

**SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**  
A Component Unit of the City of Sacramento, California

Annual Financial Report

Fiscal Year Ended June 30, 2021  
(With Comparative Totals as of June 30, 2020)



**SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**  
A Component Unit of the City of Sacramento, California  
Fiscal Year Ended June 30, 2021

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# SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento  
Letter to the Members of the Sacramento City Employees'  
Retirement System and the Sacramento City Council  
Fiscal Year Ended June 30, 2021

December 15, 2021

TO: Members of the Sacramento City Employees' Retirement System  
Members of the Sacramento City Council

Transmitted herewith is the annual report of the Administration, Investment and Fiscal Management Board (Board) for the Sacramento City Employees' Retirement System (SCERS or System). This report addresses Board membership, history of the System, investment objectives, asset allocation, financial results, members' interest credit, fund performance, administration highlights, together with reports by an independent auditor and actuary, all as of the close of the 2021 Fiscal Year, or June 30, 2021.

The Annual Financial Report consists of three main sections: an Introductory Section represented by this letter of transmittal and the identification of the System's financial governing body, and the administrative and consulting services utilized by SCERS; the Financial Section which contains the Independent Auditor's Report, Management's Discussion and Analysis (MD&A), the financial statements of SCERS, Required Supplementary Information (RSI), and Additional Information; and the Actuarial Section which contains the independent consulting actuary's valuation along with related actuarial data and statements.

## BOARD MEMBERSHIP

As set out in the Sacramento City (City) Charter, the Board is comprised of five members, three of whom are City officials (or their designees), and two of whom are public citizen members appointed by the City Council. The Sacramento City Manager, City Treasurer and Director of Finance are the City officials designated to serve on this Board. By City Charter, the public citizen members must be residents of the City of Sacramento, not connected with City government, and at least one of these members must be qualified by training and experience in the management and investment of funds.

The members of the Board as of the close of the fiscal year are as follows:

### City Officials

Howard Chan, City Manager (Dawn Holm, Designee)  
John Colville, City Treasurer  
Dawn Holm, Director of Finance (Jason Bader Designee)

### Public Citizen Members

Vacant Seat  
Manuel Leon – State of California

Manuel Leon, an employee of the State of California, State Senate, was appointed to the Board in February 2016 as a public citizen Board member and served as the Vice-Chair from April 2016 to January 2018. In January 2018 he was elected as Chair.

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John Colville, City Treasurer, was appointed to his current position in February 2016 and assumed his position on the Board in February 2016 upon his appointment as Interim City Treasurer. Prior to his appointment as City Treasurer, Mr. Colville served as Interim City Treasurer and prior to that, as Chief Investment Officer for the City. As Chief Investment Officer, Mr. Colville supervised the investment activities of the City Treasurer's Office, including the investment of City and SCERS funds. Mr. Colville has been a City employee since 2004.

Howard Chan, City Manager, was appointed to his current position in February 2017 and assumed the Board membership position at that time. Mr. Chan has appointed Dawn Holm, Director of Finance, to serve as his designee.

Dawn Holm, Finance Director, has designated Jason Bader to serve as her designee. Mr. Bader began his Board service in 2018. Mr. Bader is a Principal Management Analyst and joined the City in 2005. Mr. Bader serves as Vice Chair of the Board having been elected in November 2019.

### HISTORY

SCERS is a defined benefit plan in which retirement benefits for City member employees are based upon age, final compensation, and length of service. City employee members make contributions to the System and, until 1993, the City made a normal contribution which was a percentage of total City payrolls. These cash payments are held in trust and invested to meet the retirement benefits of members. However, if these invested assets prove inadequate to meet the defined benefits, the City must contribute additional monies to pay benefits. Between fiscal year 1988/1989 and fiscal year 2006/2007, the System's anticipated liabilities were fully funded or in an actuarial surplus condition, and the City was not required to make contributions to the System during that time period. The City has been required to make contributions from fiscal year 2007/2008 through the present.

In 1977, with the passage of Measure E, SCERS became a "closed" system, i.e., there would be no additional employees participating in the plan. Since that time, all full-time and eligible part-time employees of the City participate in the California Public Employees' Retirement System (CalPERS) rather than SCERS. In 1977, the average age of SCERS active members was 36 years.

In June 1989, the voters of Sacramento approved the transfer of SCERS active safety members to CalPERS. Effective December 30, 1989, SCERS active safety members were transferred to CalPERS with a cash transfer of \$103.3 million in January 1990.

As of June 30, 2021, the average age of SCERS active members is 66.5 years and the average years of service is 45.1 years. As of said date, there are 3 active miscellaneous members and a total of 876 plan participants.

Pursuant to the Sacramento City Charter, the Board has exclusive authority to invest and manage the System's funds. The Board, in turn, has selected the Sacramento City Treasurer and Treasurer's Office investment personnel to conduct daily investment activities consistent with Board-approved policies and direction. The City Treasurer's office also serves as staff to the Board.

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## INVESTMENT OBJECTIVES

The overarching goal of the SCERS investment program is to utilize prudent investment practices to generate adequate long-term returns that, when combined with employer and employee contributions, will result in sufficient assets to pay the present and future obligations of the System. In furtherance of this goal, the Board has adopted an investment policy that, among other things, authorizes the investment in different asset classes to promote both long-term returns and short-term cash needs. The emphasis on cash income and fixed-income investments is intended to meet current benefit payments on a continuing basis, while equity investments are intended to grow the asset base with dividend income providing additional support for current benefit payments.

The emphasis on interest revenue and dividend income is particularly important for SCERS as there are no new entrants to the system to provide a continuing source of funds to help cover the liabilities of the System. Cash payments for benefits have exceeded contributions since 1989. Accordingly, the cash generation emphasis in SCERS investments is a critical feature required from SCERS status as a "closed" plan, that has negligible and declining numbers of active, contributing members. Equity investments are permitted to inject an element of growth within the investment portfolios to grow the System's asset base.

The Board annually reviews and approves the SCERS investment policy and forwards the same to the City Council for its approval pursuant to City Charter requirements. All SCERS investments are held by a third-party custodian, except for the sole remaining real estate trust deed.

## ASSET ALLOCATION

Pursuant to the SCERS investment policy, the Board annually reviews its asset allocation, i.e., the allocation of the System's funds to different investment asset classes. On June 25, 2020, the Board established the asset allocation of the investment of SCERS funds during the fiscal year beginning July 1, 2020, and ending June 30, 2021. The approved asset allocation is as follows:

<u>Fixed Income</u>	
Fixed Bond	30.0%
<u>Equity</u>	
Large Cap Growth	35.0%
Equity Income	27.5%
International	<u>7.5%</u>
	<u>100.0%</u>

## ACTUARIAL EARNING ASSUMPTION

During the fiscal year ended June 30, 2021, SCERS actuarial earnings assumption was reduced to 6.0% from 6.5% due to a funding percentage that exceeded 100% and staff's goal to reduce risk within the portfolio.

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### FINANCIAL RESULTS

The plan net position of SCERS increased from \$263.137 million to \$311.133 million by the end of the fiscal year ended June 30, 2021. This \$47.996 million increase is summarized as follows:

SCERS PLAN NET POSITION	\$ in thousands
Plan net position 6/30/20	\$263,137
Members Contributions	16
City Contributions	3,822
Total Investment Income	74,279
Benefit Payments and Expenses	-30,121
Plan net position 6/30/21	311,133

SCERS' Total Pension Liability (TPL) as of June 30, 2021, is approximately \$282.359 million. TPL represents the present value of all future benefits that will be paid by SCERS. SCERS funding ratio using fair value of assets was 110.2 percent of TPL on June 30, 2021. The funding ratio is defined as that portion of the total TPL for which there are assets available for benefits. As such, the System's actuary indicates that for every dollar of benefits due, SCERS has approximately \$1.10 of assets available for payment. SCERS has a Net Pension Asset of \$28.774 million.

### TOTAL FUND PERFORMANCE

As required by the SCERS Investment Policy, the Board retained a third-party firm, namely Segal Marco Advisors (formerly Rogerscasey) to calculate total investment return and measure investment performance. Segal Marco Advisors is an independent fund evaluation and performance measurement service that calculates and reports the investment results of over 2,500 managed pension investment portfolios in the U.S. Segal Marco Advisors calculates the investment results of the managed portfolios and compares such results to the database of predetermined industry benchmarks.

Table 1 below shows investment return results of SCERS for the specified periods ended June 30, 2021:

SCERS Total Rate of Return <b>TOTAL PLAN ASSETS</b> For the periods ended June 30, 2021			
Annualized Compound Returns	1 Yr.	3 Yrs.	10 Yrs.
<b>SCERS – All Funds</b>	29.5%	12.8%	9.2%
Custom Index – Target*	26.0%	10.9%	7.7%
Actuarial Assumption**	6.0%	6.5%	6.5%

\*The Custom Index is a blended return based on the actual market performance of Segal Marco Advisors benchmarks representing each of the investment asset classes utilized by the System pursuant to the Board's established asset allocation.

\*\* The Actuarial Assumption was changed to 6.0% in the fiscal year ending June 2021

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For the fiscal year ended June 30, 2021, the total return of the System's invested assets resulted in a 29.5% overall return. The System's investment returns exceeded the market-based benchmarks utilized by Segal Marco Advisors for each of the 1-year, 3-year and 10-year time frames. Accordingly, System investments took advantage of the returns the various asset classes provided to the investing marketplace, plus added additional returns for each time-period. Additionally, the System outperformed the 1-year, 3-year and 10-year actuarial assumption rate of return of 6.0%. Consistent with the "prudent person" standard set forth in the SCERS investment policy, the Board and its investment staff does not attempt to boost performance to the actuarial rate of return by going into riskier investments that would inject more volatile, non-transparent and/or illiquid assets into the portfolio. Rather, driven by the System's status as a "closed" fund virtually devoid of present and future member cash contributions, the System's investment policy points to a relatively conservative investment strategy that stresses the importance of preservation of capital and generation of cash flows from such assets.

Preservation of the SCERS' assets is challenged by the required cash payments of retiree benefits paid from such assets. As the number of active members and their contributions have been in constant decline, the number of retirees and hence the amount of cash needed for benefits payments has stabilized and has been declining since 2015. The preservation of the System's assets at the same time the liabilities of the plan decline (declining retiree benefits being paid) will facilitate improving funding ratios over time. Increasing the funding ratio over time will further decrease the need to incur risk in the portfolio as the System works towards an endgame of meeting the benefit payments of a dwindling retiree pool in an orderly, non-volatile manner.

To best manage the long-term competing factors of capital preservation and cash generation, the Board historically has placed emphasis on income-generating investments. Such investments include allocations to interest-bearing fixed income instruments as well as dividend-paying equity securities. The emphasis on interest-bearing fixed income investments reached as high as 70% of plan assets in 1995, all with the goal of generating cash yields close to the actuarial return assumption of 6.0%. Such fixed income investments are within the Fixed Fund maintained by the System.

Long-term interest rates continued to fall from their high levels in the early 1980's, including consistent declines since then through the 2008-2009 financial crisis that resulted in historic low rates. As the yield on long maturity bonds fell below the actuarial return assumption, the Board started to allocate funds to dividend-paying equities. At first, these dividend-paying equity holdings were lumped together with interest-bearing fixed income securities, all within the Fixed Fund. While the dividend-paying stocks have certain bond-like attributes, such as a consistent, steady stream of periodic income, they behave sufficiently different to warrant analyzing and managing such holdings separately from bond holdings. From and after 2008, such stocks were recorded in their own portfolio within the System known as the Equity Income Fund. The Equity Income Fund's cash dividends, as well as the interest earned on Fixed Fund holdings, constitute an important portion of the return on the System's assets. In addition, Equity Income stock holdings may also contribute capital returns in the form of higher share values.

For the fiscal year, approximately 57.5% of the System's assets were allocated to the Fixed Fund (30%) and Equity Income Fund (27.5%). The overweight to income-generating investments reflects the Board's prudent approach to maintain the actuarial soundness of the System and the ability to pay retiree benefits. Moreover, the volatility of the Fixed Fund and Equity Income Fund has been less than what is experienced in the other growth equity portions of the SCERS portfolio. In overweighting the portfolio to these two Funds, the Board seeks more consistent cashflow and total returns while minimizing undue volatility in City contributions which may take place as a result of wide swings in portfolio value from greater weightings to the more growth-oriented equity allocations.

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Fixed Income Performance

Based on the Board’s asset allocation for FY2021, 30% of SCERS assets were allocated to fixed income investments within the Fixed Fund. During the year, such fixed income investments included corporate, municipal, and mortgage-backed bonds, short-term high yield ETFs, plus short-term, cash-equivalent investments. In addition, the Fund includes a real estate first trust deed funded by the System with a maturity date of 2024. All told, the Fixed Fund’s investments are debt securities whose primary source of portfolio return is interest income, with increases in value of the holdings a secondary source of return.

Table 2 reflects SCERS’ performance of the Fixed Fund for various periods ended June 30, 2021:

Table 2			
SCERS Total Rate of Return <b>FIXED INCOME</b> For the periods ended June 30, 2021			
Annualized Compound Returns	1 Yr.	3 Yrs.	10 Yrs.
<b>SCERS Fixed Fund</b>	3.1%	6.3%	5.7%
Fixed Portfolio Index*	-.30%	5.3%	3.4%

\*Fixed Portfolio Index = 100% Barclays US Aggregate Bond Index from March 2008 to present; prior to March 2008, 100% Barclays US Intermediate Aggregate Bond Index.

The Fixed Fund produced a total rate of return of 3.1% for the one-year period ended June 30, 2021, a rate over 300 basis points greater than the Fund’s market-based benchmark, the Barclays US Aggregate Bond Index that turned in a -.30% return. The fund has a long history of outperformance as reflected by the returns for the 3 and 10-year timeframes. Over the past 10 years, the Fixed Fund has returned 5.7% annually which exceeds the benchmark return of 3.4% and, more importantly, nears the new assumed actuarial rate of return of 6.0%. Hence, the Fixed Fund has been a key contributor to the performance of the entire Plan. The Fixed Fund continues to generate significant cashflow to the fund, and is primarily invested in high-quality, high coupon corporate and municipal securities.

This year’s Fixed Fund’s return at 3.1% is a decrease over the previous years’ return of 7.5%. This decrease in returns occurred in a changing interest rate environment. In the Fall of 2014, the Federal Reserve (Fed) terminated their bond purchase program. They continued with their first hike of the Federal Funds rate in December 2015. The tightening strategy grew in momentum with six 0.25% Federal Fund rate hikes through FY2018 (bond prices move inversely to interest rates as higher rates result in lower bond values). Those rate hikes in the short-term Federal Funds rate, coupled with a strengthening labor market and economy, resulted in an upward shift in rates across all maturities on the yield curve. However, at the last hike in December 2018, the Fed faced great criticism that the last hike may not have been warranted due to softening economic data. While equity and bond markets suffered in the aftermath of the December 2018 hike, the Fed maintained their stance of being data dependent and made no changes to interest rates through June of 2019, citing stable unemployment and low inflation which stabilized fixed income markets. As the new fiscal year began in June of 2019, markets were stable, and the economy was expanding but inflation was stagnant. Increased rhetoric on the trade war front with China and flat GDP led the Fed to reduce interest rates 3 times by October 2019 down to 1.75%. In late 2019 and early 2020, rumors of an uncontrollable pandemic began to echo through global markets. In the first calendar quarter of 2020,



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the United States equity markets experienced a major downward shock and the Fed intervened twice within 2 weeks in March 2020 and took the Fed Funds rate down to .25% to support an economy that had all but come to a standstill. As the fiscal year ended in 2021 the Fed has communicated its intent to keep this .25% rate in effect for the next 12 months. In the 2020-2021 Fiscal Year, rates hit historic lows and began to bounce off of these levels. As the yields on bonds has increased, the underlying price decreases, creating a much lower return environment. The portfolio does contain many high coupon bonds that will be subject to call risk going forward. We will be challenged to re-deploy these assets in high income producing vehicles if the low interest rate environment does not continue to trend upward. Also important, the coupons of the portfolio's holdings continued to contribute approximately \$3.0 million dollars in cash interest payments.

### Equity Investment Performance

Equity investment is a broad term used to describe investments in ownership interests in the issuing corporation. Common stocks represent corporate ownership interests. Stocks are typically purchased with the desire to capitalize on the growth of the issuing corporation. Also, many corporations pay dividends to holders of their common stock which provides shareholders with cash income. Common stocks can be purchased individually so the shareholders can target specific companies for growth and/or income purposes. Common stocks may also be purchased in groups through exchange traded funds (ETFs). ETFs can hold stocks of companies included in indexes (e.g., S&P 500 and Russell 2000) or which participate in various economic sectors (e.g., technology, financial and energy sectors) or focus on different investment themes (e.g., growth and value stocks). ETFs provide investors with effective tools to provide exposure into broad swaths of the market or into specific sectors of the economy. This is as opposed to requiring investors to identify stocks of individual companies to achieve the same exposure, all while incurring the risk that such selected individual companies fail to perform in-line with the index or sector (known as "single company risk"). While an ETF represents a collection of stocks, each ETF trades like stocks of individual companies on the major exchanges. SCERS equity portfolios are invested in both single company stocks and ETFs.

By Board policy for the fiscal year ended June 30, 2021, 70% of SCERS assets were to be allocated to equity investments, both domestic and international and including both growth and income objectives.

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Table 3 shows the performance of SCERS' equity investments, both domestic and international:

Table 3			
SCERS Total Rate of Return <b>DOMESTIC EQUITY INVESTMENTS</b> For the periods ended June 30, 2021			
Annualized Compound Returns	1 Yr.	3 Yrs.	10 Yrs.
<b>SCERS Domestic Equities</b>	42.6%	16.0%	12.3%
Domestic Equity Index*	42.1%	16.7%	12.5%
<b>Individual SCERS Domestic Equity Portfolios</b>			
Large Cap Growth Fund	44.1%	18.3%	13.3%
Large Cap Index**	38.6%	16.5%	12.5%
Equity Income Fund	40.4%	12.7%	11.0%
Equity Income Index***	40.6%	9.6%	9.5%

\*Domestic Equity Index=Jan 1983-Jan 2006 100% S&P 500(price), Feb 2006-present 100% Russell 3000 Index (price)

\*\*Large Cap Index = Dec 1992 – June 2007 = 100% Russell 1000 Growth, June 2007 to present = 100% S&P 500

\*\*\*Equity Income Index = Apr 1986 – Feb 1992 = 100% Fixed Portfolio, Mar 1992 to June 2016 = 100% Dow Jones Select Dividend Index, July 2016 to present Russell 1000 value (price)

Table 4			
SCERS Total Rate of Return <b>INTERNATIONAL EQUITY INVESTMENTS</b> For the periods ended June 30, 2021			
Annualized Compound Returns	1 Yr.	3 Yrs.	10 Yrs.
<b>SCERS International Fund</b>	36.2%	9.2%	2.7%
International Equity Index*	32.8%	6.7%	2.7%

\*International Index = Feb 2006 – Jun 2007 = 33% Nikkei, 67% MSCI EAFE, Jul 2007 to present = 100% MSCI ACWI ex US

Per Table 3, the performance of the overall SCERS domestic equity portfolio was 42.6% for the one-year period as compared to the 42.1% return by the benchmark (Russell 3000 which represents the stocks of approximately 98% of US publicly traded corporations). These domestic portfolios (and the benchmark) significantly outperformed the Plan's new actuarial rate of return of 6.0%. The far above average performance of the portfolios and the market benchmarks are commensurate with the surging Covid-19 pandemic recovery that began in earnest in late 2020 and continued through 2021. As the reopening of economies accelerated, the emergence of a Delta variant only slightly muted the markets on their charge higher.

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The two domestic stock portfolios, Large Cap Growth Fund and Equity Income Fund, showed highly correlated returns for the fiscal year as investors favored both growth-oriented stocks and income producing stocks at different stages over the fiscal year. Similar to these outstanding domestic returns, the international portfolio also recorded spectacular returns as the pandemic recovery spread worldwide

The Plan's largest equity portfolio is the Large Cap Growth Fund which is benchmarked to the S&P 500 Index. Not only did the 1 yr. returns far exceed historical domestic long-term returns in the 9% range, both the 3 yr. and 10 yr. returns also exceed these expected returns, with double digit returns over these longer periods. The S&P 500 turned in a negative 18.70% return in the first quarter of 2020, and the start of the fiscal year saw the recovery trade firmly take hold both domestically and internationally. The returns for the fiscal year were spread out fairly evenly throughout the year and were not the result of one small time period with excess returns. The fiscal year was truly a slow and steady trot higher in equities. Although the Large Cap Funds primary objective is growth, the portfolio also generated over \$1.48 million in dividend payments to fund the System's operating needs.

The second largest equity portfolio is the Equity Income Fund. As stated above, the purpose of this Fund is primarily to boost the dividend cash income of the Plan to provide a source of benefit payments. Just like the Large Cap Growth Fund, the Equity Income Fund bounced back dramatically from the Covid-19 induced selloff that roiled the markets in early 2020. For the fiscal year, investors leaned heavily back into not only growth companies, but value-oriented dividend producers as well due to the low interest rates available to investors in fixed income. In these market situations, investors flock to dividend paying stocks as a substitute and replacement for fixed income. With a still historically low interest rate environment, these equities still provide a generous cash flow through dividends along with the potential for upside, as the world looks ahead to full emergence from the pandemic. The Equity Income Fund helps to fulfill the Board's objective of enhancing cash income to help pay benefits. The Fund's dollar contribution from dividends was \$1.63 million for the year, providing much needed cash into the System as intended.

The International Fund holds equities issued by foreign corporations. It is the smallest of the three equity portfolios. While almost half of the world's investable equities are issued by foreign companies, the Board has kept the portfolio's weighting low (7.5% for the year ended June 30, 2021) due to global economic and political uncertainties as well as geo-political strife. The lower weighting to international stocks was reflective of the past ten years when international stocks were either in bear markets or otherwise vastly underperformed the domestic stock market by posting low single digit returns over the longer time periods. For the fiscal year ending 2021, not unlike our domestic markets, international markets were beneficiaries of a strong Covid-19 pandemic recovery. Our international portfolio turned in a 36.2% return for the FY2021 vs the benchmark return of 32.8%. While the international component of the portfolio does not contribute significant cashflow into the System, it offers prudent diversification away from the domestic holdings which comprise the majority of the Fund's assets. The International Fund generated almost \$0.5 million in dividend payments over the fiscal year.

In 2014, the Board authorized an options program primarily involving the writing of call options on existing equity holdings. The purpose of the options program is to increase cash income to the Fund and provide a hedge against the decline in its investments. Since its inception, the call-write program has had a neutral impact on the returns and cash generation of the Fund. The options program has been temporarily halted as the Fund has struggled to find adequate specialist coverage for the program. We anticipate that the options program will be active once again in the near future, and is something that will be prudent to run in a market that has begun to experience more uncertainty and volatility, as we have seen since the end of Fiscal Year 2021

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## INDEPENDENT AUDIT

SCERS receives an independent audit of the basic financial statements. Macias Gini & O'Connell LLP (MGO) conducted the audit for the fiscal year ended June 30, 2021 and issued an unmodified or "clean" opinion. The Independent Auditor's Report can be found on page 12 of this report. The City is responsible for establishing and maintaining internal controls designed to ensure the protection of assets from loss, theft, or misuse, and for ensuring the accounting information generated is adequate to prepare financial statements in conformity with accounting principles generally accepted in the U.S. The design of the internal controls is to provide reasonable assurance, although not absolute assurance, of achieving these objectives. The accuracy and completeness of the data outlined in this report is the sole responsibility of the management of SCERS.

## ACTUARIAL VALUATION

The actuarial valuation and GASB 67 & 68 reports for SCERS as of June 30, 2021, are presented in this document. Very briefly, these reports identify a Net Pension Asset of \$28.77 million as of June 30, 2021. This amount represents a 185.8% increase from a Net Pension Liability of \$33.53 million as of June 30, 2020.

## PROFESSIONAL SERVICES

SCERS engages the following consultants to assist in the management and investment of assets:

### Firm

Segal Marco Advisors  
Bartel Associates  
JPMorgan

### Duties


Performance evaluation  
Actuarial evaluation & asset allocation (since 6/30/06)  
Custody and master trust (since 8/1/17)

## BOARD MEETINGS

For the fiscal year ended June 30, 2021, regular meetings of the Board were held via Zoom as a result of the Covid-19 pandemic. The meetings were held at 1:30 pm on September 17, 2020; November 19, 2020, and May 20, 2021. The February 11, 2021, meeting was cancelled, and all items were moved and heard at the May meeting. The Board's meetings were open to the public and attendees were afforded the opportunity to provide input on any matter on the meeting agenda or not on the agenda that may be related to the Board's activities.

**John Colville** Digitally signed by John Colville  
Date: 2021.12.15 11:14:16 -08'00'

John Colville, City Treasurer  
Administration, Investment and  
Fiscal Management Board



Manuel Leon, Chair,  
Administration, Investment and  
Fiscal Management Board

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### POLICY STATEMENT

As a matter of policy, the Administration, Investment and Fiscal Management Board has determined the following schedules shall be included as addenda to the Annual Financial Report of the Sacramento City Employees' Retirement System:

1. A letter of transmittal to the City Council from the Board Chair;
2. An independent auditor's report;
3. A statement of the System's fiduciary net position;
4. A statement of changes in the fiduciary net position
5. A detailed listing of investments (by security) as of the end of the fiscal year;
6. A statement from the Actuary showing the estimated position of the Fund based on latest actuarial projections; and
7. The policy statement of the Board. The Board shall notify recognized employee organizations and the City Council of any changes in the policy statement that are to be made.

Adopted May 1978



## Independent Auditor's Report

Administration, Investment, and Fiscal  
Management Board  
Sacramento City Employees' Retirement System  
Sacramento, California

Honorable Mayor and City Council  
City of Sacramento  
Sacramento, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the Sacramento City Employees' Retirement System (SCERS), a component unit of the City of Sacramento, California, as of and for the fiscal year ended June 30, 2021, and the related notes to the basic financial statements, which collectively comprise SCERS' basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

SCERS' management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the plan net position of SCERS as of June 30, 2021, and the changes in its plan net position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Prior-Year Comparative Information***

The financial statements include partial prior-year comparative information. Such information does not include all of the information required to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with SCERS' financial statements for the fiscal year ended June 30, 2020, from which such partial information was derived.

We have previously audited SCERS' 2020 financial statements, and we expressed an unmodified opinion on the financial statements in our report dated December 18, 2020. In our opinion, the partial comparative information presented herein as of and for the fiscal year ended June 30, 2020, is consistent, in all material respects, with the audited financial statements from which it has been derived.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of changes in net pension liability and related ratios, the schedule of employer contributions and the schedule of investment returns, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the SCERS' basic financial statements. The introductory section, listing of investments, and actuarial section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The listing of investments is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the listing of investments is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and actuarial sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2021, on our consideration of SCERS' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering SCERS' internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Macias Gini & O'Connell LLP". The signature is written in a cursive, slightly slanted style.

Sacramento, California  
December 15, 2021



## SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento  
Management's Discussion and Analysis (Unaudited)  
Fiscal Year Ended June 30, 2021

The management of the Sacramento City Employees' Retirement System (SCERS) is pleased to provide this overview and analysis of the financial activities of SCERS for the fiscal year ended June 30, 2021. We encourage readers to consider the information presented here in conjunction with the Financial Statements and Supplemental Schedules that follow this discussion.

### Financial Highlights

- SCERS held \$311.1 million of net position restricted for pension benefits as of June 30, 2021 and \$263.1 million as of June 30, 2020. SCERS' entire net position balance is restricted for its ongoing obligation to plan participants and their beneficiaries.
- SCERS' funding objective is to maintain sufficient net position through investments and contributions to meet long-term obligations for benefits. As of June 30, 2021, SCERS had a funded status of 110.2% which means for every dollar of total pension liability, SCERS had approximately \$1.10 of assets available to pay those benefits. This figure is based on the most recent actuarial valuation as of June 30, 2021. As of June 30, 2020, SCERS had a funded status 88.7%.
- SCERS' employer contributions were \$3.8 million for the fiscal year ended June 30, 2021, a decrease from \$4.4 million for 2020.
- For the fiscal year ended June 30, 2021, SCERS' net income from investment activity was \$73.2 million, compared to net investment income of \$7.6 million in the prior year. The increase in investment income was mainly due to an increase in appreciation in the fair value of investments, from \$284 thousand in 2020 to \$67.4 million in 2021.

### Overview of Financial Statements

The following discussion and analysis are intended to serve as an introduction to SCERS' financial statements, which are comprised of the following components:

1. ***Statement of Fiduciary Net Position*** is a snapshot of account balances as of June 30, 2021 with comparative amounts for 2020. It indicates the total assets and the total liabilities as well as the net position available for future payment of retirement benefits and investment expenses.
2. ***Statement of Changes in Fiduciary Net Position*** provides a view of additions and deductions to SCERS' net position during each of the fiscal years.
3. ***Notes to the Basic Financial Statements*** and ***Required Supplementary Information*** provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

The statement of fiduciary net position and the statement of changes in fiduciary net position report information about SCERS' financial activities, prepared using the accrual basis of accounting. Contributions to SCERS are recognized when due, and benefits and refunds are recognized when due and payable. Investments are reported at fair value, except mortgage loans, which are reported at amortized cost. The estimated fair value of investments is based on available quoted market prices or other significant observable inputs. Purchases and sales of investments are recorded on a trade date basis.

## SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento  
Management's Discussion and Analysis (Unaudited)  
Fiscal Year Ended June 30, 2021

### Financial Analysis

SCERS' net position may serve as a useful indicator of SCERS' financial position over time. As mentioned earlier, SCERS' entire net position balance is restricted for SCERS' ongoing obligation to plan participants and their beneficiaries. Net position as of June 30, 2021 and 2020 is as follows:

#### FIDUCIARY NET POSITION SUMMARY As of June 30, 2021 and 2020 (in thousands)

	2021	2020	Change	Percent
Cash and cash equivalents	\$ 13,416	\$ 6,573	\$ 6,843	104%
Receivables	849	974	(125)	-13%
Investments	299,186	258,055	41,131	16%
Total assets	<u>313,451</u>	<u>265,602</u>	<u>47,849</u>	<u>18%</u>
Total liabilities	<u>2,318</u>	<u>2,465</u>	<u>(147)</u>	<u>-6%</u>
Net position restricted for pensions	<u>\$ 311,133</u>	<u>\$ 263,137</u>	<u>\$ 47,996</u>	<u>18%</u>

SCERS' net position restricted for pension benefits increased in 2021, as contributions and investment income exceeded benefit payments. Cash and investments increased by \$6.8 million and \$41.1 million, respectively. The increase in cash and investments can be mainly attributed to sale of investments and the net increase in plan net position. Total pension liability decreased while fiduciary net position increased, which led to an increase in fiduciary net position as a percentage of total pension liability from 88.7% to 110.2% in 2021.

## SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento  
Management's Discussion and Analysis (Unaudited)  
Fiscal Year Ended June 30, 2021

The following table summarizes additions and deductions for 2021 and 2020:

### HIGHLIGHTS OF CHANGES IN FIDUCIARY NET POSITION

Fiscal years ended June 30, 2021 and 2020

(in thousands)

	2021	2020	Change	Percent
<b>Additions:</b>				
Employer contributions	\$ 3,822	\$ 4,410	\$ (588)	-13%
Employee contributions	16	25	(9)	-36%
Net appreciation in the fair value of investments	67,367	284	67,083	23621%
Interest	3,238	3,939	(701)	-18%
Dividends	3,674	4,469	(795)	-18%
Investment expense	(1,129)	(1,101)	(28)	3%
<b>Total net additions</b>	<b>76,988</b>	<b>12,026</b>	<b>64,962</b>	<b>540%</b>
<b>Deductions:</b>				
Benefit payments	28,992	30,455	(1,463)	-5%
Refunds of employee contributions	-	2	(2)	-100%
<b>Total deductions</b>	<b>28,992</b>	<b>30,457</b>	<b>(1,465)</b>	<b>-5%</b>
 Net increase/(decrease) in fiduciary net position	 47,996	 (18,431)	 66,427	 360%
Net position restricted for pensions:				
Beginning of fiscal year	263,137	281,568	(18,431)	-7%
End of fiscal year	\$ 311,133	\$ 263,137	\$ 47,996	18%

- Required employer contributions decreased for the fiscal year ended June 30, 2021, due to improved performance of the investment portfolio over the past several years.
- Employee contributions for the fiscal year ended June 30, 2021 decreased from 2020 due to retirement of active members. Contributions are expected to decline as the system is closed to new members and the number of active members decreases with each passing year.
- Net appreciation in fair value of investments increased by \$67.1 million in 2021. The \$67.4 million gain during the fiscal year ended June 30, 2021 consists of \$52.5 million of unrealized gains and \$14.9 million of realized gains, compared to \$6.9 million of unrealized losses and \$7.2 million of realized gains for the fiscal year ended June 30, 2020.
- The increase in realized gains is mainly due to the performance of the Large Cap Growth Fund and Equity Income Fund, combined \$15.3 million gain in 2021 compared to \$4.4 million in 2020, offset partially by the performance of Fixed Bonds Fund, \$372 thousand loss in 2021 compared to \$3.0 million gain in 2020. The increase in unrealized gains is mainly due to a \$25 million increase in fair value of the Large Cap Growth Fund and \$22.2 million increase in fair value of the Equity Income Fund in 2021.
- Benefit payments to plan participants decreased due to a decline in the number of participants receiving benefits. The decrease was slightly offset by the annual cost-of-living adjustment made to the benefit amount. As the plan has been closed since 1977, the number of participants receiving benefits declines each year.
- Refunds of employee contributions decreased, as there were no withdrawals in 2021.

## **SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**

A Component Unit of the City of Sacramento  
Management's Discussion and Analysis (Unaudited)  
Fiscal Year Ended June 30, 2021

### **Changes in Funded Ratio**

SCERS funded ratios as of June 30, 2020 and 2021 were 88.7% and 110.2%, respectively. The increase in funded ratio between June 30, 2020 and June 30, 2021 is largely due to the increase in plan fiduciary net position of \$48 million in 2021, as contributions and investment income exceeded benefit payments.

### **Currently Known Facts and Events**

The overall risk profile of SCERS has remained unchanged since June 30, 2021, and the volatility of the investment portfolio remains in line with the overall financial markets. The global capital markets are highly dynamic and the value of SCERS investments changes every day.

### **Requests for Information**

This financial report is designed to provide a general overview of SCERS' finances and to demonstrate SCERS' accountability for the money it receives and distributes. If you have questions about this report, or need additional financial information, contact the City of Sacramento Department of Finance, Accounting Division, 915 I Street, 4<sup>th</sup> floor, Sacramento, CA, 95814.

**SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**

**Statement of Fiduciary Net Position**

**June 30, 2021**

**With Comparative Totals as of June 30, 2020**

**(Amounts Expressed in Thousands)**

	<u>2021</u>	<u>2020</u>
<b>Assets</b>		
Cash and cash equivalents	\$ 13,416	\$ 6,573
Receivables:		
Interest and dividends	849	974
Total receivables	<u>849</u>	<u>974</u>
Investments:		
Corporate bonds/notes	39,181	29,245
Equities	30,236	30,686
Exchange traded funds	187,545	156,156
Mortgage loans	824	1,074
Municipal bonds/notes	38,438	40,199
U.S. agencies	1,004	695
U.S. Treasury bonds	1,958	-
Total investments	<u>299,186</u>	<u>258,055</u>
Total assets	<u>313,451</u>	<u>265,602</u>
<b>Liabilities</b>		
Benefits payable	2,312	2,460
Accounts payable	6	5
Total liabilities	<u>2,318</u>	<u>2,465</u>
<b>Net position restricted for pensions</b>	<u>\$ 311,133</u>	<u>\$ 263,137</u>

See accompanying notes to basic financial statements.

**SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**  
**Statement of Changes in Fiduciary Net Position**  
**Fiscal Year Ended June 30, 2021**  
**With Comparative Totals For the Fiscal Year Ended June 30, 2020**  
**(Amounts Expressed in Thousands)**

	<u>2021</u>	<u>2020</u>
<b>Additions</b>		
Contributions:		
Employer	\$ 3,822	\$ 4,410
Employees	16	25
Total contributions	<u>3,838</u>	<u>4,435</u>
Investment income:		
From investment activities:		
Net appreciation in the fair value of investments	67,367	284
Interest	3,238	3,939
Dividends	3,674	4,469
Total investment income	<u>74,279</u>	<u>8,692</u>
Less investment expense:		
Banking, interest, fiscal agent and other	26	24
Professional services	1,103	1,077
Total investment expense	<u>1,129</u>	<u>1,101</u>
Net investment income	<u>73,150</u>	<u>7,591</u>
Total net additions	<u>76,988</u>	<u>12,026</u>
<b>Deductions</b>		
Benefit payments	28,992	30,455
Refunds of employee contributions	-	2
Total deductions	<u>28,992</u>	<u>30,457</u>
<b>Net increase/(decrease) in fiduciary net position</b>	47,996	(18,431)
<b>Net position restricted for pensions</b>		
Beginning of fiscal year	263,137	281,568
End of fiscal year	<u>\$ 311,133</u>	<u>\$ 263,137</u>

See accompanying notes to basic financial statements.

## SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2021

(Dollars in thousands, except as otherwise noted)

### Note A – Plan Description

The City of Sacramento, California, (City) sponsors and administers a defined benefit contributory pension system known as the Sacramento City Employees' Retirement System (SCERS). The fiscal management of SCERS is vested in the five-member Administration, Investment, and Fiscal Management Board (Board), consisting of the City Manager, Director of Finance, City Treasurer and two public members who are appointed by the City Council. Because of this relationship with the City, SCERS is reported as a component unit of the City.

SCERS is a single-employer system and an integral part of the City. The accompanying financial statements are included as a pension trust fund in the basic financial statements of the City. The system covers all City employees hired before January 29, 1977 and is closed to new members. Employee contribution rates are generally frozen (with minor exceptions) and the City is responsible for any actuarially determined unfunded obligation of the plan. SCERS is comprised of the individual plans listed below. The City Charter establishes plan membership, contributions, and benefit provisions. Any changes must be approved by the electorate of the City.

1. Charter Section 399 Plan – This defined benefit plan was established effective January 1, 1977 to provide retirement, disability and death benefits. Active members contribute at a rate based upon entry age and type of employment. Members of this plan who have completed at least 5 years of service in the aggregate and attained the age of 50 are eligible for service retirement.
2. Equal Shares Plan – This defined benefit plan was established July 1, 1970 to provide retirement, disability and death benefits to all City employees electing coverage at that date and to all employees who were hired from that date through January 1, 1977. Members of this plan who have completed at least 5 years of service in the aggregate and attained the age of 55 for miscellaneous members or age 50 for safety members are eligible for service retirement.
3. Charter Section 175 Plans – These defined benefits were established in 1953 and provide for retirement, disability and death benefits at a lower amount than the successor Equal Shares Plan. Members of this plan who have completed at least 20 years of service in the aggregate and attained the age of 55 are eligible for service retirement.

For each of the plans above, service retirement allowance as a percentage of average monthly compensation is calculated with set rates based on plan and age at retirement multiplied by the number of service years credited to the member at retirement. Service retirement allowance is capped at 75% of a member's final compensation for the Charter Section 399 Plan and Equal Shares Plan.

**SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2021

(Dollars in thousands, except as otherwise noted)

**Note A – Plan Description (Continued)**

Plan membership at June 30, 2021 consisted of the following:

	Section 399	Equal Shares	Section 175	Total
Inactive members or beneficiaries receiving benefits	784	41	43	868
Inactive members entitled to but not yet receiving benefits	4	-	1	5
Active plan members	3	-	-	3
Total plan members	<u>791</u>	<u>41</u>	<u>44</u>	<u>876</u>

Cost-of-Living Adjustment – This adjustment, established in 1969, provides for annual retirement benefit increases of up to 3% of normal benefits based on a corresponding rise in the consumer price index. Cost-of-living benefits are payable to retirees and beneficiaries of all of the above plans after one year of retirement. The cost-of-living adjustment was 3% for fiscal year 2021. Members contribute to this adjustment at a rate of 1% of their normal retirement contributions. The City is required to fund all costs in excess of members' contributions and investment earnings.

SCERS reports the assets and activities of all plans in one trust fund. All assets accumulated for the payment of benefits may be used to pay benefits to any of the plan members or beneficiaries.

Benefits fully vest after five years of service. All accumulated benefits as of June 30, 2021 are fully vested.

As the plans included in SCERS are closed to new members, the number of active members in the system is declining. Member contributions have declined as members retire. During the fiscal year ended June 30, 2021, active member contributions ranged from 7% to 9% of payroll. At June 30, 2021, active members' accumulated contributions, including interest, totaled approximately \$1,251. For the fiscal year ended June 30, 2021, interest was credited to members' contributions at the rate of 7.75%. Members have an option to withdraw their accumulated contributions, including interest, upon termination of their employment with the City.



## **SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2021

(Dollars in thousands, except as otherwise noted)

### **Note B – Summary of Significant Accounting Policies**

#### ***Basis of Accounting***

SCERS' financial statements are prepared using the accrual basis of accounting. Member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due pursuant to legal requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

#### ***Investments***

SCERS' investments are recorded at fair value, except mortgage loans, which are recorded at amortized cost. Investments are reported at fair value based on available quoted market prices or other significant observable inputs. The mortgage loans are collateralized loans whose fair value is unknown. Purchases and sales of investments are recorded on a trade date basis.

#### ***Administrative Costs***

The City charter requires all costs of administration, excluding investment activity, to be paid by the City. These costs are, therefore, excluded from the accompanying financial statements.

#### ***Use of Estimates***

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

### **Note C – Cash and Investments**

#### ***Cash and Cash Equivalents***

SCERS participates in the City of Sacramento's investment pool, which is not rated by a nationally recognized statistical rating organization. The City Treasurer is granted authority for managing the pool by City Charter and City Council ordinances and resolutions. The City Treasurer reports investment activity monthly to the City Council and the investment policy is reaffirmed annually by the City Council. The pool is accounted for on an amortized cost basis during the year. The value of the pool shares that may be withdrawn at any time is determined on an amortized cost basis, which is different than the fair value of SCERS' position in the pool. Information regarding the investments within the City's pool, including the related risks, can be found in the City's Annual Comprehensive Financial Report (ACFR). The City's investment pool is not rated and has a weighted average maturity of 3.14 years as of June 30, 2021.

**SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2021

(Dollars in thousands, except as otherwise noted)

**Note C – Cash and Investments (Continued)**

***Investments***

The City Charter vests the Board with the authority to administer and invest the funds of the System consistent with charter provisions. The Board is mandated to adopt general investment standards that the City Council shall either approve or disapprove. These standards are set forth in an Investment Policy document that is annually reviewed by the Board and approved by the City Council. The Investment Policy sets forth the type of investments the System may hold and directs the Board to determine how the System funds may be allocated to different general asset classes. The Board sets the asset allocations by resolution effective for each fiscal year. The Board and its investment managers are required to conform their investment practices to the terms of the Investment Policy and related Board resolutions.

On June 25, 2020, the Board adopted the following asset allocation policy for fiscal year 2021:

<u>Asset Class</u>	<u>Target Allocation</u>
Fixed Income	30.0%
Large Cap Growth	35.0%
Equity Income	27.5%
International	<u>7.5%</u>
Total	<u>100.0%</u>

***Interest Rate Risk***

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that SCERS manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturing evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of SCERS' investments to market interest rate fluctuations is provided by the following table that shows the distribution of SCERS' investments by maturity. The remaining maturity of the SCERS' investments included in the tables below is based on the stated maturity dates of the individual investments, except in the case of variable rate investments where the maturity date below is the next reset date. Variable rate securities are investments with terms that provide for the adjustment of interest rates on specified dates based on predefined mathematical formulas. The fair value of such investments can reasonably be expected to be affected at each interest rate reset date.

**SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2021

(Dollars in thousands, except as otherwise noted)

**Note C – Cash and Investments (Continued)**

***Interest Rate Risk (Continued)***

At June 30, 2021, SCERS' investments have maturities as follows:

<u>Investment Type</u>	<u>No Maturity</u>	<u>Remaining Maturity in Years</u>				<u>Total</u>
		<u>Under 1</u>	<u>1-5</u>	<u>Over 5/ 10 or less</u>	<u>Over 10</u>	
Cash and short-term investments:						
City of Sacramento Investment Pool	\$ -	\$ 13,416	\$ -	\$ -	\$ -	\$ 13,416
Investments:						
Corporate bonds/notes	-	-	1,034	22,678	15,469	39,181
Equities	30,236	-	-	-	-	30,236
Exchange traded funds	187,545	-	-	-	-	187,545
Mortgage loans	-	-	824	-	-	824
Municipal bonds/notes	-	-	-	29,178	9,260	38,438
U.S. agency securities	-	2	2	12	988	1,004
U.S. Treasury bonds	-	-	-	-	1,958	1,958
Total Investments	<u>217,781</u>	<u>2</u>	<u>1,860</u>	<u>51,868</u>	<u>27,675</u>	<u>299,186</u>
Total Cash and Investments	<u>\$ 217,781</u>	<u>\$ 13,418</u>	<u>\$ 1,860</u>	<u>\$ 51,868</u>	<u>\$ 27,675</u>	<u>\$ 312,602</u>

Investments in callable securities are investments that, although having clearly defined maturities, allow for the issuer to redeem or call such securities earlier than their respective maturity dates. The investor must then replace the called securities with investments that may have lower yields than the original securities.

The fair values of the callable securities held at June 30, 2021 by investment type are as follows:

<u>Investment Type</u>	<u>Total</u>
Corporate bonds/notes	\$ 15,304
Municipal bonds/notes	8,864
U.S. agency securities	478
	<u>\$ 24,646</u>

## SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2021

(Dollars in thousands, except as otherwise noted)

### Note C – Cash and Investments (Continued)

#### *Credit Risk*

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. As of June 30, 2021, SCERS held a bond that is currently in default of the semi-annual interest payments. The bond issuer Lehman Brothers filed for Chapter 11 bankruptcy protection on September 15, 2008. The bond has a maturity date of December 29, 2099 and a fair value of \$18 as of June 30, 2021.

At June 30, 2021, SCERS' investments and credit ratings are as follows:

<u>Investment Type</u>	<u>S &amp; P</u>	<u>Total</u>
City of Sacramento Investment Pool	not rated	\$ 13,416
Corporate bonds/notes	A	7,734
	AA	5,365
	BBB	26,064
	not rated	18
Municipal bonds/notes	AA	26,005
	BBB	5,796
	not rated	6,637
U.S. agency securities	AA	478
	AAA	44
	Total	<u>\$ 91,557</u>

#### *Concentration Risk*

As of June 30, 2021, SCERS held the following investments in an individual issuer exceeding 5% of fiduciary net position (other than investments issued or explicitly guaranteed by the U.S. government):

iShares Russell 1000 Value EFT	\$ 41,987
Technology Select Sector SPDR Fund (ETF)	22,926
iShares MSCI ACWI ETF	17,828

## SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2021

(Dollars in thousands, except as otherwise noted)

### Note C – Cash and Investments (Continued)

#### *Money-weighted Rate of Return*

For the fiscal year ended June 30, 2021, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense was 29.13%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### *Custodial Credit Risk*

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, SCERS will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. As of June 30, 2021, all SCERS cash and cash equivalents are held with the City of Sacramento Investment Pool and SCERS is not exposed to custodial credit risk for deposits.

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, SCERS will not be able to recover the value of its investment or collateral securities that are in the possession of another party. As of June 30, 2021, all SCERS investments held with the custodian were held in SCERS' name and SCERS is not exposed to custodial credit risk for investments.

#### *Fair Value Measurement and Application*

SCERS categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described as follows:

Level 1 – Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the SCERS has the ability to access.

Level 2 – Inputs to the valuation methodology include:

- Quoted prices for similar assets or liabilities in active markets;
- Quoted prices for identical or similar assets or liabilities in inactive markets;
- Inputs other than quoted prices that are observable for the asset or liability; and
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 – Inputs to the valuation methodology are unobservable and significant to the fair value measurement. Unobservable inputs reflect the SCERS' own assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk).

## SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2021

(Dollars in thousands, except as otherwise noted)

### Note C – Cash and Investments (Continued)

#### *Fair Value Measurement and Application (Continued)*

Unobservable inputs are developed based on the best information available in the circumstances and may include SCERS' own data.

The asset's level within the hierarchy is based on the lowest level of input that is significant to the fair value measurement. Valuation techniques used, need to maximize the use of observable inputs and minimize the use of unobservable inputs. The determination of what constitutes observable requires judgment by the SCERS' management. SCERS management considers observable data to be that market data, which is readily available, regularly distributed or updated, reliable, and verifiable, not proprietary, and provided by multiple independent sources that are actively involved in the relevant market. The categorization of an investment within the hierarchy is based upon the relative observability of the inputs to its fair value measurement and does not necessarily correspond to SCERS management's perceived risk of that investment.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The SCERS' assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

SCERS' treasury pools asset market prices are derived from closing bid prices as of the end of business day as supplied by ICE Data Services DBA ICE Data Pricing & Reference Data, LLC. Where prices are not available from generally recognized sources, the securities are priced using a yield-based matrix system to arrive at an estimated market value. Prices that fall between data points are interpolated.

The following is a description of the valuation methods and assumptions used by SCERS to estimate the fair value of its investments:

- When available, quoted prices are used to determine fair value. When quoted prices in active markets are available, investments are classified within Level 1 of the fair value hierarchy.
- For investments classified within Level 2 of the fair value hierarchy, SCERS' custodians generally use a multi-dimensional relational model. Inputs to their pricing models are based on observable market inputs in active markets. The inputs to the pricing models are typically benchmark yields, reported trades, broker-dealer quotes, issuer spreads and benchmark securities, among others.
- SCERS held one type of investment that is measured using Level 3 inputs, Mortgage Loans. The Mortgage Loan is reported using the income approach. The value of the Mortgage Loan on the books is materially close to the Discounted Cash Flow, therefore the book value is reported.

**SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2021

(Dollars in thousands, except as otherwise noted)

**Note C – Cash and Investments (Continued)**

***Fair Value Measurement and Application (Continued)***

There have been no changes in the methods and assumptions used at June 30, 2021. The methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. SCERS management believes its valuation methods are appropriate and consistent with other market participants. The use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

SCERS has the following recurring fair value measurements as of June 30, 2021:

Investments by Fair Value Level	Balance at June 30, 2021	Fair Value Measurements on a Recurring Basis Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Corporate bonds/notes	\$ 39,181	\$ -	\$ 39,181	\$ -
Equities	30,236	30,236	-	-
Exchange traded funds	187,545	187,545	-	-
Mortgage loans	824	-	-	824
Municipal bonds/notes	38,438	-	38,438	-
U.S. agency securities	1,004	-	1,004	-
U.S. Treasury bonds	1,958	1,958	-	-
<b>Total Investments by Fair Value Level</b>	<b>299,186</b>	<b>\$ 219,739</b>	<b>\$ 78,623</b>	<b>\$ 824</b>
Investments at Fair Value not Subject to Fair Value Hierarchy				
City of Sacramento Investment Pool	13,416			
<b>Total Cash and Investments</b>	<b>\$ 312,602</b>			

Deposits and withdrawals in the City of Sacramento Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the measurement of fair value of SCERS' investment in the investment pool is based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

## SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2021

(Dollars in thousands, except as otherwise noted)

### Note D – Related Party Transactions

At June 30, 2021, SCERS held revenue bonds issued by the Sacramento City Financing Authority (SCFA) in the amount of \$4,129. SCFA is a blended component unit of the City of Sacramento because its Board is comprised of all City Council members, and there is a financial benefit/burden relationship between the City and SCFA. These bonds are measured at fair value using level 2 inputs.

### Note E – Funding Policy

The City's funding policy provides for actuarially determined contributions under the entry age normal method, which are discounted and adjusted annually to ensure that sufficient assets will be available to pay benefits when due. The City Council established and may amend the obligations of the plan members and the City to contribute to the plan. For the fiscal year ended June 30, 2021, the City's annual required and actual contribution was \$3,822.

### Note F – Net Pension Asset of the City

The components of the net pension asset of the City at June 30, 2021 is shown below. The total pension liability is based on an actuarial valuation as of June 30, 2021.

	<u>June 30, 2021</u>
Total pension liability	\$ 282,359
Plan fiduciary net position	311,133
City's net pension asset	<u>\$ (28,774)</u>
Plan fiduciary net position as a percentage of the total pension liability	-110.2%

#### *Actuarial assumptions*

The total pension liability was determined by an actuarial valuation as of June 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement.

Inflation	2.5%
Salary increases	2.5% CPI plus 0.5% merit, average
Discount rate	6.0%

Mortality rates for service retirements and beneficiaries were based on CalPERS 1997-2015 Mortality Table projected for future mortality improvement utilizing Society of Actuaries Scale MP-2020. Mortality rates for disability retirements were based on CalPERS 1997-2015 Mortality Table for non-work Disabled Retirees for Miscellaneous and CalPERS 1997-2015 Mortality Table for work-related Disabled Retirees for Safety. Both tables were projected for future mortality improvement utilizing Society of Actuaries Scale MP-2020.

The previous actuarial valuation as of June 30, 2020 used a discount rate of 6.5%, an inflation rate of 2.75%, and the Society of Actuaries Scale MP-2019 for mortality projections.



**SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**

A Component Unit of the City of Sacramento

Notes to the Basic Financial Statements

Fiscal Year Ended June 30, 2021

(Dollars in thousands, except as otherwise noted)

**Note F – Net Pension Asset of the City (Continued)**

***Discount rate***

The Discount Rate was set equal to the long-term expected rate of return. The long-term expected rate of return was used since current assets, future City contributions, and future member contributions are projected to be sufficient to cover all future benefit payments and expenses. This “crossover test” was performed in accordance with the requirements specified in GASB Statement 67, including a projection that Plan’s funding policy will remain unchanged.

The 6% long-term expected rate of return was derived based on the inflation assumption of 2.5% and a long-term asset allocation of 70% equities and 30% fixed income. The geometric real rates of return were assumed to be 3.87% for large cap equities, 4.29% for equities, 4.67% for international equities, and 0.78% for fixed income. The sensitivity of the discount rate to a 1% change is shown below.

***Sensitivity of the net pension asset to changes in the discount rate***

The following presents the net pension asset of the City, calculated using the discount rate of 6%, as well as what the City’s net pension asset would be if it were calculated using a discount rate that is 1 percentage-point lower (5%) or 1 percentage-point higher (7%) than the current rate:

	1% decrease (5%)	Current Discount Rate (6%)	1% increase (7%)
	<u>          </u>	<u>          </u>	<u>          </u>
City net pension asset	\$ 6,446	\$ 28,774	\$ 48,279

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective and are based on the benefits provided under the terms of the substantive plan in effect at the time of each valuation.

**REQUIRED SUPPLEMENTARY INFORMATION**

**Sacramento City Employees' Retirement System**  
**Schedule of Changes in Net Pension Liability (Asset) and Related Ratios**  
**Last Ten Fiscal Years**

(in thousands)

	Fiscal Year			
	2021	2020	2019	2018
<b>Total pension liability</b>				
Service cost	\$ 18	\$ 49	\$ 66	\$ 92
Interest	18,342	19,363	20,095	20,877
Differences between expected and actual experience	(6,349)	(3,768)	304	(2,457)
Changes of assumptions	2,673	(1,593)	(927)	862
Benefit payments, including refunds of member contributions	(28,992)	(30,457)	(31,134)	(31,583)
<b>Net change in total pension liability</b>	(14,308)	(16,406)	(11,596)	(12,209)
<b>Total pension liability -- beginning</b>	296,667	313,073	324,669	336,878
<b>Total pension liability -- ending (a)</b>	<u>\$ 282,359</u>	<u>\$ 296,667</u>	<u>\$ 313,073</u>	<u>\$ 324,669</u>
<b>Plan fiduciary net position</b>				
Contributions -- employer	\$ 3,822	\$ 4,410	\$ 7,507	\$ 8,645
Contributions -- member	16	25	49	55
Net investment income	73,150	7,591	18,537	20,982
Benefits payments, including refunds of member contributions	(28,992)	(30,457)	(31,134)	(31,583)
<b>Net change in fiduciary net position</b>	47,996	(18,431)	(5,041)	(1,901)
<b>Plan fiduciary net position -- beginning</b>	263,137	281,568	286,609	288,510
<b>Plan fiduciary net position -- ending (b)</b>	<u>\$ 311,133</u>	<u>\$ 263,137</u>	<u>\$ 281,568</u>	<u>\$ 286,609</u>
<b>Net pension liability (asset) -- ending (a) - (b)</b>	<u>\$ (28,774)</u>	<u>\$ 33,530</u>	<u>\$ 31,505</u>	<u>\$ 38,060</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	110.19%	88.70%	89.94%	88.28%
<b>Covered payroll</b>	\$ 270	\$ 362	\$ 678	\$ 921
<b>Net pension liability (asset) as a percentage of covered payroll</b>	-10657.04%	9262.43%	4646.76%	4132.46%

**Notes to Schedule:**

The information in this schedule is prepared in accordance with GASB Statement No. 67, *Financial Reporting for Pension Plans*, which SCERS implemented for the fiscal year ended June 30, 2014. Data is not available for the years prior to implementation, so only eight fiscal years are presented.

For the fiscal year ended June 30, 2021, the calculation of the total pension liability was affected by the changes in assumptions in the discount rate from 6.50% to 6.00%, the inflation rate from 2.75% to 2.50%, the salary scale from 3.25% to 3.00%, and change in assumption of mortality improvement to use Society of Actuaries Scale MP-2020.

**Sacramento City Employees' Retirement System**  
**Schedule of Changes in Net Pension Liability (Asset) and Related Ratios**  
**Last Ten Fiscal Years**

(in thousands)

	Fiscal Year			
	2017	2016	2015	2014
<b>Total pension liability</b>				
Service cost	\$ 96	\$ 103	\$ 131	176
Interest	22,759	23,416	23,134	23,779
Differences between expected and actual experience	(3,701)	(1,173)	(8,783)	-
Changes of assumptions	(16,246)	-	23,117	-
Benefit payments, including refunds of member contributions	(32,171)	(32,683)	(33,791)	(33,688)
<b>Net change in total pension liability</b>	(29,263)	(10,337)	3,808	(9,733)
<b>Total pension liability -- beginning</b>	366,141	376,478	372,670	382,403
<b>Total pension liability -- ending (a)</b>	<u>\$ 336,878</u>	<u>\$ 366,141</u>	<u>\$ 376,478</u>	<u>372,670</u>
<b>Plan fiduciary net position</b>				
Contributions -- employer	\$ 8,645	\$ 8,645	\$ 9,183	9,649
Contributions -- member	63	146	82	161
Net investment income	26,803	7,799	13,375	40,317
Benefits payments, including refunds of member contributions	(32,171)	(32,683)	(33,791)	(33,688)
<b>Net change in fiduciary net position</b>	3,340	(16,093)	(11,151)	16,439
<b>Plan fiduciary net position -- beginning</b>	285,170	301,263	312,414	295,975
<b>Plan fiduciary net position -- ending (b)</b>	<u>\$ 288,510</u>	<u>\$ 285,170</u>	<u>\$ 301,263</u>	<u>312,414</u>
<b>Net pension liability -- ending (a) - (b)</b>	<u>\$ 48,368</u>	<u>\$ 80,971</u>	<u>\$ 75,215</u>	<u>60,256</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	85.64%	77.89%	80.02%	83.83%
<b>Covered-employee payroll</b>	\$ 1,049	\$ 1,020	\$ 1,180	\$ 2,279
<b>Net pension liability as a percentage of covered-employee payroll</b>	4610.87%	7938.33%	6374.15%	2643.97%

**Sacramento City Employees' Retirement System**  
**Schedule of Employer Contributions**  
**Last Ten Fiscal Years**

(in thousands)

	Fiscal Year				
	2021	2020	2019	2018	2017
Actuarially determined contributions	\$ 3,822	\$ 4,410	\$ 5,268	\$ 8,267	\$ 8,330
Contributions in relation to the actuarially determined contribution	<u>\$ 3,822</u>	<u>\$ 4,410</u>	<u>\$ 7,507</u>	<u>\$ 8,645</u>	<u>\$ 8,645</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (2,239)</u>	<u>\$ (378)</u>	<u>\$ (315)</u>
Covered payroll	270	362	678	921	1,049
Contributions as a percentage of covered payroll	1416%	1218%	1107%	939%	824%

**Notes to Schedule**

Valuation date:

Actuarially determined contributions are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates above:

Actuarial cost method	Entry age normal for fiscal years 2017 - 2021
Amortization method	Level dollar payments over 12 years, open period for fiscal year 2021 Level dollar payments over 13 years, open period for fiscal years 2019 - 2020 Level dollar payments over 14 years, open period for fiscal years 2017 - 2018
Asset valuation method	3 year smoothed market value for fiscal years 2017 - 2021
Inflation	2.75% for fiscal years 2019 - 2021 3.00% for fiscal years 2017 - 2018
Salary increases	2.75% CPI plus 0.5% merit for fiscal years 2019 - 2021 3.00% CPI plus 0.5% merit for fiscal years 2017 - 2018
Investment rate of return	6.50% for fiscal years 2017 - 2021
Retirement age	For fiscal years 2017 - 2021, deferred vested members covered under Section 399 are assumed to retire at age 62; those covered under 175 are assumed to retire at age 65.
Mortality	CalPERS 1997-2015 Mortality Tables with Scale MP-2018 for fiscal year 2021 CalPERS 1997-2015 Mortality Tables with Scale MP-2017 for fiscal year 2020 CalPERS 1997-2011 Mortality Tables with Scale MP-2016 for fiscal year 2019 CalPERS 1997-2011 Mortality Tables with Scale MP-2014 for fiscal year 2018 CalPERS 1997-2007 Mortality Tables with Scale MP-2014 for fiscal year 2017

**Sacramento City Employees' Retirement System**  
**Schedule of Employer Contributions**  
**Last Ten Fiscal Years**

(in thousands)

	Fiscal Year				
	2016	2015	2014	2013	2012
Actuarially determined contributions	\$ 8,645	\$ 9,183	\$ 9,649	\$ 10,573	\$ 10,361
Contributions in relation to the actuarially determined contribution	\$ 8,645	\$ 9,183	\$ 9,649	\$ 10,573	\$ 10,361
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	1,020	\$ 1,180	\$ 2,279	\$ 2,279	\$ 2,959
Contributions as a percentage of covered payroll	848%	778%	423%	464%	350%

**Notes to Schedule**

The actuarial valuation was rolled forward from 6/30/2013 to 6/30/2014. As a result, the covered payroll used to calculate the contributions as a percentage of covered payroll is the same for both years.

**Valuation date:**

Actuarially determined contributions are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

**Methods and assumptions used to determine contribution rates:**

**Actuarial cost method**

**Amortization method**

Entry age normal for fiscal years 2012 - 2016

Level dollar payments over 14 years, open period for fiscal years 2014 - 2016

Level dollar payments over 15 years, open period for fiscal years 2012 - 2016

**Asset valuation method**

3 year smoothed market value for fiscal years 2012 - 2016

**Inflation**

3.00% for fiscal years 2012 - 2016

**Salary increases**

3.00% CPI plus 0.5% merit for fiscal years 2012 - 2016

**Investment rate of return**

6.50% for fiscal years 2012 - 2016

**Retirement age**

For fiscal years 2012 - 2016, deferred vested members covered under Section 399 are assumed to retire at age 62; those covered under 175 are assumed to retire at age 65.

**Mortality**

CalPERS 1997-2007 Mortality Tables with Scale AA for fiscal years 2013 - 2016

CalPERS 1997-2007 Mortality Tables for fiscal year 2012

**Sacramento City Employees' Retirement System**  
**Schedule of Investment Returns**  
**Last Ten Fiscal Years**

(in thousands)

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Annual money weighted rate of return, net of investment expense	29.13%	3.21%	7.08%	7.96%	10.22%	3.05%	4.86%	14.56%

**Notes to Schedule:**  
 The information in this schedule is prepared in accordance with GASB Statement No. 67, *Financial Reporting for Pension Plans*, which SCERS implemented for the fiscal year ended June 30, 2014. Data is not available for the years prior to implementation so only eight fiscal years are presented.

## **ADDITIONAL INFORMATION**



**SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM**  
**LISTING OF INVESTMENTS**  
**JUNE 30, 2021**

Investments	Maturity Date	Quantity	Amortized Cost	Fair Value
<b>CORPORATE BONDS/NOTES</b>				
Amazon Com Inc	5/12/2031	2,000,000	\$ 2,013,214	\$ 2,033,628
Apple Inc	2/9/2027	3,000,000	3,000,000	3,331,358
Bank of America Corp	10/21/2027	1,000,000	1,006,665	1,084,740
Barclays Bank Plc	4/8/2025	1,000,000	1,000,000	1,034,325
Boeing Co	3/1/2045	1,500,000	1,536,774	1,459,629
Citigroup Inc	7/22/2036	5,000,000	5,000,000	4,999,213
CVS Health Corp	2/28/2031	1,000,000	1,008,599	969,958
Disney Walt Co	1/13/2031	3,000,000	3,243,749	3,148,779
Dow Chem Co	11/15/2030	1,000,000	1,017,182	987,549
Dow Chem Co	11/15/2042	1,500,000	1,643,580	1,787,802
Ebay Inc	7/15/2042	2,000,000	2,020,615	2,243,149
General Motors Financial Co Inc	1/8/2031	1,000,000	999,876	986,700
Goldman Sachs Group Inc	2/7/2030	1,500,000	1,524,928	1,556,521
HSBC Holdings PLC	8/18/2031	900,000	922,663	900,614
JP Morgan Chase & Co	4/22/2031	1,500,000	1,539,988	1,543,490
Lehman Bros Hldg Inc Escrow	12/29/2099	2,500,000	1,455,025	17,500
Lowe's Cos Inc	10/15/2030	1,000,000	997,314	958,626
Mondelez Intl Inc	2/4/2031	1,000,000	990,453	945,121
Nasdaq Inc	1/15/2031	1,000,000	987,115	944,658
Starbucks Corp	12/1/2047	1,500,000	1,610,973	1,650,486
Sysco Corp	2/15/2030	1,000,000	1,033,623	1,015,402
United Parcel Service Inc	3/15/2029	1,000,000	1,037,373	1,123,285
Unitedhealth Group Inc	5/15/2031	2,000,000	2,025,815	2,048,171
Verizon Communications Inc	3/15/2034	2,000,000	2,188,062	2,410,491
<b>Sub-total</b>			<b>39,803,584</b>	<b>39,181,195</b>
<b>EQUITIES - LARGE CAP GROWTH</b>				
Alphabet, Inc. Cl C Capital Stock		760	373,276	1,904,803
Amazon.com Inc.		570	282,034	1,960,891
Apple Inc.		10,900	249,732	1,492,864
Constellation Brands Cl A		4,240	660,625	991,694
Disney (Walt) Com		6,775	843,872	1,190,842
Facebook Inc Cl A		4,965	342,120	1,726,380
Home Depot Inc		4,065	435,490	1,296,288
Intel Corp		18,300	1,039,216	1,027,362
MasterCard Incorporated		4,000	581,240	1,460,360
Paypal Hldgs Inc Com		6,300	464,413	1,836,324
Starbucks Corp		10,900	673,069	1,218,729
Unitedhealth Group Inc		3,700	1,092,163	1,481,628
<b>Sub-total</b>			<b>7,037,251</b>	<b>17,588,165</b>
<b>EQUITIES - FIXED ALTERNATIVE EQUITIES</b>				
Bank Of America Corp		22,650	345,857	933,860
Costco Whsl Corp New Com		3,150	919,164	1,246,361
Home Depot Inc		3,610	531,003	1,151,193
International Bus Mach		8,130	1,211,288	1,191,777
Jpmorgan Chase & Co		12,700	856,699	1,975,358
Lockheed Martin Corp		2,710	367,128	1,025,329
Merck & Co Inc (new)		13,550	675,117	1,053,784
Raytheon Technologies Com		14,170	935,444	1,208,843
Union Pac Corp Com		8,150	892,700	1,792,430
Wal Mart Stores Inc		7,580	887,587	1,068,932
<b>Sub-total</b>			<b>7,621,987</b>	<b>12,647,863</b>

**EXCHANGE TRADED FUNDS**

Ishares Inc Core Msci Emkt		43,000	\$	2,392,330	\$	2,880,570
Ishares Msci Acwi Us Etf		310,000		13,656,692		17,828,100
Ishares MSCI Eafe ETF		29,100		2,087,274		2,295,408
Ishares Preferred & Income Securities ET		65,800		2,511,740		2,588,243
Ishares Russell 2000 ETF		7,675		853,002		1,760,415
Ishares Tr Russell 1000 Val		264,700		30,457,726		41,986,714
Ishares Tr U.S. Real Es Etf		9,050		711,634		922,557
Ishares Tr Us Telecom Etf		36,100		1,087,498		1,199,242
Ishares U.S. Transportation ETF		18,220		2,746,037		4,736,471
Ishares Us Home Cons Etf		9,000		240,190		622,980
Select Sector Spdr Tr Communication		111,075		5,603,454		8,993,743
Select Sector Spdr Tr RI Est Sel Sec		26,000		832,659		1,152,580
Select Sector Spdr Tr Sbi Cons Discr		39,230		2,990,943		7,004,517
Select Sector Spdr Tr Sbi Cons Stpls		119,540		6,090,376		8,364,214
Select Sector Spdr Tr Sbi Healthcare		122,960		9,918,824		15,486,812
Select Sector Spdr Tr Sbi Int-Energy		79,950		5,216,742		4,306,907
Select Sector Spdr Tr Sbi Int-Finl		213,950		4,411,569		7,849,826
Select Sector Spdr Tr Sbi Int-Inds		60,775		3,752,593		6,223,360
Select Sector Spdr Tr Sbi Int-Utills		39,325		1,762,167		2,486,520
Select Sector Spdr Tr Sbi Materials		42,450		2,435,497		3,494,060
Select Sector Spdr Tr Technology		155,263		8,470,838		22,926,135
Spdr Bbg Barc ST High Yield Bond ETF		60,500		1,638,056		1,668,590
Spdr Series Trust Kbw Regn Bk Etf		65,760		2,759,182		4,309,253
Spdr Series Trust S&p Bk Etf		47,190		1,576,861		2,421,791
Spdr Tr Unit Ser 1		21,700		5,218,408		9,288,902
Vaneck Vectors Semiconductor Etf		18,100		962,816		4,746,544
<b>Sub-total</b>				<b>120,385,109</b>		<b>187,544,450</b>

**MORTGAGE LOANS**

Walgreens Drugs/Adahi, Inc	5/1/2024	824,265		824,265		824,265
<b>Sub-total</b>				<b>824,265</b>		<b>824,265</b>

**MUNICIPAL BONDS/NOTES**

Bay Area Toll Auth Calif Toll	4/1/2030	2,350,000		2,341,543		2,572,142
California St	11/1/2030	1,500,000		1,472,069		1,492,665
California St Go Bds	11/1/2026	2,000,000		2,000,000		2,585,440
Houston Tex Arpt Sys Rev Arpt Sys	1/1/2028	5,000,000		4,813,033		5,796,200
Moreland Calif Sch Dist	8/1/2030	1,235,000		1,235,000		1,396,019
New York St Urban Dev Corp Sales Tax Rev	3/15/2031	2,000,000		2,050,398		2,134,940
Pasadena Calif Wtr Rev	6/1/2031	3,000,000		2,973,249		3,029,010
Pasadena Calif Wtr Rev	6/1/2033	2,000,000		1,981,122		2,025,440
Pennsylvania Economic Dev Fing	6/15/2034	3,000,000		3,087,009		3,105,660
Sacramento Calif Pub Fing Auth	4/1/2050	3,000,000		3,162,606		4,128,930
Union City Calif Cmnty Redev A	10/1/2030	250,000		246,645		278,268
Univ Calif Regts Med Ctr Poole	5/15/2031	2,350,000		2,431,639		3,066,562
University Calif Revs For Prev	5/15/2031	5,755,000		6,220,549		6,826,639
<b>Sub-total</b>				<b>34,014,863</b>		<b>38,437,914</b>

**US GOVERNMENT OBLIGATIONS**

Fannie Mae Pool #256393	9/1/2036	37,367		37,244		44,299
Federal Farm Credit Bank	7/23/2035	500,000		499,714		478,409
Gnma Pool #320296	3/15/2022	1,744		1,713		1,751
Gnma Pool #329837	11/15/2022	2,387		2,351		2,413
Gnma Pool #439515	3/15/2027	11,145		10,930		11,564
Gnma Pool #450066	12/15/2026	358		356		359
Gnma Pool #550718	11/15/2035	250,183		243,459		288,659
Gnma Pool #648348	10/15/2035	150,363		149,846		176,712
<b>Sub-total</b>				<b>945,612</b>		<b>1,004,167</b>

**US TREASURY BONDS**

U.S. Treasury Bond	2/15/2041	2,000,000		1,860,194		1,957,813
<b>Sub-total</b>				<b>1,860,194</b>		<b>1,957,813</b>
<b>Total</b>				<b>\$ 212,492,867</b>		<b>\$ 299,185,833</b>

## **APPENDIX A**



**BARTEL**  
ASSOCIATES, LLC

**City of Sacramento**

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**Sacramento City Employees' Retirement System**

**June 30, 2021**  
**Actuarial Valuation**

December 7, 2021



**ACTUARIAL VALUATION**  
**CITY OF SACRAMENTO**  
**SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM (SCERS)**  
**DEFINED BENEFIT PLAN**

We are pleased to present the results of our June 30, 2021 actuarial valuation of the Sacramento City Employees' Retirement System (SCERS).

The purpose of this valuation is to:

- Determine the System's June 30, 2021 Funded Status, and
- Calculate the fiscal year 2022/23 Actuarially Determined Contribution (ADC).

The information in this report may not be appropriate for purposes other than System funding but may be useful to the City for the System's financial management. Future valuations may differ significantly if the System's experience differs from our assumptions or if there are changes in plan design, actuarial methods or actuarial assumptions. The project scope did not include an analysis of this potential variation.

The valuation is based on the System's benefit provisions summarized in Section 9, employee data, and on the System's financial information, all furnished by the City. We reviewed the financial and employee data for reasonableness, including comparing to prior year data, but did not perform an audit.

To the best of our knowledge, this report is complete and accurate and has been conducted using generally accepted actuarial principles and practices. As members of the American Academy of Actuaries, meeting Academy Qualification Standards, we certify the actuarial results and opinions herein.

Respectfully submitted,



Mary Elizabeth Redding, FSA, MAAA, EA  
Vice President



Deanna Van Valer, ASA, MAAA, EA  
Assistant Vice President



Katherine Moore, ASA, MAAA  
Associate Actuary

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# SECTION 1

## EXECUTIVE SUMMARY

Following are the valuation results. See notes following the table for a description of terms. Results from the June 30, 2020 valuation are provided for comparative purposes.

	<i>-----amounts in \$000's-----</i>		
	June 30, 2020	June 30, 2021	% change
<b>■ Participant Counts</b>			
• Actives	5	3	-40.0%
• Terminated Vesteds & Reciprocals	5	5	0.0%
• Service Retirees	506	473	-6.5%
• Disableds	96	89	-7.3%
• Beneficiaries	312	306	-1.9%
• Total	924	876	-5.2%
<b>■ Actuarial Liabilities</b>			
• Present Value of Projected Benefits	\$ 296,709	\$ 282,371	-4.8%
• Actuarial Accrued Liability	296,667	282,359	-4.8%
<b>■ Assets</b>			
• Market Value of Assets	263,137	311,133	18.2%
• Approximate Annual Rate of Return	2.8%	29.2%	
• Actuarial Value of Assets	266,646	275,724	3.4%
• Approximate Annual Rate of Return	5.8%	13.5%	
<b>■ Plan Funded Status</b>			
• Actuarial Accrued Liability	296,667	282,359	-4.8%
• Actuarial Value of Plan Assets	266,646	275,724	3.4%
• Unfunded Actuarial Accrued Liability	30,021	6,635	-77.9%
• Funded Ratio	89.9%	97.7%	8.7%
• Funded Ratio, Market Value Basis	88.7%	110.2%	24.2%
	2021/22	2022/23	% change
<b>■ Annual Cost<sup>1</sup></b>	\$ 3,479	\$ 0	N/A
<b>■ Annual Cost (% Proj. Plan Payroll)<sup>1</sup></b>	1998.3%	0.0%	
<b>■ Annual Cost (% Proj. City Payroll)</b>	0.9%	0.0%	

<sup>1</sup> See page 12 for details.



# SECTION 1

## EXECUTIVE SUMMARY

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### **Purpose of Actuarial Valuation**

The actual costs of a defined benefit plan are determined entirely by the amount of the benefit promise, the actual salaries and service of the plan participants, and how long they and their beneficiaries live to receive payments. An actuarial valuation is a mathematical model which attempts to quantify this actual cost by setting assumptions that, it is hoped, duplicate reality as closely as possible. In addition, the actuarial methodology provides a reasonable plan, or method, towards funding the expected plan costs. This information assists the plan trustees so they can make informed decisions regarding plan investments and how much in contributions will be required from the employer to eventually fully pay the plan's costs.

### **Summary Information & Results**

The Sacramento City Employees' Retirement System (SCERS) is a closed defined benefit pension plan. It has not accepted new members since January 28, 1977, and only 3 active members (out of a total plan membership of 876) remain.

Since the last valuation, the plan experienced overall gains on liabilities and market assets. Plan liabilities increased less than expected, by \$5.9 million. This was mostly due to retirees and beneficiaries not living as long as expected (\$3.9 million), and also due to a smaller COLA than expected<sup>2</sup> (\$2.0 million). Market value return on assets was greater than expected, about 29.2% for the year which resulted in a gain of \$17.7 million on the actuarial (smoothed) value of assets. Lower benefit payments than expected resulted in an additional \$0.5 million gain to the assets.

Several assumptions were changed since the prior valuation.

- The mortality improvement projection was updated to a more recent Society of Actuaries' table, MP-2020. This decreased liabilities by \$2.6 million.
- The inflation assumption was reduced from 2.75% to 2.50%. The resulting decreased discount rate increased plan liabilities, but the decrease in the future expected cost of living adjustments to retirees almost completely offset those increased liabilities. The net increase in plan liabilities was just \$0.2 million.
- In addition to the 0.25% reduction in the discount rate due to the inflation assumption change, the discount rate was further reduced based upon our expectation of a lower real rate of return in the long term. Bartel Associates completed a review of our capital market assumptions in 2021. Based on a stochastic analysis using those new assumptions and assumed future inflation of 2.50%, we calculated the expected rate of return after expenses to be 5.88%, at the 50<sup>th</sup> percentile confidence level. Based on this result, and current guidance recommending use of the 50th percentile confidence level, we recommend 6.00% as the discount rate. The prior valuation used 6.50% discount rate. The change in discount rate due to updated capital market assumptions increased plan liabilities \$5.1 million.

After these assumption changes, the July 1, 2021 total plan unfunded actuarial accrued liability (UAAL) is \$6.6 million, as compared to an expected UAAL of \$28.0 million.

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<sup>2</sup> The CPI used for COLA increases was 1.7%. Although the full 3% COLA was paid for retirements prior to fiscal year 2017/18, COLA banks were decreased. The prior valuation assumed CPI of 2.75%. (Index used is CPI-U for San Francisco/Oakland/Hayward area.)

# SECTION 1

## EXECUTIVE SUMMARY

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The plan's funded ratio on an actuarial value of assets basis is 97.7%, an increase from 89.9% in the prior valuation. The plan's funded ratio using market value of assets basis is 110.2%, an increase from 88.7% in the prior valuation.

The City's contribution was \$3.479 million for fiscal year 2021/22. The prior valuation projected a 2022/23 contribution of \$3.383 million. Due to the experience gains discussed above, the plan is projected to be overfunded on June 30, 2022 on an actuarial value of assets basis and the recommended City contribution is \$0 for fiscal year 2022/23.

The average life expectancy of the plan's retirees is now 11.1 years, down from 11.6 years as of June 30, 2020. Although it does not impact the results, we recommend dropping the amortization period from a rolling 12-year period to a rolling 11-year period for the 2022/23 recommended contribution.

# SECTION 1

## EXECUTIVE SUMMARY

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### Discussion of Plan Risks

Actuarial Standard of Practice No. 51, Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions, requires the actuary to assess and disclose the risk that actual future measurements may differ significantly from expected future measurements.

This plan is considered a very mature pension plan since almost all of its liabilities are for retirees, and there are almost no remaining active employees with very little associated payroll. The following table presents various measures illustrating the plan's maturity:

	June 30, 2020	June 30, 2021
<b>■ Maturity Ratios</b>		
• Inactive AAL/total AAL	99.4%	99.7%
• Inactive participant count/total count	99.5%	99.7%
• Benefit payments/market value of assets	11.2%	9.1%
• Benefit payments/employer contributions	834.6%	N/A

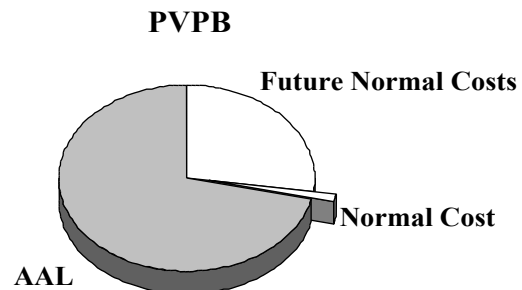
A very mature pension plan presents unique risks. The plan has negative cash flow (benefit payments exceed contributions), and benefit payments are relatively large compared to the asset value. The plan's investment manager must carefully manage the plan's liquidity needs as the plan "winds down" over the next 50 or more years. In addition to investment risk (investment returns being different than expected), asset/liability mismatch risk (changes in asset values not matched by changes in liabilities) could be significant for this plan. The plan is also subject to longevity risk (the potential that participants will live longer than projected) but we believe this risk is less significant than investment and asset/liability mismatch risk.

The scope of this valuation did not include a risk assessment - an evaluation of the potential impacts of these factors on the plan's funded status or projected employer contributions. However, we have included the following to assist in the plan's management:

- Table of expected benefit payments for the next 50 years
- Sensitivity analysis: Contributions calculated under different discount rates

### Definitions

The Present Value of Projected Benefits (PVPB) is the present value of all future benefits for current plan participants. The Actuarial Accrued Liability (AAL) represents the portion of the PVPB attributable to past service. The AAL is recognized over service through the date a participant is expected to commence benefits. Therefore, the AAL is equal to the PVPB for current retirees. The Normal Cost is the portion of the PVPB allocated or earned during the year following the valuation date.



## SECTION 2

### LIABILITY INFORMATION & FUNDED STATUS

A comparison of the Present Value of Benefits, Actuarial Accrued Liability, Employer Normal Cost, and the Funded Ratio for the current and prior valuations follows. (Note that numbers throughout the report may not add due to rounding.)

(amounts in \$000's)

	June 30, 2020	June 30, 2021
<b>Present Value of Projected Benefits</b>		
■ Active Employees	\$ 1,722	\$ 986
■ Vested Terminated & Reciprocals	536	430
■ Service Retirees	212,531	201,090
■ Disabled Participants	28,435	26,645
■ Beneficiaries	53,486	53,221
■ Total	296,709	282,371

#### Actuarial Accrued Liability

■ Active Employees	\$ 1,680	\$ 974
■ Vested Terminated & Reciprocals	536	430
■ Service Retirees	212,531	201,090
■ Disabled Participants	28,435	26,645
■ Beneficiaries	53,486	53,221
■ Total	296,667	282,359

	2020/21	2021/22
<b>Normal Cost</b>		
■ Employer Normal Cost (beginning of year)	\$ 3	\$ 0

	June 30, 2020	June 30, 2021
<b>Plan Funded Status</b>		
■ Total Actuarial Accrued Liability	\$ 296,667	\$ 282,359
■ Actuarial Value of Plan Assets	266,646	275,724
■ Unfunded Actuarial Accrued Liability	30,021	6,635
■ Funded Ratio	89.9%	97.7%
■ Market Value of Assets	\$ 263,137	311,133
■ Funded Ratio – Market Value Basis	88.7%	110.2%

## SECTION 2

### LIABILITY INFORMATION & FUNDED STATUS

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Details of the June 30, 2021 Present Value of Benefits, Actuarial Accrued Liability and Employer Normal Cost by employee category:

(amounts in \$000's)

	Safety	Miscellaneous	Total
<b>Present Value of Projected Benefits</b>			
■ Active Employees	\$ 0	\$ 986	\$ 986
■ Vested Terminated & Reciprocals	0	430	430
■ Service Retirees	10,085	191,005	201,090
■ Disabled Participants	10,795	15,850	26,645
■ Beneficiaries	15,150	38,070	53,221
■ Total	36,030	246,341	282,371

#### Actuarial Accrued Liability

■ Active Employees	0	974	974
■ Vested Terminated & Reciprocals	0	430	430
■ Service Retirees	10,085	191,005	201,090
■ Disabled Participants	10,795	15,850	26,645
■ Beneficiaries	15,150	38,070	53,221
■ Total	36,030	246,329	282,359

	Safety	Miscellaneous	Total
<b>Normal Cost</b>			
■ Employer Normal Cost (on June 30, 2021)	\$ 0	\$ 0	\$ 0

## SECTION 2

### LIABILITY INFORMATION & FUNDED STATUS

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Details of the June 30, 2021 Present Value of Benefits, Actuarial Accrued Liability and Employer Normal Cost by benefit section:

(amounts in \$000's)

	Section 175	Sections 302 & 399	Total
<b>Present Value of Projected Benefits</b>			
■ Active Employees	\$ 0	\$ 986	\$ 986
■ Vested Terminated & Reciprocal	54	376	430
■ Service Retirees	4,486	196,604	201,090
■ Disabled Participants	719	25,926	26,645
■ Beneficiaries	4,268	48,953	53,221
■ Total	<u>9,526</u>	<u>272,845</u>	<u>282,371</u>

#### Actuarial Accrued Liability

■ Active Employees	-	974	974
■ Vested Terminated & Reciprocal	54	376	430
■ Service Retirees	4,486	196,604	201,090
■ Disabled Participants	719	25,926	26,645
■ Beneficiaries	4,268	48,953	53,221
■ Total	<u>9,526</u>	<u>272,833</u>	<u>282,359</u>

	Section 175	Sections 302 & 399	Total
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#### Normal Cost

■ Employer Normal Cost (on 6/30/21)	\$ 0	\$ 0	\$ 0
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## SECTION 3

### ASSET INFORMATION

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Assets for SCERS are held in trust. Trust monies may be used to pay benefits to plan participants and their beneficiaries. The trust is managed under the direction of the Administration, Investment, and Fiscal Management Board. Asset information is provided by the City of Sacramento, and has not yet been audited.

#### Asset Reconciliation – Market Value of Assets

Following reconciles the June 30, 2019 through June 30, 2020 and the June 30, 2020 through June 30, 2021 market value of assets. Numbers may not add due to rounding.

	(amounts in \$000's)	
	2019/20	2020/21
■ Beginning of Year Balance:	\$ 281,568	\$ 263,137
• Member Contributions	\$ 25	\$ 16
• City Contributions	4,410	3,822
• Investment Income	8,692	74,279
■ Total Additions	13,127	78,117
• Benefit Payments	30,455	28,992
• Member Refunds	2	-
• Investment Expenses	1,101	1,129
■ Total Deductions	31,558	30,121
■ Net Assets at End of Year	263,137	311,133
■ Approximate Return on Assets	2.8%	29.2%

## SECTION 3

### ASSET INFORMATION

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#### Asset Allocation – Market Value of Assets

The July 1, 2021 trust asset allocation is provided by the City of Sacramento and based on an allocation strategy of 30% fixed income and 70% equity. Details are shown below.

(amounts in \$000's)

	Market Value	Percentage
■ Cash & Short Term Investments	\$ 13,416	4.3%
■ Receivables	849	0.3%
■ Investments		
• US Agencies	\$ 1,004	0.3%
• US Treasury Bonds	1,958	0.6%
• Corporate Bonds	39,181	12.6%
• Equities	30,236	9.7%
• Exchange Traded Funds	187,545	60.3%
• Mortgage Loans	824	0.3%
• Municipal Bonds	<u>38,438</u>	12.4%
■ Total Investments	<u>299,186</u>	
■ Total Assets	313,451	
■ Other Liabilities Payable	<u>(2,318)</u>	<u>-0.7%</u>
■ Net Pension Benefit Trust Assets	311,133	100.0%

#### Target Allocation by Asset Class

The Administration, Investment and Fiscal Management Board of the Sacramento City Employees' Retirement System has not changed the asset allocation since May 3, 2018, as shown below. The fund is rebalanced each year.

	Current Allocation
■ Fixed Bonds/Real Estate	<u>30.0%</u>
Total Fixed	30.0%
■ Large Cap Growth	35.0%
■ Equity Income	27.5%
■ International Equities	<u>7.5%</u>
Total Equity	<u>70.0%</u>
Total Fixed & Equity	100.0%



## SECTION 3

### ASSET INFORMATION

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#### Discount Rate Development

Bartel Associates modeled the nominal rate of return for the fund, based upon our 2021 capital market assumptions, which include mean returns, standard deviation of returns, and correlation coefficients, as well as our assumed inflation rate of 2.50%. Our modeling showed a 50% likelihood that returns would average (geometric average) at least 6.03% per year. After adjusting for expenses and rounding, we recommend a 6.00% discount rate for the valuation. The prior valuation used 6.50% based on our prior capital market assumptions and 2.75% inflation assumption.

Confidence Level	50%	55%	60%
■ Inflation Adjusted Return	6.03%	5.63%	5.32%
■ Investment Expenses <sup>3</sup>	<u>0.15%</u>	<u>0.15%</u>	<u>0.15%</u>
■ Net Return after Expenses	5.88%	5.48%	5.17%
■ <b>Discount Rate Assumption</b>	<b>6.00%</b>		

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<sup>3</sup> Based on average investment expenses for a typical passive investment strategy. This is not plan specific.

## SECTION 3

### ASSET INFORMATION

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#### Development of Actuarial Value of Assets

The Actuarial Value of Assets is based upon a three year smoothing of market assets. This method reduces volatility in contribution rates, and also reduces volatility in the size of the actuarial gains and losses due to asset returns. Because the plan is frozen to new membership and the membership is primarily composed of retirees and beneficiaries, it is important from a cash flow perspective that asset values used in calculating contribution rates not stray too far from market value. For this reason, a corridor of 15% around the market value is imposed upon the actuarial value.

	(amounts in \$000's)
	2020/21
<ul style="list-style-type: none"> <li>■ <b>Actuarial Value of Assets, Beginning of Year</b></li> <li> <ul style="list-style-type: none"> <li>● Contributions</li> <li>● Expected Earnings</li> <li>● Benefit Payments</li> </ul> </li> </ul>	\$ 266,646 3,838 16,527 <u>(28,992)</u>
■ Expected Actuarial Value of Assets, End of Year	258,019
■ Market Value of Assets, End of Year	311,133
■ Difference between MVA & Expected AVA	53,114
<ul style="list-style-type: none"> <li>■ <b>Preliminary Actuarial Value of Assets, End of Year</b>  <i>(Expected AVA + 1/3 Difference)</i></li> <li>■ Actuarial Value of Assets Corridor</li> <li> <ul style="list-style-type: none"> <li>● Cap: 115% of Market Value</li> <li>● Min: 85% of Market Value</li> </ul> </li> <li>■ <b>Actuarial Value of Assets, End of Year</b>  <i>(No greater than Cap, not less than Min)</i></li> </ul>	275,724 357,803 264,463 275,724
■ Approximate Annual Rate of Return	13.5%

## SECTION 4

### CONTRIBUTION DEVELOPMENT

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#### Actuarially Determined Contribution

Following is the development of the 2022/23 Actuarially Determined Contribution. The 2021/22 Actuarially Determined Contribution was calculated in the June 30, 2020 actuarial valuation and is shown for comparison.

Contribution Year	(amounts in \$000's)	
	2021/22	2022/23
■ Actuarially Determined Contribution		
• Employer Normal Cost	\$ 2	\$ 0
• UAAL Amortization <sup>4</sup>	3,477	(1,116)
• Total Cost (not less than zero)	3,479	0
■ Projected Plan Payroll	174	145
■ Actuarially Determined Contribution (as a percent of plan payroll)		
• Employer Normal Cost	1.0%	0.0%
• UAAL Amortization	1997.3%	0.0%
• Total Contribution	1998.3%	0.0%
■ Projected Total City Payroll	407,290	398,930
■ Actuarially Determined Contribution (as a percent of total City payroll)		
• Employer Normal Cost	0.0%	0.0%
• UAAL Amortization	0.9%	0.0%
• Total Contribution	0.9%	0.0%

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<sup>4</sup> The Unfunded Actuarial Accrued Liability (UAAL) as of the beginning of the contribution year is being amortized as a level dollar amount over a rolling 12-year period for 2021/22 and a rolling 11-year period for 2022/23. As the plan continues to mature, this amortization period will be monitored.

## SECTION 5

### SCHEDULE OF FUTURE CONTRIBUTIONS

Below are the historic and projected contributions and benefit payments. City contributions for years ending 6/30/2024 and later are estimated assuming 6/30/22 and subsequent market value of assets earn 6.00% and assuming the Actuarially Determined Contribution is contributed each year. These contributions are designed to achieve 100% funding of the system.

Year Ending <sup>5</sup>	Member Contributions	City Contributions	Benefit Payments
6/30/1995	\$1,320,000	\$0	\$24,565,000
6/30/1996	1,228,000	0	25,027,000
6/30/1997	1,080,000	0	23,274,000
6/30/1998	1,090,000	0	23,825,000
6/30/1999	1,136,000	0	24,249,000
6/30/2000	1,079,000	0 <sup>6</sup>	24,901,000
6/30/2001	989,000	0	25,087,000
6/30/2002	1,011,000	0	25,588,000
6/30/2003	978,000	0	26,619,000
6/30/2004	1,056,000	0	26,772,000
6/30/2005	809,000	0	27,524,000
6/30/2006	789,000	0	28,749,000
6/30/2007	699,000	0	29,604,000
6/30/2008	596,000	3,534,000	29,896,000
6/30/2009	607,000	3,159,000	30,707,000
6/30/2010	377,000	3,431,000	31,719,000
6/30/2011	342,000	10,547,000	33,003,000
6/30/2012	332,000	10,361,000	33,057,000
6/30/2013	219,000	10,573,000	33,237,000
6/30/2014	161,000	9,649,000	33,688,000
6/30/2015	82,000	9,183,000	33,791,000
6/30/2016	69,000	8,645,000	32,683,000
6/30/2017	63,000	8,645,000	32,171,000
6/30/2018	55,000	8,645,000	31,583,000
6/30/2019	49,000	7,507,000	31,134,000
6/30/2020	25,000	4,410,000	30,457,000
6/30/2021	16,000	3,822,000	28,992,000
6/30/2022	<i>11,000</i>	3,479,000	<i>28,401,000</i>
6/30/2023	<i>7,000</i>	<i>0</i>	<i>27,916,000</i>
6/30/2024	<i>5,000</i>	<i>0</i>	<i>27,322,000</i>
6/30/2025	<i>2,000</i>	<i>0</i>	<i>26,653,000</i>
6/30/2026	<i>2,000</i>	<i>0</i>	<i>25,928,000</i>

<sup>5</sup> Information prior to 6/30/2006 valuation is taken from prior actuary's valuation report. Member contributions and benefit payments for years ending 6/30/2022 and later are estimated.

<sup>6</sup> Shown as a negative 1.367 million by prior actuary.



## SECTION 6

### ACTUARIAL (GAIN)/LOSS ANALYSIS

---

The gain/loss analysis of plan assets, actuarial liability, and unfunded actuarial liability for the one year period between valuation dates:

	(amounts in \$000's)		
	Actuarial Accrued Liability (Gain)/Loss	Actuarial Value of Assets Gain/(Loss)	Unfunded Actuarial Accrued Liability (Gain)/Loss
■ <b>June 30, 2020 Actual Value</b>	\$ 296,667	\$ 266,646	\$ 30,021
■ <b>June 30, 2021 Expected Value</b>	285,541	257,509	28,032
■ COLA less than expected	(1,961)		
■ Demographic (Gain)/Loss <sup>7</sup>	(3,894)		
■ Investment Gain		17,705	
■ Benefit payments less than expected		509	
■ Contributions greater than expected		1	
■ Total (Gain)/Loss	(24,070)	(24,070)	(24,070)
■ <b>June 30, 2021 Prior to Changes in Assumptions</b>	279,686	275,724	3,962
■ Change in Mortality Improvement Assumption	(2,630)		
■ Change in Inflation Assumption	181		
■ Change in discount rate due to updated Capital Market Assumptions	<u>5,122</u>		
■ Total (Gain)/Loss from Assumption Changes	2,673	2,673	2,673
■ <b>June 30, 2021 Actual Value</b>	282,359	275,724	6,635

<sup>7</sup> Primarily due to more retiree and beneficiary deaths than expected.

## SECTION 7

### SENSITIVITY ANALYSIS

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The Plan's June 30, 2021 funded status and 2022/23 fiscal year contribution are shown below at 5.00%, 6.00%, and 7.00% discount rates.

Discount Rate	(amounts in \$000's)		
	5.00%	Current 6.00%	7.00%
■ Present Value of Projected Benefits	\$ 304,706	\$ 282,371	\$ 262,862
■ Funded Status			
• Actuarial Accrued Liability	304,687	282,359	262,854
• Actuarial Value of Assets	<u>275,724</u>	<u>275,724</u>	<u>275,724</u>
• Unfunded Actuarial Accrued Liability	28,963	6,635	(12,870)
■ Funded Ratio	90.5%	97.7%	104.9%
■ 2022/23 Actuarially Determined Contribution			
• Employer Normal Cost	0	0	0
• UAAL Amortization (11 years)	<u>1,698</u>	<u>(1,116)</u>	<u>(3,868)</u>
• Total Contribution	1,698	-	-
• Total Employer Contribution (as a percent of Plan payroll)	1172.5%	0.0%	0.0%
• Total Employer Contribution (as a percent of total City payroll)	0.4%	0.0%	0.0%

## SECTION 8

### HEADCOUNT AND BENEFIT PAYMENT PROJECTION

---

#### Headcount and Benefit Payment Projection

Fiscal Year Ending June 30,	Active Count	Term Vested Count	Retiree Count	Annual Benefit Payments (000's)
2022	3	5	868	\$ 28,401
2023	2	5	840	27,916
2024	1	5	808	27,322
2025	1	5	776	26,653
2026	0	5	741	25,928
2027	0	5	706	25,153
2028	0	5	671	24,331
2029	0	5	636	23,473
2030	0	5	601	22,584
2031	0	5	566	21,663
2032	0	5	531	20,712
2033	0	5	497	19,730
2034	0	4	464	18,719
2035	0	4	431	17,681
2036	0	4	399	16,618
2037	0	4	367	15,535
2038	0	4	336	14,437
2039	0	4	307	13,331
2040	0	3	278	12,226
2041	0	3	250	11,129
2042	0	3	223	10,051
2043	0	3	198	9,002
2044	0	2	174	7,993
2045	0	2	152	7,032
2046	0	2	132	6,128
2047	0	1	113	5,289
2048	0	1	96	4,520
2049	0	1	81	3,824
2050	0	1	68	3,202
2051	0	1	56	2,654

## SECTION 8

### HEADCOUNT AND BENEFIT PAYMENT PROJECTION

---

Fiscal Year Ending June 30,	Active Count	Term Vested Count	Retiree Count	Annual Benefit Payments (000's)
2052	0	0	46	\$ 2,179
2053	0	0	38	1,772
2054	0	0	31	1,429
2055	0	0	25	1,145
2056	0	0	20	912
2057	0	0	16	726
2058	0	0	13	577
2059	0	0	10	461
2060	0	0	8	371
2061	0	0	7	301
2062	0	0	5	248
2063	0	0	4	207
2064	0	0	4	176
2065	0	0	3	152
2066	0	0	3	133
2067	0	0	2	118
2068	0	0	2	106
2069	0	0	2	96
2070	0	0	2	88
2071	0	0	1	80



## SECTION 9 PLAN PROVISIONS

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**A. Plan Effective Date**

Originally established effective April 1, 1935.

**B. Plan Year**

July 1 to June 30.

**C. Participation**

The plan is closed with no new members since January 28, 1977.

**D. Eligibility to Retire**

Section 175: Age 70, or age 55 and 20 years of service.

Sections 302 and 399: Age 70, or age 50 and 5 years of service.

**E. Vesting**

100% vesting with five years of participation.

**F. Average Monthly Compensation**

Average monthly salary for the 36 months prior to termination.

**G. Employee Contributions**

Each participant contributes a certain percentage based on his or her age at entry into the plan.

**H. Service Retirement Benefit**

**Section 175:**

Average Monthly Compensation times years of service times Benefit Factor. For retirement after age 65 with 20 years of service, benefit is a minimum of \$60 per month.

**Sections 302 and 399:**

Average Monthly Compensation times years of service times Benefit Factor, but no larger than 75% of final average earnings.

Benefit Factors at sample ages:

<u>Retirement Age</u>	<u>Section 175</u>	<u>Sections 302 and 399</u>
50	n/a	1.10%
55	1.10%	1.75%
60	1.67%	2.40%
65	2.44%	2.40%

## SECTION 9 PLAN PROVISIONS

---

### **I. Vested Termination Benefit**

Return of employee contributions with interest, or if the value is greater than \$500, the member may choose to leave the contributions in the system. The member may become eligible in the future for retirement, disability or death benefits.

### **J. Non-Industrial (Ordinary) Disability Benefit**

Eligibility is ten years of service.

#### **Section 175:**

With 16 2/3 years of service: 1½% of final average salary times years of service to disability.

Less than 16 2/3 years of service: Minimum of 1½% of final average salary times years of service would have earned to age 60, or 25% of final average earnings.

#### **Sections 302 and 399:**

Not Eligible for Retirement: Lesser of 1½% of Final Average Earnings times years of service or final average earnings times benefit factor at age 50 times years of service at age 50, minimum of 25% of final average earnings.

Eligible for Retirement: Maximum of retirement allowance or 25% of final average earnings.

### **K. Industrial Disability Benefit**

#### **Sections 302 and 399:**

Not Eligible for Retirement: 50% of final average earnings.

Eligible for retirement: Maximum of retirement allowance or 50% of final average earnings.

### **L. Death Benefit – Pre Retirement Eligibility**

Return of employee contributions with interest, plus 1/12 of salary in the year preceding death multiplied by the smaller of 6 or years of service.

### **M. Death Benefit – Post Retirement Eligibility**

50% of the member's benefit as if the member retired at the time of death, paid as a lifetime benefit to the spouse.

### **N. Death Benefit – Post Retirement Death**

\$500 paid to the member's estate upon death.

## SECTION 9 PLAN PROVISIONS

---

### **O. Social Security Reduction at age 62**

For members participating in Social Security, their benefit will be reduced at the later of age 62 or actual retirement age. The amount of the reduction is one half of the PIA from Social Security, multiplied by the ratio of the sum of salary earned from the City to the sum of salary from all sources used in the calculation of the Social Security amount. The member's benefit under the System plus the amount received from Social Security cannot be less than the member's benefit under the System calculated with no reductions as of his retirement age. The City applies this offset to service retirees, not to disabled retirees.

### **P. Reduction Account**

A member can choose to reduce his normal contributions to the System by an amount equal to the taxes paid for Social Security coverage. At the time of retirement, the regular retirement benefit will be reduced by the actuarial equivalent of the accumulated value of the reduction of contributions.

### **Q. Cost of Living**

Benefits will be increased each July 1 by the change in the CPI for the San Francisco/Oakland area for the preceding calendar year limited to 3% (with COLA bank).

### **R. Benefit Forms**

#### **Section 175:**

Lifetime benefit to the member, which may be actuarially reduced to provide a continuance to a beneficiary.

#### **Section 302 and 399:**

Lifetime benefit to the member, with an automatic 50% continuance to the spouse.

## SECTION 10

### METHODS AND ASSUMPTIONS

---

#### **Actuarial Methods**

The actuarial cost method used for this valuation is the Entry Age Normal (EAN) method. The Present Value of Projected Benefits (PVPB) is the present value of all future benefits for current plan participants. The Actuarial Accrued Liability (AAL) represents the portion of the PVPB attributable to past service. The AAL is recognized over service through the date a participant is expected to commence benefits.

We recommend amortizing the current unfunded AAL over a 11-year rolling period as a level dollar amount. Because the plan is closed, the amortization period should be regularly reviewed. The Board has regularly reduced the amortization period in the recent past. Under current Board policy, when the average future life expectancy of the plan participants drops below 5 years, the amortization period will be reduced to no more than 5 years.

Plan funded status based on excess of

- 1) Value of Normal Retirement Benefit in excess of employee contributions over
- 2) Actuarial Value of Assets

The contribution generated by the current valuation will be payable for the City's fiscal year beginning one year later (2022/23). The June 30, 2020 valuation generated a contribution for fiscal year 2021/22.

The Actuarial Value of Assets is a 3-year smoothed market value. Gains and losses will be recognized over a three year period. For June 30, 2006, the first year of this method, the Actuarial Asset Value was set equal to the Market Value. The Actuarial Value of Assets will be limited by a 15% corridor. The Actuarial Value of Assets will be no greater than 115% of Market Value of Assets and no less than 85% of Market Value of Assets.

#### **Data**

The City provided participant data as of 7/1/2021. We reviewed the data for reasonableness and resolved any questions with the City. We believe the resulting data can be relied on for all purposes of this valuation without limitation.

#### **Basis for Assumptions**

Mortality assumptions are based on CalPERS 1997-2015 experience study, since that study is based on populations similar to this plan. Mortality improvement is the Society of Actuaries Scale MP-2020. Inflation is based on our estimate for the plan's very long time horizon. The salary merit assumption is based on our expectation of overall payroll growth, due to the current age of remaining employees.

Retirement and disablement rates are insignificant due to the age of the remaining participants and are based on rates used historically.

The Social Security offset, marriage, retirement age for deferred vesteds, and reciprocal assumptions are based in part on plan experience. Due to the small number and age of remaining employees and deferred vested, these assumptions are not significant.

## SECTION 10

### METHODS AND ASSUMPTIONS

---

#### Actuarial Assumptions

Assumptions used in the valuation are as follows:

- **Discount Rate**  
6.00% net of investment expenses<sup>8</sup>. See page 10 for derivation.  
Prior valuation used 6.50% net of investment expenses.
- **Inflation**  
2.5%  
Prior valuation used 2.75%
- **Salary Scale**  
2.5% CPI  
0.50% Merit  
Prior valuation used 2.75% CPI
- **Social Security Wage Base**  
2.75%  
Prior valuation used 3.00%
- **Termination**  
None assumed. All active employees are retirement-eligible.
- **Retirement**  
Rates vary based on age. Sample rates follow:

<u>Age</u>	<u>Non Sec 175</u>
55	6%
60	26%
65	40%
70	100%

- **Disability**  
Rates vary based on age, gender and if the disability is job-related or not. Sample rates follow:

	<u>Job Related</u>		<u>Ordinary</u>	
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
59	.00612	.00336	.01683	.00924
60	.00639	.00351	.01761	.00969
61	.00000	.00000	.00000	.00000

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<sup>8</sup> Administrative expenses are not paid from plan assets.

## SECTION 10

### METHODS AND ASSUMPTIONS

---

- **Healthy Mortality**

CalPERS 1997-2015 Pre-Retirement Mortality table for males and females and CalPERS 1997-2015 Post-Retirement Mortality table for males and females. Sample rates are as follows:

<u>Age</u>	<u>Pre-Retirement</u>		<u>Post-Retirement</u>	
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
50	0.12%	0.08%	0.44%	0.39%
60	0.26%	0.17%	0.75%	0.52%
70	0.62%	0.39%	1.50%	1.06%
80	1.66%	0.94%	4.64%	3.49%
90	n/a	n/a	14.94%	11.38%
100	n/a	n/a	35.37%	30.62%

- **Post-Retirement Disabled Mortality**

For Miscellaneous retirees, CalPERS 1997-2015 Non-Work-Related Disability table for males and females. For Safety retirees, CalPERS 1997-2015 Work-Related Disability table for males and females. Sample rates are as follows:

<u>Age</u>	<u>Non-Work-Related</u>		<u>Work-Related</u>	
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
50	1.40%	1.23%	0.44%	0.39%
60	2.42%	1.52%	0.75%	0.52%
70	3.77%	2.50%	1.80%	1.27%
80	7.32%	5.38%	5.57%	4.18%
90	16.74%	14.92%	16.43%	12.52%
100	35.37%	35.05%	35.37%	30.62%

- **Mortality Improvement Projection**

Post-retirement mortality projected fully generational with Society of Actuaries Scale MP-2020.

Prior valuation used mortality projected fully generational with Society of Actuaries Scale MP-2019.

- **Social Security Offset**

Monthly benefits for current retirees and vested terminated assumed to decrease at the later of age 62 or actual retirement, based on the average expected offset of future retirees.

- **Marriage**

85% of male employees and 60% of female employees are assumed to be married. Wives are assumed to be four years younger than husbands.

## SECTION 10

### METHODS AND ASSUMPTIONS

---

- **Retirement Age**

Deferred vested members covered under Section 399 are assumed to retire at age 62; those covered under Section 175 are assumed to retire at age 65.

- **Reciprocal Members**

All remaining deferred vested members are assumed to have reciprocity with other retirement systems, and their pay is assumed to increase with salary scale after separation from the City.

- **Actuarial Modeling**

Our valuation was performed using and relying on ProVal, an actuarial model leased from WinTech. Our use of ProVal is consistent with its intended purpose. We have reviewed and understand ProVal and its operation, sensitivities and dependencies.

- **COVID-19**

No adjustments to the assumptions have been made for COVID-19 since the future impacts are unknown.

## SECTION 11 PARTICIPANT DATA

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### Data Summary

Following summarizes participant demographic information for the June 30, 2020 and June 30, 2021 actuarial valuations.

	June 30, 2020	June 30, 2021
<b>■ Participant Counts</b>		
• Actives	5	3
• Terminated Vesteds	4	4
• Reciprocals	1	1
• Service Retirees	506	473
• Disableds	96	89
• Beneficiaries <sup>9</sup>	312	306
• Total	924	876
<b>■ Actives</b>		
• Average Age	66.3	66.5
• Average Service	37.0	45.1
• Salary		
> Total	\$ 330,244	\$ 218,098
> Average	66,049	72,699
• Overall City Payroll	382,053,000	376,030,000
<b>■ Terminated Vesteds &amp; Reciprocals</b>		
• Average Age	69.7	70.7
<b>■ Retirees, Disableds &amp; Beneficiaries</b>		
• Average Age	79.0	79.5
• Average Monthly Benefit	2,725	2,772
• Life expectancy	11.6	11.1

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<sup>9</sup> The June 30, 2021 valuation includes 4 former spouses of deceased retirees whom the City has not been able to contact and are not yet receiving benefits.



# SECTION 11 PARTICIPANT DATA

## June 30, 2021 Participant Data

Following summarizes participant demographic information for the June 30, 2021 actuarial valuation, broken out by employee category and benefit section.

	Safety		Miscellaneous		Total
	Section 175	Section 302 & 399	Section 175	Section 302 & 399	
<b>■ Actives</b>					
• Count	-	-	-	3	3
• Average Age	n/a	n/a	n/a	66.5	66.5
• Average Service	n/a	n/a	n/a	45.1	45.1
• Projected Salary					
➤ Average	\$ -	\$ -	\$ -	72,699	72,699
➤ Total (000's)	-	-	-	218	218
<b>■ Vested Terms &amp; Reciprocals</b>					
• Count	-	-	1	4	5
• Average Age	n/a	n/a	70.6	70.7	70.7
<b>■ All Inactives</b>					
• Count	16	124	27	701	868
• Average Age	86.0	83.7	82.5	78.5	79.5
• Avg. Monthly Benefit	\$2,371	\$3,077	\$2,058	\$2,755	\$2,772
<b>■ Service Retirees</b>					
• Count	5	26	12	430	473
• Average Age	90.4	89.4	83.3	77.4	78.4
• Average Retirement Age	54.1	54.2	63.0	59.6	59.3
• Avg. Monthly Benefit	\$3,003	\$5,107	\$2,436	\$3,376	\$3,443
<b>■ Disabled Retirees</b>					
• Count	1	32	4	52	89
• Average Age	92.9	79.3	85.3	75.9	77.7
• Average Retirement Age	48.7	41.4	50.0	48.8	46.2
• Avg. Monthly Benefit	\$2,734	\$2,952	\$1,453	\$2,340	\$2,524
<b>■ Beneficiaries</b>					
• Count	10	66	11	219	306
• Average Age	83.0	83.5	80.6	81.1	81.7
• Avg. Monthly Benefit	\$2,018	\$2,338	\$1,866	\$1,634	\$1,807

## SECTION 11 PARTICIPANT DATA

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### Data Reconciliation 6/30/2020 to 6/30/2021

	Actives	Terminated		Receiving Payments			Total
		Vested	Reciprocal	Disabled	Benefic.	Retirees	
■ <b>June 30, 2020</b>	5	4	1	96	312	506	924
• New Hires	-	-	-	-	-	-	-
• Disabled	-	-	-	-	-	-	-
• Terminated	-	-	-	-	-	-	-
• Deceased	-	-	-	(7)	(24)	(35)	(66)
• New Beneficiaries	-	-	-	-	18	-	18
• Retired	(2)	-	-	-	-	2	-
• Adjustment/Cash Out	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u> <sup>10</sup>	<u>-</u>	<u>-</u>
■ <b>June 30, 2021</b>	3	4	1	89	306	473	876

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<sup>10</sup> Includes the addition of 1 beneficiary missing from the June 20, 2020 valuation and the exclusion of 1 beneficiary no longer eligible for benefits.

### Active Age/Service

Following are active counts by age and service groups:

Age	Service							Total
	0-4	5-9	10-14	15-19	20-24	25-29	30 & Over	
Under 25	-	-	-	-	-	-	-	-
25-29	-	-	-	-	-	-	-	-
30-34	-	-	-	-	-	-	-	-
35-39	-	-	-	-	-	-	-	-
40-44	-	-	-	-	-	-	-	-
45-49	-	-	-	-	-	-	-	-
50-54	-	-	-	-	-	-	-	-
55-59	-	-	-	-	-	-	-	-
60-64	-	-	-	-	-	-	1	1
65 & Over	-	-	-	-	-	-	2	2
<b>Total</b>	-	-	-	-	-	-	3	3

**Inactives Age/Status/Monthly Benefit**

Following are inactive counts and monthly benefit by age and status.

**Safety**

<b>Age</b>		<b>Service Retirees</b>	<b>Disability Retirees</b>	<b>Beneficiaries</b>	<b>Total</b>
<b>Under 50</b>	<b>Count</b>	-	-	-	-
	<b>Avg. Benefit</b>	-	-	-	-
<b>50-54</b>	<b>Count</b>	-	-	-	-
	<b>Avg. Benefit</b>	-	-	-	-
<b>55-59</b>	<b>Count</b>	-	-	-	-
	<b>Avg. Benefit</b>	-	-	-	-
<b>60-64</b>	<b>Count</b>	-	-	1	1
	<b>Avg. Benefit</b>	-	-	1,923	1,923
<b>65-69</b>	<b>Count</b>	-	-	2	2
	<b>Avg. Benefit</b>	-	-	2,078	2,078
<b>70-74</b>	<b>Count</b>	-	6	12	18
	<b>Avg. Benefit</b>	-	3,490	1,644	2,259
<b>75-79</b>	<b>Count</b>	5	15	12	32
	<b>Avg. Benefit</b>	3,813	2,607	2,494	2,753
<b>80-84</b>	<b>Count</b>	2	4	14	20
	<b>Avg. Benefit</b>	5,496	2,113	2,511	2,730
<b>85 &amp; Over</b>	<b>Count</b>	24	8	35	67
	<b>Avg. Benefit</b>	4,906	3,587	2,388	3,433
<b>Total</b>	<b>Count</b>	31	33	76	140
	<b>Avg. Benefit</b>	4,768	2,945	2,296	2,996

**Miscellaneous**

<b>Age</b>		<b>Service Retirees</b>	<b>Disability Retirees</b>	<b>Beneficiaries</b>	<b>Total</b>
<b>Under 50</b>	<b>Count</b>	-	-	-	-
	<b>Avg. Benefit</b>	-	-	-	-
<b>50-54</b>	<b>Count</b>	-	-	-	-
	<b>Avg. Benefit</b>	-	-	-	-
<b>55-59</b>	<b>Count</b>	-	-	3	3
	<b>Avg. Benefit</b>	-	-	1,611	1,611
<b>60-64</b>	<b>Count</b>	4	1	8	13
	<b>Avg. Benefit</b>	4,338	3,371	1,258	2,368
<b>65-69</b>	<b>Count</b>	64	14	18	96
	<b>Avg. Benefit</b>	3,499	2,352	1,315	2,922
<b>70-74</b>	<b>Count</b>	120	14	39	173
	<b>Avg. Benefit</b>	3,269	2,778	1,750	2,887
<b>75-79</b>	<b>Count</b>	102	6	34	142
	<b>Avg. Benefit</b>	3,464	1,873	1,719	2,979
<b>80-84</b>	<b>Count</b>	76	10	38	124
	<b>Avg. Benefit</b>	3,138	2,541	1,887	2,707
<b>85 &amp; Over</b>	<b>Count</b>	76	11	90	177
	<b>Avg. Benefit</b>	3,362	1,422	1,571	2,331
<b>Total</b>	<b>Count</b>	442	56	230	728
	<b>Avg. Benefit</b>	3,350	2,276	1,645	2,729

## **APPENDIX B**



**BARTEL**  
ASSOCIATES, LLC

**City of Sacramento**

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**Sacramento City Employees' Retirement System**

**June 30, 2021**

**GASBS 67 & 68 Reporting**

December 7, 2021





**GASBS 67 & 68 REPORTING**

**CITY OF SACRAMENTO  
SACRAMENTO CITY EMPLOYEES' RETIREMENT SYSTEM (SCERS)  
DEFINED BENEFIT PLAN**

This report presents reporting and disclosure information for the Sacramento City Employees' Retirement System (SCERS) for the fiscal year ending June 30, 2021 to assist the City in preparing financial statement information in accordance with Governmental Accounting Standards Board Statements No. 67 and 68 (GASBS 67 and 68).

The report provides information intended for reporting under GASBS 67 and 68, but may not be appropriate for other purposes. Information provided in this report may be useful to the City for the System's financial management. Future results may differ significantly if the System's experience differs from our assumptions or if there are changes in plan design, actuarial methods, or actuarial assumptions. The project scope did not include an analysis of this potential variation.

This report is based on our June 30, 2021 actuarial valuation of the System and our report dated October 2021 which contains complete details of that valuation and is to be considered a part of this report.

To the best of our knowledge, this report is complete and accurate and has been conducted using generally accepted actuarial principles and practices. Additionally, in our opinion, actuarial methods and assumptions comply with GASBS 67 and 68. As members of the American Academy of Actuaries meeting the Academy Qualification Standards, we certify the actuarial results and opinions herein.

Respectfully submitted,



Mary Elizabeth Redding, FSA, MAAA, EA  
Vice President



Deanna Van Valer, ASA, MAAA, EA  
Assistant Vice President



Katherine Moore, ASA, MAAA  
Associate Actuary

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# SECTION 1

## GASBS 67 & 68 APPLICABLE DATES

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### Applicable Dates and Periods

Fiscal Year End	June 30, 2021	
Reporting Standard	GASBS 67	GASBS 68
■ Reporting date <sup>1</sup>	June 30, 2021	June 30, 2021
■ Reporting period	FY 2021	FY 2021
■ Measurement date <sup>2</sup>	N/A	June 30, 2021
■ Measurement period	N/A	July 1, 2020 to June 30, 2021
■ Actuarial valuation date <sup>3</sup>	June 30, 2021	June 30, 2021

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<sup>1</sup> Employer's or plan's fiscal year-end.

<sup>2</sup> No earlier than employer's prior fiscal year end.

<sup>3</sup> Within 30 months of fiscal year end.

## SECTION 2

### GASBS 67 AND 68 NOTE DISCLOSURES

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**Exhibit 1: Notes to Financial Statements (\$000's)**

**Net Pension Liability/(Asset)**  
(Amounts in 000's)

	Fiscal Year Ending	
	6/30/21	6/30/20
■ Total pension liability (TPL)	\$282,359	\$ 296,667
■ Fiduciary net position (FNP)	<u>311,133</u>	<u>263,137</u>
■ Net pension liability (NPL)	(28,774)	33,530
■ Funded status (FNP/TPL)	110.2%	88.7%

Significant Assumptions and Other Inputs Used to Measure Total Pension Liability at 6/30/21:

■ Discount Rate	■ 6.00%, net of investment expenses
■ Inflation Rate	■ 2.50%
■ Salary Scale	■ 3.00%
■ Mortality Assumption for Service retirements & beneficiaries	■ CalPERS 1997-2015 Post-Retirement Mortality Table projected fully generational with Society of Actuaries Scale MP-2020.
■ Mortality Assumption for Disability retirements	■ CalPERS 1997-2015 Mortality Table for non-work Disabled Retirees for Miscellaneous and CalPERS 1997-2015 Mortality Table for work-related Disabled Retirees for Safety. Both tables were projected fully generational with Society of Actuaries Scale MP-2020.

Changes of assumptions and changes in experience affecting the measurement of the Total Pension Liability since the prior measurement date

The discount rate was changed from 6.50% to 6.00%.

The inflation rate was changed from 2.75% to 2.50%.

Mortality improvement was changed from fully generational projection with Society of Actuaries Scale MP-2019 to fully generational projection with Society of Actuaries Scale MP-2020.

The overall experience gain was primarily due to more retiree and beneficiary deaths than expected and CPI being less than expected, leading to decreased cost of living increases.

Discount rate

The discount rate was set equal to the long-term expected rate of return. The long-term expected rate of return was used since current assets, future City contributions, and future member contributions are projected to be sufficient to cover all future benefit payments and expenses. This "crossover test" was performed in accordance with the requirements specified in GASB Statement 67, including a projection that the Plan's funding policy will remain unchanged<sup>4</sup>. No administrative expenses were assumed to be paid from Trust assets since the City Charter requires the City to pay all administrative expenses.

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<sup>4</sup> The current recommended policy includes a change in the amortization period from 11 years to 5 years when the average future life expectancy of plan participants is below 5 years.

**SECTION 2**  
**GASBS 67 AND 68 NOTE DISCLOSURES**

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The 6.00% long-term expected rate of return was derived based on the inflation assumption of 2.50% and a long-term asset allocation of 70% equities and 30% fixed income. The geometric real rates of return were assumed to be 3.87% for US large cap equities, 4.29% for US equities, 4.67% for international equities, and 0.78% for fixed income.

Date of actuarial valuation

The June 30, 2021 Total Pension Liability is based on an actuarial valuation as of June 30, 2021.

Sensitivity of the net pension liability to a 1% change in the discount rate

	<b>1% Decrease 5.00%</b>	<b>Discount Rate 6.00%</b>	<b>1% Increase 7.00%</b>
Net Pension Liability (NPL)	\$(6,446)	\$(28,774)	\$(48,279)

**SECTION 3**  
**GASBS 67 AND 68 REQUIRED SUPPLEMENTARY INFORMATION**

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**Schedule of Changes in Net Pension Liability & Related Ratios<sup>5</sup>**  
**(Amounts in \$000's)**

Fiscal Year	2020/21
<b>Total Pension Liability</b>	
Service cost	\$ 18
Interest	18,342
Changes of benefit terms	0
Differences between expected and actual experience	(6,349)
Changes of assumptions	2,673
Benefit payments	<u>(28,992)</u>
<b>Net change in Total Pension Liability</b>	<u>(14,308)</u>
<b>Total Pension Liability at beginning of year</b>	296,667
<b>Total Pension Liability at end of year</b>	282,359
<b>Fiduciary Net Position</b>	
Contributions - employer	3,822
Contributions - member	16
Net investment income	73,150
Benefit payments	(28,992)
Administrative expenses	0
Other income	<u>0</u>
<b>Net change in Fiduciary Net Position</b>	<u>47,996</u>
<b>Fiduciary Net Position at beginning of year</b>	263,137
<b>Fiduciary Net Position at end of year</b>	311,133
<b>Net Pension Liability (Asset) at end of year</b>	(28,774)
<b>Fiduciary Net Position as percentage of Total Pension Liability</b>	110.2%
<b>Covered-employee payroll</b>	270
<b>Net Pension Liability (Asset) as percentage of Covered-employee Payroll</b>	-10657.0%

**Notes to Schedule of Changes in Net Pension Liability & Related Ratios**

The Total Pension Liability as of June 30, 2021 is based on an actuarial valuation as of June 30, 2021.

Changes of Assumptions. In 2020/21, the discount rate was changed from 6.50% to 6.00%, the inflation rate was changed from 2.75% to 2.50%, and mortality improvement was changed to use Society of Actuaries Scale MP-2020.

Differences between actual and expected experience. The largest component for 2020/21 was more deaths than expected.

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<sup>5</sup> GASBS 67 and 68 require this information be reported in the Required Supplementary Information for 10 years or as many years are available upon implementation. Only the current year is shown in this report.

## SECTION 3

### GASBS 67 AND 68 REQUIRED SUPPLEMENTARY INFORMATION

#### Employer Actuarially Determined Contribution<sup>6</sup> (Amounts in \$000's)

Fiscal Year	(1) Actuarially Determined Contribution (ADC)	(2) Employer Contributions in relation to the Actuarially Determined Contribution	(3) Contribution Deficiency (Excess) (1)-(2)	(4) Covered-Employee Payroll	(5) Employer Contribution / Covered-Employee Payroll (2)/(4)
2020/21	\$ 3,822	\$ 3,822	\$ 0	\$270	1415.6%

#### Significant Methods and Assumptions Used in Calculation of ADC for 2020/21

Actuarial Assumption	FY 2020/21
■ Actuarial valuation date	■ June 30, 2019
■ Actuarial cost method	■ Entry Age Normal, level percent of payroll
■ Amortization method	■ Level dollar amount
■ Amortization period	■ 12 years open
■ Asset method	<ul style="list-style-type: none"> <li>■ Actuarial value of assets</li> <li>■ Gains/losses recognized over 3 years</li> <li>■ Corridor of 85% - 115% of market value of assets</li> </ul>
■ Inflation	■ 2.75%
■ Discount rate	■ 6.50%, net of investment expenses
■ Salary scale	■ 3.25%
■ Mortality rate table	<ul style="list-style-type: none"> <li>■ CalPERS' 1997-2015 Experience Study</li> <li>■ Mortality projected fully generational with Scale MP-2018</li> </ul>
■ All other	■ Same as used in determining total pension liability for 2020/21

<sup>6</sup> GASBS 67 and 68 require this information be reported in the Required Supplementary Information for 10 years or as many years are available upon implementation. Only the current year is shown in this report.

**SECTION 4**  
**GASBS 68 ADDITIONAL NOTE DISCLOSURES**

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**Changes in Net Pension Liability/(Asset)**  
**(Amounts in 000's)**

	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability/ (Asset) (a) – (b)</b>
■ Balances at FYE 6/30/2020	\$296,667	\$263,137	\$33,530
■ Changes for the year:			
• Service cost	18		18
• Interest	18,342		18,342
• Change of assumptions	2,673		2,673
• Change of benefit terms	0		0
• Differences between expected and actual experience	(6,349)		(6,349)
• Contributions—employer		3,822	(3,822)
• Contributions—member		16	(16)
• Net investment income		73,150	(73,150)
• Benefit payments, including refunds of member contributions	(28,992)	(28,992)	0
• Administrative expense <sup>7</sup>	<u>0</u>	<u>0</u>	<u>0</u>
■ Net changes	(14,308)	47,996	(62,304)
■ Balances at FYE 6/30/2021	282,359	311,133	(28,774)

**Pension Expense/(Income) for Fiscal Year**  
**(Amounts in 000's)**

	<b>2020/21</b>
■ Pension Expense/(Income)	\$(13,553)

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<sup>7</sup> No administrative expenses are paid from the trust. As required by City Charter, the City pays all administrative expenses of the plan.



**SECTION 4**  
**GASBS 68 ADDITIONAL NOTE DISCLOSURES**

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**Balance of Deferred Outflows of Resources and Inflows of Resources**  
**as of June 30, 2021**  
**(Amounts in 000's)**

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
■ Differences between expected and actual experience	\$0	\$0
■ Changes of assumptions and other inputs	0	0
■ Net difference between actual and projected earnings on investments	0	40,432
■ Employer contributions made subsequent to the Measurement Date	<u>N/A</u>	<u>N/A</u>
■ Total	0	40,432

**Recognition of Deferred Outflows of Resources and Inflows of Resources in Future Pension Expense/(Income)**  
**(Amounts in 000's)**

<b>Measurement Period Ended June 30:</b>	<b>Net Deferred Outflows/(Inflows) of Resources</b>
2022	(\$10,128)
2023	(9,533)
2024	(9,400)
2025	(11,371)
2026	0
Thereafter	0

## SECTION 5

### GASBS 68 SUPPORTING CALCULATIONS

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#### Recognition of Deferred Outflows and Inflows of Resources

##### **Differences between Actual and Expected Experience Changes in Assumptions and Other Inputs**

The average expected remaining service lifetime (AERSL) for the plan is calculated as 4.3 years of total expected future service divided by 876 plan participants, resulting in 0.005 years. Since the AERSL is less than 1.0, a recognition period of 1.0 year is used. Therefore all deferred outflows and inflows of resources for differences between actual and expected experience, and for changes in assumptions and other inputs, are fully recognized immediately. No recognition schedules are maintained for these amounts.

**SECTION 5**  
**GASBS 68 SUPPORTING CALCULATIONS**

**Recognition of Deferred Outflows and Inflows of Resources (cont.)**  
**(Amounts in 000's)**

**Projected Versus Actual Earnings on Investments**

Measurement Period	2016/17	2017/18	2018/19	2019/20	2020/21	Total
■ Initial amount*	\$(9,028)	\$(2,973)	\$(673)	\$9,865	\$(56,863)	
■ Initial recognition period	5	5	5	5	5	
■ Amount recognized in pension expense for current fiscal year:						
• 2020/21	(1,804)	(595)	(135)	1,973	(11,373)	(11,934)
■ Amount recognized in pension expense for future fiscal years:						
• 2021/22	0	(593)	(135)	1,973	(11,373)	(10,128)
• 2022/23	0	0	(133)	1,973	(11,373)	(9,533)
• 2023/24	0	0	0	1,973	(11,373)	(9,400)
• 2024/25	0	0	0	0	(11,371)	(11,371)
• 2025/26					0	0
■ Deferred Outflows/(Inflows) as of FYE 6/30/21	0	(593)	(268)	5,919	(45,490)	
■ Net Deferred Outflows/(Inflows) as of FYE 6/30/21						(40,432)

\* For 2020/21 Projected earnings = \$16,287, actual earnings = \$73,150. Difference = \$(56,863)

**SECTION 5**  
**GASBS 68 SUPPORTING CALCULATIONS**

**Components of GASBS 68 Pension Expense/(Income) for Fiscal Year**  
**(Amounts in 000's)**

	<b>FY 2020/21</b>
■ Service cost	\$ 18
■ Interest on the total pension liability including service cost	18,342
■ Projected earnings on plan investments	(16,287)
■ Member contributions	(16)
■ Administrative expense	0
■ Recognition of deferred outflows and inflows of resources:	
• Difference between expected and actual experience	(6,349)
• Changes in assumptions and other inputs	2,673
• Difference between actual and projected earnings on investments	<u>(11,934)</u>
■ Total Pension Expense/(Income)	(13,553)

**Calculation of Interest on the Total Pension Liability**  
**(Amounts in 000's)**

	<b>Dollar Amount</b>	<b>Expected Return</b>	<b>Portion of Year</b>	<b>Interest</b>
■ Beginning Total Pension Liability	\$296,667	6.5%	1.0	\$19,283
■ Service Cost	18	6.5%	1.0	1
■ Benefit Payments	(28,992)	6.5%	0.5	(942)
■ Difference between expected and actual experience	(6,349)	6.5%	0.0	0
■ Changes of assumptions	2,673	6.5%	0.0	<u>0</u>
■ Interest on Total Pension Liability				18,342

**SECTION 5**  
**GASBS 68 SUPPORTING CALCULATIONS**

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**Calculation of Projected Earnings on Pension Plan Investments**  
**(Amounts in 000's)**

	Dollar Amount	Expected Return	Portion of Year	Projected Earnings
■ Beginning Fiduciary Net Position	\$263,137	6.5%	1.0	\$17,104
■ Employer Contributions	3,822	6.5%	0.5	124
■ Member Contributions	16	6.5%	0.5	1
■ Benefit Payments	(28,992)	6.5%	0.5	(942)
■ Administrative Expenses	0	6.5%	0.5	<u>0</u>
■ Projected Earnings on Investments				16,287

**GASBS 68 Balance Equation**  
**(Amounts in 000's)**

	6/30/20	6/30/21	Change
■ Total Pension Liability	\$296,667	\$282,359	\$(14,308)
■ Fiduciary Net Position	<u>263,137</u>	<u>311,133</u>	<u>47,996</u>
■ Net Pension Liability/(Asset)	33,530	(28,774)	(62,304)
■ Deferred inflows of resources	0	40,432	40,432
■ Deferred outflows of resources	(4,497)	0	4,497
■ Employer contributions	<u>N/A</u>	<u>3,822</u>	<u>3,822</u>
■ Net impact on balance sheet	29,033	15,480	(13,553)
Check:			
■ Pension expense/(income) for year			\$(13,553)

**SECTION 5**  
**GASBS 68 SUPPORTING CALCULATIONS**

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**Discount Rate “Crossover” Test**  
**Projection of Contributions – amounts in \$000’s**

<b>Year</b>	<b>Payroll</b>	<b>Employer Contributions for Current Employees</b>	<b>Employee Contributions for Current Employees</b>	<b>Contributions from Payroll of Future Employees</b>	<b>Total Contributions</b>
1	\$218	\$3,479	\$11	\$0	\$3,490
2	145	0	7	0	7
3	100	0	5	0	5
4	48	0	2	0	2
5	33	0	2	0	2
6	10	0	0	0	0
7	0	0	0	0	0
8	0	0	0	0	0
9	0	0	0	0	0
10	0	0	0	0	0
11	0	0	0	0	0
12	0	0	0	0	0
13	0	0	0	0	0
14	0	0	0	0	0
15	0	0	0	0	0
16	0	0	0	0	0
17	0	0	0	0	0
18	0	0	0	0	0
19	0	0	0	0	0
20	0	0	0	0	0
21	0	0	0	0	0
22	0	0	0	0	0
23	0	0	0	0	0
24	0	0	0	0	0
25	0	0	0	0	0
*	*	*	*	*	*
45	0	0	0	0	0
46	0	0	0	0	0
47	0	0	0	0	0
48	0	0	0	0	0
49	0	0	0	0	0
50	0	0	0	0	0
51	0	0	0	0	0
52	0	0	0	0	0
*	*	*	*	*	*
76	0	0	0	0	0
77	0	0	0	0	0
78	0	0	0	0	0
79	0	0	0	0	0

Note: Years 26 to 44, and 53 to 75 omitted.

**SECTION 5**  
**GASBS 68 SUPPORTING CALCULATIONS**

**Discount Rate “Crossover” Test**  
**Projection of Fiduciary Net Position – amounts in \$000’s**

<b>Year</b>	<b>Projected Beginning Fiduciary Net Position</b>	<b>Projected Total Contributions</b>	<b>Projected Benefit Payments</b>	<b>Projected Administrative Expense</b>	<b>Projected Investment Earnings</b>	<b>Projected Ending Fiduciary Net Position</b>
1	\$311,133	\$3,490	\$28,401	\$0	\$17,921	\$304,143
2	304,143	7	27,916	0	17,411	293,645
3	293,645	5	27,322	0	16,799	283,127
4	283,127	2	26,653	0	16,188	272,665
5	272,665	2	25,928	0	15,582	262,321
6	262,321	0	25,153	0	14,985	252,154
7	252,154	0	24,331	0	14,399	242,222
8	242,222	0	23,473	0	13,829	232,578
9	232,578	0	22,584	0	13,277	223,271
10	223,271	0	21,663	0	12,746	214,354
11	214,354	0	20,712	0	12,240	205,882
12	205,882	0	19,730	0	11,761	197,913
13	197,913	0	18,719	0	11,313	190,507
14	190,507	0	17,681	0	10,900	183,726
15	183,726	0	16,618	0	10,525	177,633
16	177,633	0	15,535	0	10,192	172,290
17	172,290	0	14,437	0	9,904	167,757
18	167,757	0	13,331	0	9,665	164,091
19	164,091	0	12,226	0	9,479	161,344
20	161,344	0	11,129	0	9,347	159,562
21	159,562	0	10,051	0	9,272	158,783
22	158,783	0	9,002	0	9,257	159,038
23	159,038	0	7,993	0	9,303	160,348
24	160,348	0	7,032	0	9,410	162,726
25	162,726	0	6,128	0	9,580	166,178
*	*	*	*	*	*	*
45	431,102	0	133	0	25,862	456,831
46	456,831	0	118	0	27,406	484,119
47	484,119	0	106	0	29,044	513,057
48	513,057	0	96	0	30,781	543,742
49	543,742	0	88	0	32,622	576,276
50	576,276	0	80	0	34,574	610,770
51	610,770	0	74	0	36,644	647,340
52	647,340	0	69	0	38,838	686,109
*	*	*	*	*	*	*
76	2,618,961	0	1	0	157,138	2,776,098
77	2,776,098	0	1	0	166,566	2,942,663
78	2,942,663	0	1	0	176,560	3,119,222
79	3,119,222	0	0	0	187,153	3,306,375

Note: Years 26 to 44, and 53 to 75 omitted.

**SECTION 5**  
**GASBS 68 SUPPORTING CALCULATIONS**

**Discount Rate “Crossover” Test**

Present Values of Projected Benefit Payments – amounts in \$000’s

<b>Year</b>	<b>Projected Beginning Fiduciary Net Position</b>	<b>Projected Benefit Payments</b>	<b>"Funded" Portion of Benefit Payments</b>	<b>"Unfunded" Portion of Benefit Payments</b>	<b>PV of "Funded" Benefit Payments</b>	<b>PV of "Unfunded" Benefit Payments</b>	<b>PV of Benefit Payments using 6.00% Discount Rate</b>
1	\$311,133	\$28,401	\$28,401	\$0	\$26,793	\$0	\$26,793
2	304,143	27,916	27,916	0	24,845	0	24,845
3	293,645	27,322	27,322	0	22,940	0	22,940
4	283,127	26,653	26,653	0	21,111	0	21,111
5	272,665	25,928	25,928	0	19,375	0	19,375
6	262,321	25,153	25,153	0	17,732	0	17,732
7	252,154	24,331	24,331	0	16,181	0	16,181
8	242,222	23,473	23,473	0	14,727	0	14,727
9	232,578	22,584	22,584	0	13,367	0	13,367
10	223,271	21,663	21,663	0	12,097	0	12,097
11	214,354	20,712	20,712	0	10,911	0	10,911
12	205,882	19,730	19,730	0	9,805	0	9,805
13	197,913	18,719	18,719	0	8,776	0	8,776
14	190,507	17,681	17,681	0	7,820	0	7,820
15	183,726	16,618	16,618	0	6,934	0	6,934
16	177,633	15,535	15,535	0	6,115	0	6,115
17	172,290	14,437	14,437	0	5,361	0	5,361
18	167,757	13,331	13,331	0	4,671	0	4,671
19	164,091	12,226	12,226	0	4,041	0	4,041
20	161,344	11,129	11,129	0	3,470	0	3,470
21	159,562	10,051	10,051	0	2,957	0	2,957
22	158,783	9,002	9,002	0	2,498	0	2,498
23	159,038	7,993	7,993	0	2,092	0	2,092
24	160,348	7,032	7,032	0	1,737	0	1,737
25	162,726	6,128	6,128	0	1,428	0	1,428
*	*	*	*	*	*	*	*
45	431,102	133	133	0	10	0	10
46	456,831	118	118	0	8	0	8
47	484,119	106	106	0	7	0	7
48	513,057	96	96	0	6	0	6
49	543,742	88	88	0	5	0	5
50	576,276	80	80	0	4	0	4
51	610,770	74	74	0	4	0	4
52	647,340	69	69	0	3	0	3
*	*	*	*	*	*	*	*
76	2,618,961	1	1	0	0	0	0
77	2,776,098	1	1	0	0	0	0
78	2,942,663	1	1	0	0	0	0
79	3,119,222	0	0	0	0	0	0
Total					273,212	0	273,212

Note: Years 26 to 44, and 53 to 75 omitted.

