. Because the plan is closed, the amortization period should be regularly reviewed. The Board has regularly reduced the amortization period in the recent past. Under current Board policy, when the average future life expectancy of the plan participants drops below 5 years, the amortization period will be reduced to no more than 5 years.

Plan funded status based on excess of

- 1) Value of Normal Retirement Benefit in excess of employee contributions over
- 2) Actuarial Value of Assets

The contribution generated by the current valuation will be payable for the City's fiscal year beginning one year later (2023/24). The June 30, 2021 valuation generated a contribution for fiscal year 2022/23.

The Actuarial Value of Assets is a 3-year smoothed market value. Gains and losses will be recognized over a three year period. For June 30, 2006, the first year of this method, the Actuarial Asset Value was set equal to the Market Value. The Actuarial Value of Assets will be limited by a 15% corridor. The Actuarial Value of Assets will be no greater than 115% of Market Value of Assets and no less than 85% of Market Value of Assets.

Data

The City provided participant data as of 7/1/2022. We reviewed the data for reasonableness and resolved any questions with the City. We believe the resulting data can be relied on for all purposes of this valuation without limitation.

Basis for Assumptions

Mortality assumptions are based on CalPERS 2000-2019 experience study, since that study is based on populations similar to this plan. Mortality improvement is the Society of Actuaries Scale MP-2021. Inflation is based on our estimate for the plan's very long-time horizon. The salary merit assumption is based on our expectation of overall payroll growth, due to the current age of remaining employees. The 6.00% discount rate was selected by the Board. Foster & Foster estimates that a passively managed portfolio with a similar asset allocation would exceed that selected rate about 45% of the time. We believe the 6.00% discount rate is reasonable.

Retirement and disablement rates are insignificant due to the age of the remaining participants and are based on rates used historically.

The Social Security offset, marriage, retirement age for deferred vesteds, and reciprocal assumptions are based in part on plan experience. Due to the small number and age of remaining employees and deferred vested, these assumptions are not significant.



SECTION 10

METHODS AND ASSUMPTIONS

Actuarial Assumptions

Assumptions used in the valuation are as follows:

- **Discount Rate**
6.00% net of investment expenses⁹.
Selected by the Board.
- **Inflation**
2.5%
- **Salary Scale**
2.5% CPI
0.50% Merit
- **Social Security Wage Base**
2.75%
- **Termination**
None assumed. All active employees are retirement-eligible.
- **Retirement**
Rates vary based on age. Sample rates follow:

<u>Age</u>	<u>Non Sec 175</u>
55	6%
60	26%
65	40%
70	100%

- **Disability**
Rates vary based on age, gender and if the disability is job-related or not. Sample rates follow:

	<u>Job Related</u>		<u>Ordinary</u>	
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
59	.00612	.00336	.01683	.00924
60	.00639	.00351	.01761	.00969
61	.00000	.00000	.00000	.00000

⁹ Administrative expenses are not paid from plan assets.



SECTION 10

METHODS AND ASSUMPTIONS

- **Healthy Mortality**

CalPERS 2000-2019 Pre-Retirement Mortality table for males and females and CalPERS 2000-2019 Post-Retirement Mortality table for males and females. Sample rates are as follows:

<u>Age</u>	<u>Pre-Retirement</u>		<u>Post-Retirement</u>	
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
50	0.13%	0.08%	0.27%	0.20%
60	0.29%	0.18%	0.57%	0.46%
70	0.59%	0.40%	1.34%	1.00%
80	1.03%	0.76%	4.38%	3.40%
90	n/a	n/a	14.54%	11.09%
100	n/a	n/a	36.20%	31.58%

Prior valuation used CalPERS 1997-2015 tables.

- **Post-Retirement Disabled Mortality**

For Miscellaneous retirees, CalPERS 2000-2019 Non-Work-Related Disability table for males and females. For Safety retirees, CalPERS 2000-2019 Work-Related Disability table for males and females. Sample rates are as follows:

<u>Age</u>	<u>Non-Work-Related</u>		<u>Work-Related</u>	
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
50	1.73%	1.44%	0.44%	0.31%
60	2.68%	1.96%	0.94%	0.87%
70	4.06%	2.91%	2.19%	1.86%
80	8.04%	6.11%	5.93%	5.18%
90	16.77%	14.40%	16.74%	12.43%
100	36.20%	31.58%	36.20%	31.58%

Prior valuation used CalPERS 1997-2015 tables.

- **Mortality Improvement Projection**

Post-retirement mortality projected fully generational with Society of Actuaries Scale MP-2021.

Prior valuation used mortality projected fully generational with Society of Actuaries Scale MP-2020.

- **Social Security Offset**

Monthly benefits for current retirees and vested terminated assumed to decrease at the later of age 62 or actual retirement, based on the average expected offset of future retirees.

- **Marriage**

85% of male employees and 60% of female employees are assumed to be married. Wives are assumed to be four years younger than husbands.



SECTION 10

METHODS AND ASSUMPTIONS

- **Retirement Age**

Deferred vested members covered under Section 399 are assumed to retire at age 62; those covered under Section 175 are assumed to retire at age 65.

- **Reciprocal Members**

All remaining deferred vested members are assumed to have reciprocity with other retirement systems, and their pay is assumed to increase with salary scale after separation from the City.

- **Actuarial Modeling**

Our valuation was performed using and relying on ProVal, an actuarial model leased from WinTech. Our use of ProVal is consistent with its intended purpose. We have reviewed and understand ProVal and its operation, sensitivities and dependencies.

- **COVID-19**

No adjustments to the assumptions have been made for COVID-19 since the future impacts are unknown.



SECTION 11 PARTICIPANT DATA

Data Summary

Following summarizes participant demographic information for the June 30, 2021 and June 30, 2022 actuarial valuations.

	June 30, 2021	June 30, 2022
■ Participant Counts		
• Actives	3	2
• Terminated Vesteds	4	4
• Reciprocal	1	1
• Service Retirees	473	447
• Disableds	89	82
• Beneficiaries ¹⁰	306	292
• Total	876	828
■ Actives		
• Average Age	66.5	68.4
• Average Service	45.1	45.2
• Salary		
> Total	\$ 218,098	\$ 149,951
> Average	72,699	74,976
• Overall City Payroll	376,030,000	395,004,000
■ Terminated Vesteds & Reciprocal		
• Average Age	70.7	71.7
■ Retirees, Disableds & Beneficiaries		
• Average Age	79.5	79.9
• Average Monthly Benefit	\$ 2,772	\$ 2,871
• Life expectancy	11.1	10.9

¹⁰ The June 30, 2021 valuation and June 30, 2022 valuation include 4 and 5 respectively, former spouses of deceased retirees whom the City has not been able to contact and are not yet receiving benefits.



SECTION 11 PARTICIPANT DATA

June 30, 2022 Participant Data

Following summarizes participant demographic information for the June 30, 2022 actuarial valuation, broken out by employee category and benefit section.

	Safety		Miscellaneous		Total
	Section 175	Section 302 & 399	Section 175	Section 302 & 399	
■ Actives					
• Count	-	-	-	2	2
• Average Age	n/a	n/a	n/a	68.4	68.4
• Average Service	n/a	n/a	n/a	45.2	45.2
• Projected Salary					
➤ Average	\$ -	\$ -	\$ -	\$ 74,976	\$ 74,976
➤ Total (000's)	-	-	-	150	150
■ Vested Terms & Reciprocals					
• Count	-	-	1	4	5
• Average Age	n/a	n/a	71.6	71.7	71.7
■ All Inactives					
• Count	16	110	21	674	821
• Average Age	86.5	83.9	82.3	79.1	79.9
• Avg. Monthly Benefit	\$ 2,389	\$ 3,177	\$ 2,368	\$ 2,848	\$ 2,871
■ Service Retirees					
• Count	5	22	9	411	447
• Average Age	91.4	88.1	81.5	78.1	78.8
• Average Retirement Age	54.1	54.1	63.3	59.6	59.3
• Avg. Monthly Benefit	\$ 3,094	\$ 5,200	\$ 3,005	\$ 3,504	\$ 3,573
■ Disabled Retirees					
• Count	-	29	4	49	82
• Average Age	n/a	80.0	86.3	76.5	78.2
• Average Retirement Age	n/a	41.1	50.0	48.7	46.1
• Avg. Monthly Benefit	n/a	\$ 3,072	\$ 1,496	\$ 2,429	\$ 2,611
■ Beneficiaries					
• Count	11	59	8	214	292
• Average Age	84.3	84.2	81.3	81.4	82.1
• Avg. Monthly Benefit	\$ 2,068	\$ 2,474	\$ 2,088	\$ 1,686	\$ 1,870



SECTION 11 PARTICIPANT DATA

Data Reconciliation 6/30/2021 to 6/30/2022

	Actives	Terminated		Receiving Payments			Total
		Vested	Reciprocal	Disabled	Benefic.	Retirees	
■ June 30, 2021	3	4	1	89	306	473	876
• New Hires	-	-	-	-	-	-	-
• Disabled	-	-	-	-	-	-	-
• Terminated	-	-	-	-	-	-	-
• Deceased	-	-	-	(7)	(26)	(27)	(60)
• New Beneficiaries	-	-	-	-	11	-	11
• Retired	(1)	-	-	-	-	1	-
• Adjustment/Cash Out	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1</u>	<u>-</u>	<u>1</u>
■ June 30, 2022	2	4	1	82	292	447	828



SECTION 11 PARTICIPANT DATA

Active Age/Service

Following are active counts by age and service groups:

Age	Service							Total
	0-4	5-9	10-14	15-19	20-24	25-29	30 & Over	
Under 25	-	-	-	-	-	-	-	-
25-29	-	-	-	-	-	-	-	-
30-34	-	-	-	-	-	-	-	-
35-39	-	-	-	-	-	-	-	-
40-44	-	-	-	-	-	-	-	-
45-49	-	-	-	-	-	-	-	-
50-54	-	-	-	-	-	-	-	-
55-59	-	-	-	-	-	-	-	-
60-64	-	-	-	-	-	-	-	-
65 & Over	-	-	-	-	-	-	2	2
Total	-	-	-	-	-	-	2	2



SECTION 11 PARTICIPANT DATA

Inactives Age/Status/Monthly Benefit

Following are inactive counts and monthly benefit by age and status.

Safety

Age		Service Retirees	Disability Retirees	Beneficiaries	Total
Under 50	Count	-	-	-	-
	Avg. Benefit	-	-	-	-
50-54	Count	-	-	-	-
	Avg. Benefit	-	-	-	-
55-59	Count	-	-	-	-
	Avg. Benefit	-	-	-	-
60-64	Count	-	-	-	-
	Avg. Benefit	-	-	-	-
65-69	Count	-	-	2	2
	Avg. Benefit	-	-	1,977	1,977
70-74	Count	1	2	6	9
	Avg. Benefit	4,875	2,921	1,686	2,315
75-79	Count	3	15	13	31
	Avg. Benefit	4,449	3,167	2,319	2,935
80-84	Count	3	5	15	23
	Avg. Benefit	3,295	2,359	2,745	2,733
85 & Over	Count	20	7	34	61
	Avg. Benefit	5,088	3,419	2,451	3,427
Total	Count	27	29	70	126
	Avg. Benefit	4,810	3,072	2,410	3,077



SECTION 11 PARTICIPANT DATA

Miscellaneous

Age		Service Retirees	Disability Retirees	Beneficiaries	Total
Under 50	Count	-	-	-	-
	Avg. Benefit	-	-	-	-
50-54	Count	-	-	-	-
	Avg. Benefit	-	-	-	-
55-59	Count	-	-	3	3
	Avg. Benefit	-	-	1,659	1,659
60-64	Count	2	1	4	7
	Avg. Benefit	4,258	3,472	998	2,283
65-69	Count	48	12	20	80
	Avg. Benefit	3,539	2,461	1,395	2,841
70-74	Count	106	14	35	155
	Avg. Benefit	3,459	2,803	1,706	3,004
75-79	Count	110	6	38	154
	Avg. Benefit	3,530	2,154	1,725	3,031
80-84	Count	76	9	40	125
	Avg. Benefit	3,307	2,568	1,825	2,780
85 & Over	Count	78	11	82	171
	Avg. Benefit	3,619	1,521	1,735	2,581
Total	Count	420	53	222	695
	Avg. Benefit	3,493	2,359	1,700	2,834



APPENDIX B



City of Sacramento

Sacramento City Employees' Retirement System

June 30, 2022

GASBS 67 & 68 Reporting

December 8, 2022

GASBS 67 & 68 REPORTING

CITY OF SACRAMENTO SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM (SCERS) DEFINED BENEFIT PLAN

This report presents reporting and disclosure information for the Sacramento City Employees' Retirement System (SCERS) for the fiscal year ending June 30, 2022 to assist the City in preparing financial statement information in accordance with Governmental Accounting Standards Board Statements No. 67 and 68 (GASBS 67 and 68).

The report provides information intended for reporting under GASBS 67 and 68, but may not be appropriate for other purposes. Information provided in this report may be useful to the City for the System's financial management. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as: plan experience differing from that anticipated by the assumptions; changes in assumptions; changes expected as part of the natural progression of the plan; and changes in plan provisions or applicable law. Actuarial models necessarily rely on the use of estimates and are sensitive to changes. Small variations in estimates may lead to significant changes in actuarial measurements. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of such measurements.

This report is based on our June 30, 2022 actuarial valuation of the System and our report dated October 17, 2022 which contains complete details of that valuation and is to be considered a part of this report.

To the best of our knowledge, this report is complete and accurate and has been conducted using generally accepted actuarial principles and practices. Additionally, in our opinion, actuarial methods and assumptions comply with GASBS 67 and 68. As members of the American Academy of Actuaries meeting the Academy Qualification Standards, we certify the actuarial results and opinions herein.

Respectfully submitted,



Mary Elizabeth Redding, FSA, MAAA, EA
Senior Consulting Actuary



Drew Ballard, ASA, MAAA, EA
Senior Consulting Actuary



Katherine Moore, ASA, MAAA
Consulting Actuary

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SECTION 1

GASBS 67 & 68 APPLICABLE DATES

Applicable Dates and Periods

Fiscal Year End	June 30, 2022	
Reporting Standard	GASBS 67	GASBS 68
■ Reporting date ¹	June 30, 2022	June 30, 2022
■ Reporting period	FY 2022	FY 2022
■ Measurement date ²	N/A	June 30, 2022
■ Measurement period	N/A	July 1, 2021 to June 30, 2022
■ Actuarial valuation date ³	June 30, 2022	June 30, 2022

¹ Employer's or plan's fiscal year-end.

² No earlier than employer's prior fiscal year end.

³ Within 30 months of fiscal year end.



SECTION 2
GASBS 67 AND 68 NOTE DISCLOSURES

Exhibit 1: Notes to Financial Statements (\$000's)

Net Pension Liability/(Asset)
(Amounts in 000's)

	Fiscal Year Ending	
	6/30/22	6/30/21
■ Total pension liability (TPL)	\$270,541	\$282,359
■ Fiduciary net position (FNP)	<u>254,171</u>	<u>311,133</u>
■ Net pension liability (NPL)	16,370	(28,774)
■ Funded status (FNP/TPL)	93.9%	110.2%

Significant Assumptions and Other Inputs Used to Measure Total Pension Liability at 6/30/22:

■ Discount Rate	■ 6.00%, net of investment expenses
■ Inflation Rate	■ 2.50%
■ Salary Scale	■ 3.00%
■ Mortality Assumption for Service retirements & beneficiaries	■ CalPERS 2000-2019 Post-Retirement Mortality Table projected fully generational with Society of Actuaries Scale MP-2021.
■ Mortality Assumption for Disability retirements	■ CalPERS 2000-2019 Mortality Table for non-work Disabled Retirees for Miscellaneous and CalPERS 2000-2019 Mortality Table for work-related Disabled Retirees for Safety. Both tables were projected fully generational with Society of Actuaries Scale MP-2021.

Changes of assumptions and changes in experience affecting the measurement of the Total Pension Liability since the prior measurement date

Mortality tables were changed from the CalPERS 1997-2015 experience study tables to the CalPERS 2000-2019 experience study tables.

Mortality improvement was changed from fully generational projection with Society of Actuaries Scale MP-2020 to fully generational projection with Society of Actuaries Scale MP-2021.

The overall experience loss was due to a cost of living increase greater than expected, but this was offset by more deaths than expected.

Discount rate

The discount rate was set equal to the long-term expected rate of return. The long-term expected rate of return was used since current assets, future City contributions, and future member contributions are projected to be sufficient to cover all future benefit payments and expenses. This "crossover test" was performed in accordance with the requirements specified in GASB Statement 67, including a projection that the Plan's funding policy will remain unchanged⁴. No administrative expenses were assumed to be paid from Trust assets since the City Charter requires the City to pay all administrative expenses.

⁴ The current recommended policy includes a change in the amortization period from 11 years to 5 years when the average future life expectancy of plan participants is below 5 years.



SECTION 2
GASBS 67 AND 68 NOTE DISCLOSURES

The 6.00% long-term expected rate of return was selected by the Board. Foster & Foster estimates that a passively managed portfolio with a similar asset allocation (67.5% equities and 32.5% fixed income) would exceed the selected rate about 45% of the time. We believe the 6.0% rate is reasonable.

Date of actuarial valuation

The June 30, 2022 Total Pension Liability is based on an actuarial valuation as of June 30, 2022.

Sensitivity of the net pension liability to a 1% change in the discount rate

	1% Decrease 5.00%	Discount Rate 6.00%	1% Increase 7.00%
Net Pension Liability (NPL)	\$37,244	\$16,370	\$(1,916)



SECTION 3
GASBS 67 AND 68 REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in Net Pension Liability & Related Ratios⁵
(Amounts in \$000's)

Fiscal Year	2021/22
Total Pension Liability	
Service cost	\$ 6
Interest	16,098
Changes of benefit terms	0
Differences between expected and actual experience	5
Changes of assumptions	218
Benefit payments	<u>(28,145)</u>
Net change in Total Pension Liability	<u>(11,818)</u>
Total Pension Liability at beginning of year	282,359
Total Pension Liability at end of year	270,541
Fiduciary Net Position	
Contributions - employer	3,479
Contributions - member	9
Net investment income	(32,305)
Benefit payments	(28,145)
Administrative expenses	0
Other income	<u>0</u>
Net change in Fiduciary Net Position	<u>(56,962)</u>
Fiduciary Net Position at beginning of year	311,133
Fiduciary Net Position at end of year	254,171
Net Pension Liability (Asset) at end of year	16,370
Fiduciary Net Position as percentage of Total Pension Liability	93.9%
Covered-employee payroll	189
Net Pension Liability (Asset) as percentage of Covered-employee Payroll	8661.4%

Notes to Schedule of Changes in Net Pension Liability & Related Ratios

The Total Pension Liability as of June 30, 2022 is based on an actuarial valuation as of June 30, 2022.

Changes of Assumptions. In 2021/22, the mortality tables were changed to the CalPERS 2000-2019 experience study tables, and mortality improvement was changed to use Society of Actuaries Scale MP-2021.

Differences between actual and expected experience. The largest component for 2021/22 was a cost of living increase greater than expected, but this was offset by more deaths than expected.

⁵ GASBS 67 and 68 require this information be reported in the Required Supplementary Information for 10 years or as many years are available upon implementation. Only the current year is shown in this report.



SECTION 3
GASBS 67 AND 68 REQUIRED SUPPLEMENTARY INFORMATION

Employer Actuarially Determined Contribution⁶
(Amounts in \$000's)

Fiscal Year	(1) Actuarially Determined Contribution (ADC)	(2) Employer Contributions in relation to the Actuarially Determined Contribution	(3) Contribution Deficiency (Excess) (1)-(2)	(4) Covered-Employee Payroll	(5) Employer Contribution / Covered-Employee Payroll (2)/(4)
2021/22	\$ 3,479	\$ 3,479	\$ 0	\$189	1840.7%

Significant Methods and Assumptions Used in Calculation of ADC for 2021/22

Actuarial Assumption	FY 2021/22
■ Actuarial valuation date	■ June 30, 2020
■ Actuarial cost method	■ Entry Age Normal, level percent of payroll
■ Amortization method	■ Level dollar amount
■ Amortization period	■ 12 years open
■ Asset method	■ Actuarial value of assets ■ Gains/losses recognized over 3 years ■ Corridor of 85% - 115% of market value of assets
■ Inflation	■ 2.75%
■ Discount rate	■ 6.50%, net of investment expenses
■ Salary scale	■ 3.25%
■ Mortality rate table	■ CalPERS' 1997-2015 Experience Study ■ Mortality projected fully generational with Scale MP-2019
■ All other	■ Same as used in determining total pension liability for 2021/22

⁶ GASBS 67 and 68 require this information be reported in the Required Supplementary Information for 10 years or as many years are available upon implementation. Only the current year is shown in this report.



SECTION 4
GASBS 68 ADDITIONAL NOTE DISCLOSURES

Changes in Net Pension Liability/(Asset)
(Amounts in 000's)

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability/ (Asset) (a) – (b)
■ Balances at FYE 6/30/2021	\$282,359	\$311,133	\$(28,774)
■ Changes for the year:			
• Service cost	6		6
• Interest	16,098		16,098
• Change of assumptions	218		218
• Change of benefit terms	0		0
• Differences between expected and actual experience	5		5
• Contributions—employer		3,479	(3,479)
• Contributions—member		9	(9)
• Net investment income		(32,305)	32,305
• Benefit payments, including refunds of member contributions	(28,145)	(28,145)	0
• Administrative expense ⁷	<u>0</u>	<u>0</u>	<u>0</u>
■ Net changes	(11,818)	(56,962)	45,144
■ Balances at FYE 6/30/2022	270,541	254,171	16,370

Pension Expense/(Income) for Fiscal Year
(Amounts in 000's)

	2021/22
■ Pension Expense/(Income)	\$(1,691)

⁷ No administrative expenses are paid from the trust. As required by City Charter, the City pays all administrative expenses of the plan.



SECTION 4
GASBS 68 ADDITIONAL NOTE DISCLOSURES

Balance of Deferred Outflows of Resources and Inflows of Resources
as of June 30, 2022
(Amounts in 000's)

	Deferred Outflows of Resources	Deferred Inflows of Resources
■ Differences between expected and actual experience	\$0	\$0
■ Changes of assumptions and other inputs	0	0
■ Net difference between actual and projected earnings on investments	9,882	0
■ Employer contributions made subsequent to the Measurement Date	N/A	N/A
■ Total	9,882	0

Recognition of Deferred Outflows of Resources and Inflows of Resources in Future Pension Expense/(Income)
(Amounts in 000's)

Measurement Period Ended June 30:	Net Deferred Outflows/(Inflows) of Resources
2023	\$514
2024	647
2025	(1,324)
2026	10,045
2027	0
Thereafter	0



SECTION 5

GASBS 68 SUPPORTING CALCULATIONS

Recognition of Deferred Outflows and Inflows of Resources

Differences between Actual and Expected Experience Changes in Assumptions and Other Inputs

The average expected remaining service lifetime (AERSL) for the plan is calculated as 2.1 years of total expected future service divided by 828 plan participants, resulting in 0.003 years. Since the AERSL is less than 1.0, a recognition period of 1.0 year is used. Therefore all deferred outflows and inflows of resources for differences between actual and expected experience, and for changes in assumptions and other inputs, are fully recognized immediately. No recognition schedules are maintained for these amounts.



SECTION 5
GASBS 68 SUPPORTING CALCULATIONS

Recognition of Deferred Outflows and Inflows of Resources (cont.)
(Amounts in 000's)

Projected Versus Actual Earnings on Investments

Measurement Period	2017/18	2018/19	2019/20	2020/21	2021/22	Total
■ Initial amount*	\$(2,973)	\$(673)	\$9,865	\$(56,863)	\$50,233	
■ Initial recognition period	5	5	5	5	5	
■ Amount recognized in pension expense for current fiscal year:						
• 2021/22	(593)	(135)	1,973	(11,373)	10,047	(81)
■ Amount recognized in pension expense for future fiscal years:						
• 2022/23	0	(133)	1,973	(11,373)	10,047	514
• 2023/24	0	0	1,973	(11,373)	10,047	647
• 2024/25	0	0	0	(11,371)	10,047	(1,324)
• 2025/26	0	0	0	0	10,045	10,045
• 2026/27	0	0	0	0	0	0
■ Deferred Outflows/(Inflows) as of FYE 6/30/22	0	(133)	3,946	(34,117)	40,186	
■ Net Deferred Outflows/(Inflows) as of FYE 6/30/22						9,882

* For 2021/22 Projected earnings = \$17,928, actual earnings = \$(32,305). Difference = \$50,233



SECTION 5
GASBS 68 SUPPORTING CALCULATIONS

Components of GASBS 68 Pension Expense/(Income) for Fiscal Year
(Amounts in 000's)

	FY 2021/22
■ Service cost	\$6
■ Interest on the total pension liability including service cost	16,098
■ Projected earnings on plan investments	(17,928)
■ Member contributions	(9)
■ Administrative expense	0
■ Recognition of deferred outflows and inflows of resources:	
• Difference between expected and actual experience	5
• Changes in assumptions and other inputs	218
• Difference between actual and projected earnings on investments	<u>(81)</u>
■ Total Pension Expense/(Income)	(1,691)

Calculation of Interest on the Total Pension Liability
(Amounts in 000's)

	Dollar Amount	Expected Return	Portion of Year	Interest
■ Beginning Total Pension Liability	\$282,359	6.0%	1.0	\$16,942
■ Service Cost	6	6.0%	1.0	-
■ Benefit Payments	(28,145)	6.0%	0.5	(844)
■ Difference between expected and actual experience	5	6.0%	0	0
■ Changes of assumptions	218	6.0%	0	<u>0</u>
■ Interest on Total Pension Liability				16,098



SECTION 5
GASBS 68 SUPPORTING CALCULATIONS

Calculation of Projected Earnings on Pension Plan Investments
(Amounts in 000's)

	Dollar Amount	Expected Return	Portion of Year	Projected Earnings
■ Beginning Fiduciary Net Position	\$311,133	6.0%	1.0	\$18,668
■ Employer Contributions	3,479	6.0%	0.5	104
■ Member Contributions	9	6.0%	0.5	-
■ Benefit Payments	(28,145)	6.0%	0.5	(844)
■ Administrative Expenses	0	6.0%	0.5	<u>0</u>
■ Projected Earnings on Investments				17,928

GASBS 68 Balance Equation
(Amounts in 000's)

	6/30/21	6/30/22	Change
■ Total Pension Liability	\$282,359	\$270,541	\$(11,818)
■ Fiduciary Net Position	<u>311,133</u>	<u>254,171</u>	<u>(56,962)</u>
■ Net Pension Liability/(Asset)	(28,774)	16,370	45,144
■ Deferred inflows of resources	40,432	0	(40,432)
■ Deferred outflows of resources	0	(9,882)	(9,882)
■ Employer contributions	<u>N/A</u>	<u>3,479</u>	<u>3,479</u>
■ Net impact on balance sheet	11,658	9,967	(1,691)
Check:			
■ Pension expense/(income) for year			\$(1,691)



SECTION 5
GASBS 68 SUPPORTING CALCULATIONS

Discount Rate “Crossover” Test
Projection of Contributions – amounts in \$000’s

Year	Payroll	Employer Contributions for Current Employees	Employee Contributions for Current Employees	Contributions from Payroll of Future Employees	Total Contributions
1	\$150	\$0	\$6	\$0	\$6
2	103	1,399	4	0	1,403
3	39	1,566	2	0	1,568
4	27	1,646	1	0	1,647
5	0	1,666	0	0	1,666
6	0	2,038	0	0	2,038
7	0	1,683	0	0	1,683
8	0	1,817	0	0	1,817
9	0	1,633	0	0	1,633
10	0	1,465	0	0	1,465
11	0	1,313	0	0	1,313
12	0	1,175	0	0	1,175
13	0	1,050	0	0	1,050
14	0	937	0	0	937
15	0	835	0	0	835
16	0	743	0	0	743
17	0	1,238	0	0	1,238
18	0	964	0	0	964
19	0	744	0	0	744
20	0	568	0	0	568
21	0	429	0	0	429
22	0	319	0	0	319
23	0	233	0	0	233
24	0	166	0	0	166
25	0	115	0	0	115
26	0	76	0	0	76
27	0	47	0	0	47
28	0	26	0	0	26
29	0	10	0	0	10
30	0	0	0	0	0
31	0	0	0	0	0
32	0	0	0	0	0
33	0	0	0	0	0
*	*	*	*	*	*
75	0	0	0	0	0
76	0	0	0	0	0
77	0	0	0	0	0
78	0	0	0	0	0

Note: Years 34 to 74 omitted .



SECTION 5
GASBS 68 SUPPORTING CALCULATIONS

Discount Rate “Crossover” Test
Projection of Fiduciary Net Position – amounts in \$000’s

Year	Projected Beginning Fiduciary Net Position	Projected Total Contributions	Projected Benefit Payments	Projected Administrative Expense	Projected Investment Earnings	Projected Ending Fiduciary Net Position
1	\$254,171	\$6	\$27,779	\$0	\$14,417	\$240,816
2	240,816	1,403	27,288	0	13,672	228,603
3	228,603	1,568	26,642	0	12,964	216,493
4	216,493	1,647	25,939	0	12,261	204,462
5	204,462	1,666	25,180	0	11,562	192,510
6	192,510	2,038	24,378	0	10,880	181,051
7	181,051	1,683	23,535	0	10,208	169,408
8	169,408	1,817	22,656	0	9,539	158,108
9	158,108	1,633	21,744	0	8,883	146,880
10	146,880	1,465	20,801	0	8,233	135,777
11	135,777	1,313	19,828	0	7,591	124,853
12	124,853	1,175	18,824	0	6,962	114,166
13	114,166	1,050	17,790	0	6,348	103,773
14	103,773	937	16,731	0	5,753	93,732
15	93,732	835	15,649	0	5,179	84,096
16	84,096	743	14,551	0	4,632	74,920
17	74,920	1,238	13,442	0	4,129	66,845
18	66,845	964	12,328	0	3,670	59,150
19	59,150	744	11,221	0	3,235	51,908
20	51,908	568	10,131	0	2,828	45,173
21	45,173	429	9,072	0	2,451	38,981
22	38,981	319	8,052	0	2,107	33,355
23	33,355	233	7,082	0	1,796	28,302
24	28,302	166	6,167	0	1,518	23,819
25	23,819	115	5,316	0	1,273	19,891
26	19,891	76	4,534	0	1,060	16,493
27	16,493	47	3,827	0	876	13,589
28	13,589	26	3,196	0	720	11,139
29	11,139	10	2,642	0	589	9,097
30	9,097	0	2,162	0	481	7,416
31	7,416	0	1,754	0	392	6,054
32	6,054	0	1,411	0	321	4,964
33	4,964	0	1,127	0	264	4,101
*	*	*	*	*	*	*
75	1,959	0	1	0	118	2,076
76	2,076	0	1	0	125	2,200
77	2,200	0	0	0	132	2,332
78	2,332	0	0	0	140	2,472

Note: Years 34 to 74 omitted .



SECTION 5
GASBS 68 SUPPORTING CALCULATIONS

Discount Rate “Crossover” Test

Present Values of Projected Benefit Payments – amounts in \$000’s

Year	Projected Beginning Fiduciary Net Position	Projected Benefit Payments	"Funded" Portion of Benefit Payments	"Unfunded" Portion of Benefit Payments	PV of "Funded" Benefit Payments	PV of "Unfunded" Benefit Payments	PV of Benefit Payments using 6.00% Discount Rate
1	\$254,171	\$27,779	\$27,779	\$0	\$26,206	\$0	\$26,206
2	240,816	27,288	27,288	0	24,286	0	24,286
3	228,603	26,642	26,642	0	22,369	0	22,369
4	216,493	25,939	25,939	0	20,546	0	20,546
5	204,462	25,180	25,180	0	18,816	0	18,816
6	192,510	24,378	24,378	0	17,185	0	17,185
7	181,051	23,535	23,535	0	15,652	0	15,652
8	169,408	22,656	22,656	0	14,215	0	14,215
9	158,108	21,744	21,744	0	12,870	0	12,870
10	146,880	20,801	20,801	0	11,615	0	11,615
11	135,777	19,828	19,828	0	10,445	0	10,445
12	124,853	18,824	18,824	0	9,355	0	9,355
13	114,166	17,790	17,790	0	8,341	0	8,341
14	103,773	16,731	16,731	0	7,400	0	7,400
15	93,732	15,649	15,649	0	6,530	0	6,530
16	84,096	14,551	14,551	0	5,728	0	5,728
17	74,920	13,442	13,442	0	4,992	0	4,992
18	66,845	12,328	12,328	0	4,319	0	4,319
19	59,150	11,221	11,221	0	3,709	0	3,709
20	51,908	10,131	10,131	0	3,159	0	3,159
21	45,173	9,072	9,072	0	2,669	0	2,669
22	38,981	8,052	8,052	0	2,235	0	2,235
23	33,355	7,082	7,082	0	1,854	0	1,854
24	28,302	6,167	6,167	0	1,523	0	1,523
25	23,819	5,316	5,316	0	1,239	0	1,239
26	19,891	4,534	4,534	0	997	0	997
27	16,493	3,827	3,827	0	794	0	794
28	13,589	3,196	3,196	0	625	0	625
29	11,139	2,642	2,642	0	488	0	488
30	9,097	2,162	2,162	0	377	0	377
31	7,416	1,754	1,754	0	288	0	288
32	6,054	1,411	1,411	0	219	0	219
33	4,964	1,127	1,127	0	165	0	165
*	*	*	*	*	*	*	*
75	1,959	1	1	0	0	0	0
76	2,076	1	1	0	0	0	0
77	2,200	0	0	0	0	0	0
78	2,332	0	0	0	0	0	0
Total					261,767	0	261,767

Note: Years 34 to 74 omitted.

